

1 JOEL S. SANDERS, SBN 107234
jsanders@gibsondunn.com
2 G. CHARLES NIERLICH, SBN 196611
gnierlich@gibsondunn.com
3 MICHAEL CECCHINI, SBN 237508
mcecchini@gibsondunn.com
4 GIBSON, DUNN & CRUTCHER LLP
555 Mission Street
5 Suite 3000
San Francisco, CA 94105-2933
6 Telephone: 415.393.8200
Fax: 415.393.8306

7
8 MARK A. PERRY, SBN 212532
mperry@gibsondunn.com
9 GIBSON, DUNN & CRUTCHER LLP
1050 Connecticut Avenue, N.W.
Washington, DC 20036-5306
10 Telephone: 202.955.8500
Fax: 202.467.0539

11 Attorneys for Defendants
12 MICRON TECHNOLOGY, INC. and
MICRON SEMICONDUCTOR PRODUCTS, INC.
13

14 UNITED STATES DISTRICT COURT
15 NORTHERN DISTRICT OF CALIFORNIA
16 OAKLAND DIVISION
17

18 ORACLE AMERICA, INC.,
19 Plaintiff,

20 v.

21 MICRON TECHNOLOGY, INC. and
22 MICRON SEMICONDUCTOR PRODUCTS,
INC.,
23 Defendants.
24

CASE NO. 10-cv-04340 PJH

**DEFENDANTS' OPPOSITION TO
PLAINTIFF'S MOTION TO STRIKE
AFFIRMATIVE DEFENSE NO. 21**

Hearing Date: July 20, 2011
Hearing Time: 9:00 a.m.
Location: Courtroom 3, 3rd Floor

TABLE OF CONTENTS

Page

1 INTRODUCTION 1

2

3

4 FACTUAL BACKGROUND 2

5 ANALYSIS 4

6 I. ACPERA Raises No Retrospectivity Concerns Because The Statute On Its Face Applies

7 To Post-Enactment Litigation Activity 6

8 A. Step One: Congress Has Expressly Prescribed ACPERA’s Temporal Reach 8

9 1. The Text And Structure Of ACPERA Make Clear That Micron Is

10 Eligible For Civil Leniency Protection 8

11 2. The Operation Of ACPERA Confirms Its Prospective Application 11

12 3. Applying ACPERA To This Case Would Further The Statute’s Purposes 15

13 B. Step Two: Application of ACPERA In Civil Actions Commenced After Its

14 Enactment Has No Impermissibly Retrospective Effect 17

15 C. Step Three: Any Clear Statement Requirement Is Satisfied Here 21

16 II. Oracle Is Barred By Principles Of Equitable Estoppel From Challenging ACPERA’s

17 Application To This Case 22

18

19

20

21

22

23

24

25

26

27

28

CONCLUSION 24

TABLE OF AUTHORITIES

Page(s)

CASES

1		
2		
3	CASES	
4	<i>Ark. Best Corp. v. Comm'r</i> ,	
5	485 U.S. 212 (1988).....	8
6	<i>Bldg. Syndicate Co. v. United States</i> ,	
7	292 F.2d 623 (9th Cir. 1961).....	23, 24
8	<i>Blue Chip Stamps v. Manor Drug Stores</i> ,	
9	421 U.S. 723 (1975).....	8
10	<i>Bradley v. Richmond Sch. Bd.</i> ,	
11	416 U.S. 696 (1974).....	18
12	<i>Burlington Indus., Inc. v. Milliken & Co.</i> ,	
13	690 F.2d 380 (4th Cir. 1982).....	4
14	<i>Cent. Bank, N.A. v. First Interstate Bank, N.A.</i> ,	
15	511 U.S. 164 (1994).....	8
16	<i>Conn. Nat'l Bank v. Germain</i> ,	
17	503 U.S. 249 (1992).....	7
18	<i>Cox v. Hart</i> ,	
19	260 U.S. 427 (1922).....	11, 12, 13, 15
20	<i>Elec. Co. v. Dow</i> ,	
21	166 U.S. 489 (1897).....	22
22	<i>Exch. Trust Co. v. Drainage Dist.</i> ,	
23	278 U.S. 421 (1929).....	23
24	<i>Fed. Power Comm'n v. Colo. Interstate Gas Co.</i> ,	
25	348 U.S. 492 (1955).....	23
26	<i>Fernandez-Vargas v. Gonzales</i> ,	
27	548 U.S. 30 (2006).....	7, 14, 15, 20
28	<i>First Am. Disc. Corp. v. Commodity Futures Trading Comm'n</i> ,	
	222 F.3d, 1008 (D.C. Cir. 2000).....	22, 23
	<i>Garcia-Ramirez v. Gonzales</i> ,	
	423 F.3d 935 (9th Cir. 2005).....	21
	<i>Hastings v. Earth Satellite Corp.</i> ,	
	628 F.2d 85 (D.C. Cir. 1980).....	19
	<i>Hughes Aircraft Co. v. United States ex rel. Schumer</i> ,	
	520 U.S. 939 (1997).....	17
	<i>Jasperson v. Purolator Courier Corp.</i> ,	
	765 F.2d 736 (8th Cir. 1985).....	19
	<i>Kaneb Servs., Inc. v. FSLIC</i> ,	
	650 F.2d 78 (5th Cir. 1981).....	22

1	<i>Landgraf v. USI Film Prods.</i> ,	
2	511 U.S. 244 (1994).....	1, 2, 6, 7, 11, 12, 13, 17, 19, 21
3	<i>Lindh v. Murphy</i> ,	
4	521 U.S. 320 (1997).....	2, 7, 11
5	<i>Maldonado-Galindo v. Gonzales</i> ,	
6	456 F.3d 1064 (9th Cir. 2006).....	21
7	<i>Martin v. Hadix</i> ,	
8	527 U.S. 343 (1999).....	19
9	<i>McAndrews v. Fleet Bank of Mass., N.A.</i> ,	
10	989 F.2d 13 (1st Cir. 1993).....	11, 12
11	<i>McArdle v. AT&T Mobility LLC</i> ,	
12	657 F. Supp. 2d 1140 (N.D. Cal. 2009).....	5
13	<i>McKinnon v. Kwong Wah Rest.</i> ,	
14	83 F.3d 498 (1st Cir. 1996).....	19
15	<i>Mertens v. Hewitt Assocs.</i> ,	
16	508 U.S. 248 (1993).....	15
17	<i>In re Mun. Derivatives Antitrust Litig.</i> ,	
18	252 F.R.D. 184 (S.D.N.Y. 2008).....	20
19	<i>Oluwa v. Gomez</i> ,	
20	133 F.3d 1237 (9th Cir. 1998).....	21
21	<i>Sampeyreac v. United States</i> ,	
22	32 U.S. 222 (1833).....	19
23	<i>Scott v. Boos</i> ,	
24	215 F.3d 940 (9th Cir. 2000).....	17
25	<i>Smith v. Wade</i> ,	
26	461 U.S. 30 (1983).....	19
27	<i>Sossamon v. Texas</i> ,	
28	131 S. Ct. 1651 (2011).....	21
	<i>In re TFT-LCD Antitrust Litig.</i> ,	
	618 F. Supp. 2d 1194 (N.D. Cal. 2009).....	5, 24
	<i>Tozzi v. Lincoln Nat'l Life Ins. Co.</i> ,	
	103 F.2d 46 (9th Cir. 1939).....	23
	<i>Travenol Labs., Inc. v. United States</i> ,	
	118 F.3d 749 (Fed. Cir. 1997).....	12
	<i>U.S. Fid. & Guar. Co. v. United States ex rel. Struthers Wells Co.</i> ,	
	209 U.S. 306 (1908).....	8
	<i>United States v. Cal. Dep't of Transp.</i> ,	
	693 F. Supp. 2d 1082 (N.D. Cal. 2009).....	5
	<i>United States v. Gonzales</i> ,	
	520 U.S. 1 (1997).....	10

1 *United States v. Schooner Peggy*,
 2 5 U.S. (2 Cranch) 103 (1801)..... 13, 15

3 *United States v. Swanson*,
 4 No. CR-06-0692 (N.D. Cal.)..... 3, 9

5 *United States v. Trans-Missouri Freight Ass’n*,
 6 166 U.S. 290 (1897)..... 10, 13, 14

7 *Van Orden v. Perry*,
 8 545 U.S. 677 (2005)..... 15

9 *Wall v. Parrot Silver & Copper Co.*,
 10 244 U.S. 407 (1917)..... 23

11 *Winslow v. Baltimore & Ohio R.R.*,
 12 208 U.S. 59 (1908)..... 23

13 **STATUTES**

14 15 U.S.C. § 15 4

15 Antitrust Criminal Penalty Enhancement and Reform Act of 2004 Extension Act,
 16 Pub. L. No. 111-30, 123 Stat. 1775 (2009)..... 9

17 Antitrust Criminal Penalty Enhancement and Reform Act–Amendment,
 18 Pub. L. No. 111-190, 124 Stat. 1275 (2010)..... 9

19 **RULES**

20 Fed. R. Civ. P. 8(c)(1)..... 1

21 Fed. R. Civ. P. 26 22

22 **LEGISLATIVE HISTORY**

23 150 Cong. Rec. H3654 (2004) 16

24 150 Cong. Rec. S3610-02 (2004)..... 15, 16, 18

25 **OTHER AUTHORITIES**

26 31 C.J.S. *Estoppel and Waiver* § 146 (2010)..... 22

27

28

INTRODUCTION

1
2 The Antitrust Criminal Penalty Enhancement and Reform Act of 2004 (“ACPERA”) reduces
3 the civil damages exposure of a participant in an alleged conspiracy who is a party to a “currently
4 effective” amnesty agreement with the Antitrust Division of the Department of Justice. *See*
5 Declaration of Joel S. Sanders (June 10, 2011), **Exhibit A**, ACPERA, sec. 213(a). Defendants
6 Micron Technology, Inc. and Micron Semiconductor Products, Inc. (collectively, “Micron”) are
7 parties to a “currently effective” amnesty agreement. Sanders Decl., **Exhibit B**, Micron Amnesty
8 Agreement (Oct. 2, 2002). To ensure that the Court and plaintiff Oracle America, Inc. had sufficient
9 notice of ACPERA’s damages limitation, Micron included reference to the limitation in its amended
10 answer (Docket Entry 47 at 31 (Apr. 18, 2011)), even though it is not technically an affirmative
11 defense. *See* Fed. R. Civ. P. 8(c)(1).

12 Oracle’s motion to strike the reference to ACPERA’s damages limitation from Micron’s
13 amended answer is premised on the argument that it would somehow be impermissibly
14 “retrospective” to apply the statutory damages limitation in this lawsuit—which was filed *after*
15 ACPERA was enacted—because Micron’s leniency agreement antedates passage of ACPERA. This
16 contention, however, ignores the text and structure of ACPERA, and misrepresents its operation.

17 ACPERA could not be clearer: The statutory damages limitation applies in *all* civil antitrust
18 suits against a party to a “currently effective” antitrust agreement with the Justice Department,
19 whether conditional or final. “Currently effective” means that the agreement is in effect (*i.e.*, has not
20 been revoked) when the civil leniency provision is invoked, as Micron’s agreement was when Oracle
21 filed this lawsuit—again, *after* ACPERA was enacted. In view of this clear statutory language, there
22 is no need to go further. *See Landgraf v. USI Film Prods.*, 511 U.S. 244, 280 (1994) (if “Congress
23 has expressly prescribed the statute’s proper reach, . . . there is no need to resort to judicial default
24 rules”).

25 Furthermore, the actual *conduct* regulated by ACPERA all occurred or would occur in this
26 case *after* the statute’s 2004 enactment. Oracle’s filing of this lawsuit triggered Micron’s duty to
27 cooperate with Oracle in discovery in this case—including by “providing a full account” of all known
28 potentially relevant facts, “furnishing all [potentially relevant] documents,” and making key

1 witnesses available to testify. **Exhibit A**, sec. 213(b). When and if the time comes to assess
2 damages, this Court may determine whether Micron “has provided satisfactory cooperation to
3 [Oracle] with respect to the civil action,” entitling Micron to civil leniency. *Id.* These actions, like
4 this entire lawsuit, post-date ACPERA’s enactment.

5 As the cases Oracle cites in its motion to strike make clear, “[i]n determining whether a
6 statute’s terms would produce a retroactive effect, . . . and in determining a statute’s temporal reach
7 generally, . . . normal rules of construction apply.” *Lindh v. Murphy*, 521 U.S. 320, 325 (1997); *see*
8 *also Landgraf*, 511 U.S. at 280. Here, a careful reading of ACPERA “remove[s] even the possibility
9 of retroactivity” (*Lindh*, 521 U.S. at 325) because the statute regulates *only* post-enactment conduct.

10 Rather than examine ACPERA’s text, structure, or operation in practice, Oracle simply
11 *presupposes* that application of the statutory damages limitation in this case would be retrospective
12 because ACPERA was “enacted . . . two years after Micron entered into its criminal amnesty
13 agreement with DOJ.” Oracle Br. 3 (emphasis omitted). But Micron’s obligations under that
14 agreement did not cease on the date it was signed; rather, they continued long after ACPERA was
15 enacted. Thus, while Micron’s agreement was signed before ACPERA’s enactment, it remained
16 “currently effective” after ACPERA was enacted to regulate civil lawsuits such as this one, which
17 also was filed after ACPERA’s enactment. Micron provided the requisite cooperation to the
18 government, and stands ready to do the same for Oracle; the *quid pro quo* for that cooperation is a
19 limitation on Micron’s civil damages exposure. Enforcing that limitation raises no specter of
20 retrospectivity.

21 **FACTUAL BACKGROUND**

22 Micron is a leading manufacturer of semiconductors for servers and personal computers,
23 including dynamic random access memory (“DRAM”). In or before June 2002, the Antitrust
24 Division of the U.S. Department of Justice launched a criminal investigation into allegations of price-
25 fixing in the DRAM industry. Shortly thereafter, Micron announced that it was cooperating with the
26 investigation, and in October, Micron entered into an amnesty agreement with the Antitrust Division.
27 *See Exhibit B*, Micron Amnesty Agreement. In exchange for Micron’s cooperation with its
28

1 investigation, the Antitrust Division agreed not to bring criminal charges against Micron or its
2 directors, officers, or employees. *See id.* at 2-3.

3 Micron's amnesty agreement was "conditional" and depended on Micron's continued
4 cooperation with the government through the close of its investigation. **Exhibit B** at 1. Indeed, the
5 agreement could be voided "at any time" if Micron breached its duty to cooperate. *Id.* at 2. Pursuant
6 to these continuing cooperation obligations, over the next several years, Micron voluntarily produced
7 voluminous documents and made available for interviews all personnel requested by the government.
8 Notably, in February 2008, long after ACPERA was enacted, Micron voluntarily made several senior
9 executives (including its CEO and Vice-President for Sales and Marketing) available to testify at the
10 government's request at the criminal trial of an executive at Hynix Semiconductor, Inc., another
11 participant in the alleged conspiracy. *See United States v. Swanson*, No. CR-06-0692 (N.D. Cal.)
12 (Hamilton, J.). Finally, in March 2008, the Antitrust Division notified counsel for Micron that it had
13 concluded its investigation, making its amnesty agreement "final." Sanders Decl., ¶ 5.

14 During the same time period, Micron defended against a variety of civil cases, many of which
15 were consolidated in this Court, relating to conduct covered by Micron's amnesty agreement. In
16 2002, customers who had purchased DRAM chips from members of the alleged conspiracy brought
17 direct and indirect purchaser class-action lawsuits against Micron and other DRAM manufacturers
18 alleging violations of the Sherman Act and state antitrust laws. Many state attorneys general also
19 sued. In 2006 and 2007, Oracle (then operating as Sun Microsystems) and other plaintiffs opted out
20 of the DRAM class action and filed individual lawsuits against members of the alleged conspiracy.
21 At that time, counsel for Oracle in this action, Crowell & Moring LLP, represented most opt-out
22 plaintiffs.

23 Oracle did not initially name Micron as a defendant in its suit, but instead entered into a
24 tolling agreement. Although Oracle thus had not "triggered" application of ACPERA by filing a
25 "civil action" against Micron "based on conduct covered by [Micron's] currently effective antitrust
26 leniency agreement" (**Exhibit A**, sec. 213(a)), its counsel nevertheless sent Micron a letter (on behalf
27 of Oracle and another opt-out plaintiff), demanding Micron's cooperation. *See* Sanders Decl.,
28 **Exhibit C** (Sept. 12, 2006 letter). Because the other opt-out plaintiffs in the consolidated cases *had*

1 sued Micron, thus triggering Micron’s cooperation obligations under ACPERA with respect to *those*
2 plaintiffs, and because Crowell & Moring jointly represented most opt-outs, Micron provided and
3 Oracle received substantial amounts of information relating to its claims. That information included,
4 among other things, an explanation of the relevant facts to the extent known to Micron, all discovery
5 that Micron had previously produced to plaintiffs in the DRAM class action, and witness interviews
6 with eight key Micron employees. *See* Sanders Decl., ¶ 6 & **Exhibit D** (Micron cooperation letters).

7 After invoking ACPERA and receiving Micron’s cooperation, Oracle settled its claims with
8 the other defendants in the prior civil action and has now sued Micron. Although conceding that it
9 previously “sought cooperation from Micron” (Oracle Br. 6 n.2), it has now declined Micron’s
10 repeated offers of additional cooperation in this litigation. *See* **Exhibit D**. Oracle has also filed the
11 instant motion to strike Micron’s reference to ACPERA in its answer.

12 ANALYSIS

13 Prior to ACPERA, all participants in an alleged conspiracy could be held, in a civil antitrust
14 action, jointly and severally liable for three times the damages caused by the entire conspiracy. *See*
15 15 U.S.C. § 15; *Burlington Indus., Inc. v. Milliken & Co.*, 690 F.2d 380, 394 (4th Cir. 1982). By
16 enacting ACPERA, Congress re-calibrated the remedies available for antitrust violations in order to
17 provide an additional incentive for alleged conspirators to cooperate both with the government and
18 with plaintiffs in civil litigation. Under ACPERA, a cooperating defendant’s civil liability is reduced,
19 by operation of law, to actual damages so long as it is a party to a “currently effective” antitrust
20 leniency agreement and provides adequate cooperation to civil plaintiffs in “any civil action . . . based
21 on conduct covered by” that agreement. *See* **Exhibit A**, sec. 213(a). That cooperation is specified in
22 the statute and extends through discovery and trial. It includes providing plaintiffs with access to (1)
23 all known “potentially relevant” facts, (2) all “potentially relevant” documents, and (3) officers,
24 directors, and employees who may be needed for interviews, depositions, and trial testimony. *See id.*,
25 sec. 213(b).

26 Although ACPERA limits civil plaintiffs’ ability to recover from the cooperating defendant,
27 plaintiffs receive in exchange valuable information that makes it easier to prove their allegations and
28 recover damages against all other members of the alleged conspiracy. *See id.*, sec. 213(a), (b). And

1 ACPERA explicitly preserves plaintiffs' *total* potential recovery under the antitrust laws; they can
2 still collect three times the amount caused by the entire conspiracy from any non-cooperating
3 defendant. *See id.*, sec. 214(3). ACPERA thus regulates *post-enactment litigation* to incentivize
4 amnesty applicants to cooperate and facilitate plaintiffs' eventual recovery, in exchange for a
5 limitation on the damages that may be assessed against the cooperating defendant.

6 Because Micron is a party to a "currently effective" amnesty agreement, it amended its
7 answer to add reference to ACPERA so as to alert the Court and Oracle of its intention to seek civil
8 leniency. Docket Entry 47 at 31 (Apr. 18, 2011). Oracle now moves to strike that reference,
9 effectively asking the Court for a premature assessment of its potential recovery against Micron.

10 As Oracle's own authorities make clear, "[m]otions to strike are not favored and should not be
11 granted unless it is clear that the matter to be stricken could have no possible bearing on the subject
12 matter of the litigation." *United States v. Cal. Dep't of Transp.*, 693 F. Supp. 2d 1082, 1086 (N.D.
13 Cal. 2009) (internal quotation marks omitted). It is not appropriate to weigh facts on a Rule 12
14 motion, "unless it appears to a certainty that plaintiffs would succeed despite any state of the facts
15 which could be proved in support of the defense." *McArdle v. AT&T Mobility LLC*, 657 F. Supp. 2d
16 1140, 1150 (N.D. Cal. 2009) (internal citation omitted).

17 Oracle acknowledges that, in the previous litigation, "Oracle . . . sought cooperation from
18 Micron" pursuant to ACPERA. Oracle Br. 6 n.2. Although Oracle claims that it would be an
19 "extraordinary windfall" if Micron's exposure were limited to actual damages in this case (Oracle Br.
20 3), that civil leniency is the statutory *quid pro quo* for the cooperation Micron has provided (and will
21 continue to provide) under the statute. Moreover, while Oracle complains—falsely, and without any
22 evidentiary support—that "Micron provided no meaningful cooperation" (Oracle Br. 6 n.2), that
23 *factual* matter cannot be resolved on a Rule 12(f) motion. Rather, this Court must assess Micron's
24 cooperation, both in the past and in the future, when it comes time to apply the ACPERA damages
25 limitation. *See In re TFT-LCD Antitrust Litig.*, 618 F. Supp. 2d 1194, 1196 (N.D. Cal. 2009).

26 Oracle also implies that it requested cooperation in the previous litigation, but has declined to
27 do so in this case, because it did not previously realize that "Micron's invocation of ACPERA to its
28 amnesty agreement would require an unlawful retroactive application of the statute." Oracle Br. 6

1 n.2. Of course, the premise is false—ACPERA “applies” to this lawsuit, not the amnesty
2 agreement—as is Oracle’s bald conclusion that invocation of ACPERA here raises any
3 retrospectivity concerns. More fundamentally, Oracle cannot avoid the civil damages limitation of
4 ACPERA by waiving or foregoing its cooperation opportunity; if Oracle requests no cooperation,
5 then Micron will have fully complied with the statute (and be entitled to the damages limitation) by
6 providing none. If on the other hand Oracle wishes cooperation, Micron stands ready, willing, and
7 able to cooperate. *See Exhibit D.*

8 **I. ACPERA Raises No Retrospectivity Concerns Because The Statute On Its Face Applies**
9 **To Post-Enactment Litigation Activity**

10 Oracle’s attempt to show that it would be retrospective to apply ACPERA in this litigation has
11 no support in the text or structure of the statute. Micron’s leniency agreement remains “currently
12 effective” and was “entered into . . . on or before” ACPERA’s sunset date. **Exhibit A**, secs. 211(b),
13 213(a). The statute requires nothing more. In addition, this case was filed after ACPERA was
14 enacted, and any cooperation by Micron or assessment of damages could only occur after ACPERA’s
15 effective date. Under the plain language of the statute, ACPERA raises no problems of retrospective
16 application here.

17 Oracle resists this straightforward conclusion by arguing that there is no “unambiguous
18 directive’ or ‘express command’ from Congress found in the language of ACPERA that clearly sets
19 forth the statute’s temporal reach.” Oracle Br. 8. As an initial matter, Oracle errs in asserting that,
20 when Congress addresses issues of timing, it must speak in “statutory language that is so clear that it
21 could sustain only one interpretation.” *Id.* at 7 (citing *Landgraf*, 511 U.S. at 270). Oracle’s error
22 stems from its characterization of the *Landgraf* retrospectivity analysis as consisting of a “two-part”
23 test. *Id.* at 6. To the contrary, *Landgraf* makes clear that analyzing the temporal reach of a statute
24 requires a *three-step* analysis:

25 **[1]** When a case implicates a federal statute enacted after the events in the suit, the
26 court’s first task is to determine whether Congress has expressly prescribed the
27 statute’s proper reach. *If Congress has done so, of course, there is no need to resort to*
28 *judicial default rules.*

[2] When, however, the statute contains no such express command, the court must
determine whether the statute would have retroactive effect, *i.e.*, whether it would

1 impair rights a party possessed when he acted, increase a party's liability for past
2 conduct, or impose new duties with respect to transactions already completed.

3 [3] If the statute would operate retroactively, our traditional presumption teaches that
4 it does not govern absent clear congressional intent favoring such a result.

5 *Landgraf*, 511 U.S. at 280 (numerals, paragraph breaks, and emphasis added).

6 Under the three-step approach, a court does not apply the presumption against retrospectivity
7 (or require a “clear statement”) until the *third* step of the analysis, and then only *after* a court
8 determines *first*, that the statute is silent or ambiguous with respect to its temporal reach, and *second*,
9 that applying the statute would have an impermissible retrospective effect.

10 In another case, the Supreme Court rejected a similar attempt by a plaintiff to “put the cart
11 before the horse” by requiring a “clear statement” before any examination of the statutory language at
12 issue:

13 [Petitioner] urges application of the presumption against retroactivity as a tool for
14 interpreting the statute at the first *Landgraf* step. But if that were legitimate, . . . the
15 final two steps in the *Landgraf* enquiry would never occur It is not until a statute
16 is shown to have no firm provision about temporal reach but to produce a retroactive
17 effect when straightforwardly applied that the presumption has its work to do.

18 *Fernandez-Vargas v. Gonzales*, 548 U.S. 30, 40 (2006); *see also Lindh*, 521 U.S. at 325 (rejecting
19 argument that “in the absence of an express command regarding temporal reach, this Court must
20 determine that temporal reach for itself by applying its judicial default rule governing retroactivity, to
21 the exclusion of all other standards of statutory interpretation”).

22 Oracle bases its entire submission on “put[ting] the cart before the horse.” After invoking the
23 inapposite “clear statement” rule, it then proceeds to cite excerpts from floor statements in the
24 legislative history in support of its position that ACPERA cannot apply to civil leniency agreements
25 that were entered into prior to ACPERA’s enactment date. *See* Oracle Br. 8-9. What is missing from
26 Oracle’s analysis is any mention of the *text* of ACPERA itself, which demonstrates that ACPERA
27 applies in any litigation involving a party to a “currently effective antitrust leniency agreement.”
28 **Exhibit A**, sec. 213(a). Because Micron is a party to a “currently effective antitrust leniency
agreement,” this case is decided by the “first” and “cardinal canon” of statutory construction—
“courts must presume that a legislature says in a statute what it means and means in a statute what it
says there.” *Conn. Nat’l Bank v. Germain*, 503 U.S. 249, 253-54 (1992).

1 **A. Step One: Congress Has Expressly Prescribed ACPERA’s Temporal Reach**

2 **1. The Text And Structure Of ACPERA Make Clear That Micron Is Eligible**
3 **For Civil Leniency Protection**

4 ACPERA’s damages limitation applies in “any civil action alleging a violation of section 1
5 . . . of the Sherman Act . . . based on conduct covered by a *currently effective* antitrust leniency
6 agreement.” **Exhibit A**, sec. 213(a) (emphasis added). This provision does not limit its reach to
7 agreements that become effective after the enactment date; rather, it merely requires that (a) a
8 plaintiff file a civil lawsuit based on conduct covered by the agreement, and (b) the agreement be
9 “currently effective” at the time the defendant seeks to limit its liability. Had Congress wanted to
10 limit ACPERA to post-enactment agreements, it would have required just a few words to do so.
11 Congress instead elected not to include such a limitation. To the contrary, it used broad language
12 covering all agreements that are “currently effective” at the time a civil action is filed or a
13 defendant’s cooperation assessed. Courts routinely presume that Congress’s choice of words is
14 intentional and interpret statutes accordingly. *See, e.g., Cent. Bank, N.A. v. First Interstate Bank,*

15 The “currently effective” language is not the only place where ACPERA addresses timing
16 issues; it does so in *four other places* as well.

17 First, ACPERA specifically addresses the timing issue that is Oracle’s chief (indeed, only)
18 concern—when must an amnesty applicant enter into an agreement with the government to be
19 eligible for civil leniency under ACPERA? The statute contains a “sunset” provision that initially
20 provided that ACPERA was to expire five years after the date of enactment. **Exhibit A**, sec. 211(a).
21 That provision makes clear that “an applicant who has *entered into* an antitrust leniency agreement *on*
22 *or before the [sunset] date*” is eligible for protection under ACPERA. *Id.*, sec. 211(b) (emphases
23 added). The statute contains no comparable “sunrise” language that would limit ACPERA’s scope to
24 agreements entered into “on or after” the enactment date. *Cf. U.S. Fid. & Guar. Co. v. United States*
25 *ex rel. Struthers Wells Co.*, 209 U.S. 306, 314-15 (1908) (statute applicable to contracts “hereafter”
26 entered into is limited to post-enactment agreements). Congress’s decision *not* to include such a
27 limitation to the plain words of the statute must be respected. *See, e.g., Ark. Best Corp. v. Comm’r*,
28 485 U.S. 212, 217 (1988).

1 Indeed, since the initial enactment of ACPERA, Congress has amended this provision twice,
2 in order to push out the “sunset” date from five to six years, and then to sixteen. *See* Antitrust
3 Criminal Penalty Enhancement and Reform Act–Amendment, Pub. L. No. 111-190, 124 Stat. 1275
4 (2010); Antitrust Criminal Penalty Enhancement and Reform Act of 2004 Extension Act, Pub. L. No.
5 111-30, 123 Stat. 1775 (2009). But despite the opportunity to do so, on neither occasion did
6 Congress further restrict the universe of agreements covered by ACPERA to those “entered into” on
7 or after the enactment date. This Court must honor this deliberate—and *repeated*—choice by
8 Congress. Thus, contrary to the core contention of Oracle’s brief, on which the rest of its analysis
9 depends, ACPERA addresses when an amnesty agreement must be “entered into” to qualify for
10 leniency and provides a clear answer—“on or before the [sunset] date.” Because Micron’s amnesty
11 agreement was “entered into” before the sunset date, which has not yet arrived, it is entitled to the
12 civil leniency provisions of ACPERA at the conclusion of this litigation.

13 Second, ACPERA defines the term “antitrust leniency agreement” as a “leniency letter
14 agreement, whether *conditional or final*, between a person and the Antitrust Division” **Exhibit**
15 **A**, sec. 212(2) (emphasis added). Under the statute’s plain language, protection under ACPERA
16 extends to any party to a “conditional” amnesty agreement—and indeed, even to a “*final*” amnesty
17 agreement—as of the date ACPERA was enacted. On ACPERA’s enactment date, Micron was a
18 party to a “conditional” amnesty agreement. That agreement then became “final” when the Antitrust
19 Division concluded its investigation into alleged price-fixing in the DRAM industry in March 2008,
20 *after* ACPERA was enacted, and *after* Micron provided substantial ongoing cooperation with the
21 Antitrust Division, including by making executives available to testify in the *Swanson* criminal trial
22 in this Court in February 2008. Up until March 2008, Micron’s amnesty agreement with the Antitrust
23 Division could be revoked “at any time” for failure to cooperate. *See Exhibit B*, Micron Amnesty
24 Agreement, at 2.

25 These substantial, real-world obligations that Micron undertook after ACPERA was enacted
26 and before its leniency agreement became “final” belie Oracle’s attempt to frame ACPERA as a
27 statute concerned *solely* with the discrete date that an amnesty applicant initially entered into an
28 agreement with the government. Rather, “conditional” leniency agreements continue to impose

1 obligations on applicants, and only those “conditional” applicants who remain in the government’s
2 good graces throughout related civil litigation will have a “currently effective” agreement in place at
3 the time that a court assesses damages under ACPERA. If Congress’s only purpose in enacting
4 ACPERA was to provide incentives for a participant in a cartel to initially disclose the existence of a
5 conspiracy, it would not have explicitly made ACPERA applicable to “conditional” amnesty
6 agreements, or required that such agreements remain “currently effective” throughout the civil case.
7 Congress’s recognition that leniency agreements impose ongoing obligations on applicants confirms
8 that it is not retrospective to apply ACPERA in cases involving pre-enactment agreements. *See, e.g.,*
9 *United States v. Trans-Missouri Freight Ass’n*, 166 U.S. 290, 342 (1897) (holding that Congress
10 could regulate action taken pursuant to pre-enactment agreements under the Sherman Act because
11 even “[a]ssuming such action to have been legal at the time the agreement was first entered into, the
12 continuation of the agreement, after it has been declared to be illegal, becomes a violation of the
13 act”).

14 Third, Congress made civil leniency available to an amnesty applicant named as a defendant
15 in “any civil action” based on conduct covered by an amnesty agreement. **Exhibit A**, sec. 213(a)
16 (emphasis added). The Supreme Court has held that “any” is a word of inclusion, not exclusion.
17 *United States v. Gonzales*, 520 U.S. 1, 5 (1997). Congress could easily have limited civil leniency to
18 that subset of civil actions based on conduct covered by post-enactment agreements; instead, it made
19 ACPERA’s protections available in “any” civil action based on an agreement that is “currently
20 effective.” That choice must be respected.

21 Fourth, and finally, Congress addressed timing issues yet again in a stand-alone section of
22 ACPERA labeled “Timeliness.” **Exhibit A**, sec. 213(c). That section provides that, in cases where a
23 Sherman Act defendant initiates cooperation with the Antitrust Division only after a civil action or
24 state proceedings have been filed against it, a court shall consider the timeliness of the applicant’s
25 cooperation with civil plaintiffs in determining whether or not to grant civil leniency. *Id.* Again, the
26 section did not exclude or otherwise limit civil leniency protections for amnesty agreements that were
27 already in place prior to enactment of the statute.

28

1 Oracle’s approach to retrospectivity, which has no basis in the statutory text or structure,
2 proceeds instead from the false and unproven premise that it *must* be relevant to (indeed, dispositive
3 of) the retrospectivity analysis that Micron entered into a leniency agreement with the government
4 prior to ACPERA’s enactment. Under *Landgraf* and its progeny, however, Oracle needs to
5 substantiate its assumption that application of ACPERA *depends* on the timing of a leniency
6 agreement through careful attention to what Congress *actually said* about the statute’s temporal
7 reach. *Landgraf*, 511 U.S. at 280; *Lindh*, 521 U.S. at 325. Here, Congress specifically considered (in
8 several places) the question of which agreements would be operative under ACPERA and did not
9 exclude those that predate ACPERA—to the contrary, it included all “currently effective” agreements
10 “entered into . . . on or before the [sunset] date.” Because Oracle is incorrect that ACPERA is silent
11 as to its “temporal reach,” (Oracle Br. 8), there is no need to inquire whether the statute would have
12 retrospective effects or to apply the presumption against retrospectivity.

13 2. The Operation Of ACPERA Confirms Its Prospective Application

14 The operation of ACPERA further confirms the conclusion that the statute applies
15 prospectively to post-enactment litigation activity, not the date that an amnesty applicant enters into
16 an agreement with the federal government. As the Supreme Court has counseled, an
17 “uncontroversially prospective statute[] . . . ‘is not made retroactive merely because it draws upon
18 antecedent facts for its operation.’” *Landgraf*, 511 U.S. at 270 n.24 (quoting *Cox v. Hart*, 260 U.S.
19 427, 435 (1922)). ACPERA is “uncontroversially prospective” because it regulates the cooperation
20 obligations of an amnesty applicant and the assessment of damages in an antitrust case—*neither* of
21 which has yet occurred here. At most, application of ACPERA in this case *presupposes* that Micron
22 entered into a leniency agreement at some earlier date—because it needs to be a party to a “currently
23 effective” agreement to be entitled to civil leniency. But this Court has no need under ACPERA to
24 inquire precisely *when* Micron’s agreement was executed. And even if it did, and it were fair to say
25 in this limited sense that ACPERA “draws upon antecedent facts for its operation,” that does not
26 transform a forward-looking statute into a retrospective one. *Landgraf*, 511 U.S. at 270 n.24; *see also*
27 *McAndrews v. Fleet Bank of Mass., N.A.*, 989 F.2d 13, 16 (1st Cir. 1993) (“a statute does not operate
28 retroactively simply because its application requires some reference to antecedent facts”).

1 “The determination of whether a statute’s application in a particular situation is prospective or
2 retroactive depends upon whether the conduct that allegedly triggers the statute’s application occurs
3 before or after the law’s effective date.” *McAndrews*, 989 F.2d at 13 (citing *Cox*, 260 U.S. at 434-
4 35); *see also Travenol Labs., Inc. v. United States*, 118 F.3d 749, 752 (Fed. Cir. 1997) (same). The
5 text of ACPERA points to two possible “trigger” dates. First, the statute is “triggered” at the time
6 that an antitrust plaintiff files suit, because an amnesty applicant’s cooperation obligations commence
7 upon the filing of “any civil action . . . based on conduct covered by a currently effective antitrust
8 leniency agreement.” **Exhibit A**, sec. 213(a), (b). Second, the statute is “triggered” at the time that a
9 court, at the conclusion of an antitrust case, “determines, after considering any appropriate pleadings
10 from the [plaintiff],” whether the defendant has “provided satisfactory cooperation to the [plaintiff]
11 with respect to the civil action.” *Id.*, sec. 213(b). Both of these triggering events occurred in this
12 case only after ACPERA was enacted.

13 The facts of this case bear substantial similarity to those in *Cox v. Hart*, one of the historical
14 antecedents to *Landgraf*. In that case, the issue was whether a party could take advantage of a law
15 permitting occupation and use of unsurveyed desert land to anyone “who has, prior to survey, taken
16 possession of [the land] . . . and has reclaimed or has in good faith commenced the work of
17 reclaiming the same[.]” 260 U.S. at 430. The party seeking the statute’s protection had “taken
18 possession of” and “reclaimed” the land prior to the statute’s enactment, and a competing claimant
19 argued that applying the statute to her would be impermissibly retrospective. *Id.* The Supreme Court
20 disagreed, because a person who “[took] possession” and “reclaimed” the land prior to the enactment
21 date, “no less than one who acted subsequently, is within the words of the proviso,” and “[n]o reason
22 is perceived why the words employed should not be given their natural application.” *Id.* at 435. The
23 Court concluded that “this does not give the proviso a retroactive operation”; rather, “[t]he language
24 in terms applies to one who at the time of the enactment occupied a particular status, *viz.*, the status of
25 a person who has done the things enumerated.” *Id.*

26 The same result obtains here. When ACPERA was enacted (and thereafter), Micron
27 “occupied a particular status”—specifically, party to an effective antitrust leniency agreement. Thus,
28 applying ACPERA to this post-enactment lawsuit “does not give the proviso a retroactive operation.”

1 Cox, 260 U.S. at 435. Indeed, Oracle’s argument is one step further removed from the rule
2 articulated in Cox, because a court never needs to “draw” upon the effective date of Micron’s
3 leniency agreement for the “operation” of ACPERA, any more than it need determine when Micron
4 was incorporated, when it sold DRAM chips, or a host of other antecedent factual matters. Rather,
5 this Court need only determine, if and when it comes time to assess damages in this case, whether
6 Micron’s cooperation with Oracle was sufficient. The cooperation and damages assessment are both
7 *prospective* activity, and thus Oracle’s concerns about *retrospective* application are misplaced.

8 Micron’s position finds additional support in Chief Justice Marshall’s seminal decision in
9 *United States v. Schooner Peggy*, 5 U.S. (2 Cranch) 103 (1801), also cited favorably in *Landgraf*. In
10 that case, a lower court issued a decree condemning a French vessel that had been seized in American
11 waters. While on appeal to the Supreme Court, the United States and France entered into a treaty that
12 provided for the restoration of captured property “not yet definitively condemned.” *Id.* at 107.
13 Although the ship in question had been seized and a court order issued prior to enactment of the
14 treaty, the Supreme Court found that the statute’s language provided for restoration of the property,
15 because the ship was not “definitively” condemned until Supreme Court review was exhausted. *Id.*
16 Chief Justice Marshall reasoned that when “a law intervenes and positively changes the rule which
17 governs, the law must be obeyed, or its obligation denied.” *Id.* at 110. Although the Court
18 acknowledged the rule that “a court will and ought to struggle hard against a construction which will,
19 by a retrospective operation, affect the rights of parties,” a law affecting matters of national
20 importance “ought always to receive a *construction conforming to its manifest import.*” *Id.*
21 (emphasis added); *see also Landgraf*, 511 U.S. at 273 (explaining *Schooner Peggy* as “simply a
22 response to the language of the statute”). Likewise here, the plain text of ACPERA compels the
23 conclusion that Micron, a party to a “currently effective” leniency agreement, is eligible for civil
24 leniency protection in “any civil action” relating to “conduct covered” by the amnesty agreement—
25 including Oracle’s post-enactment lawsuit.

26 Similarly, in *Trans-Missouri Freight Association*, the Court found that it was not
27 impermissibly retrospective to apply the recently enacted Sherman Act in cases involving agreements
28 that were entered into prior to the statute’s enactment date. 166 U.S. at 290. In *Trans-Missouri*

1 *Freight*, railroad companies entered into an agreement, one year before the Sherman Act was enacted,
2 to create an association to fix the prices of freight transportation. *Id.* at 291, 294. The association
3 argued that the Sherman Act was impermissibly retrospective as applied to its pre-enactment
4 agreement. *See id.* at 342. The Supreme Court rejected this argument, because the agreement
5 continued in effect after the Sherman Act was enacted, and thus, it was not retrospective to apply the
6 newly-enacted law to the continuation of the unlawful conduct. *See id.* (“Assuming such action to
7 have been legal at the time the agreement was first entered into, the continuation of the agreement,
8 after it has been declared to be illegal, becomes a violation of the act”). Likewise, while Micron’s
9 leniency agreement was “first entered into” prior to ACPERA’s enactment date, the “continuation” of
10 obligations under the leniency agreement could be regulated after ACPERA became law. As noted
11 above, Micron’s leniency agreement continued to impose obligations on Micron after the enactment
12 of ACPERA—notably, providing the Antitrust Division with substantial cooperation and making top
13 executives available to testify in the prosecution of a Hynix executive. Therefore, as the original
14 Sherman Act could apply in lawsuits involving unlawful agreements that predated its enactment but
15 remained in effect, so can ACPERA (effectively an amendment to the Sherman Act) apply in
16 lawsuits involving leniency agreements that predate its enactment but remain in effect.

17 More recently, in *Fernandez-Vargas*, the Court considered whether an immigration statute
18 that foreclosed certain previously available forms of relief to aliens who reentered the country
19 illegally after a prior deportation applied to an alien who reentered before the statute’s effective date.
20 548 U.S. 30. The statute provided that if “the Attorney General finds that an alien has reentered the
21 United States illegally after having been removed or having departed voluntarily, under an order of
22 removal,” the prior order of removal will be reinstated, the alien “is not eligible and may not apply
23 for any relief” from removal, and “the alien shall be removed . . . at any time after the reentry.” *Id.* at
24 34-35. Because the statute on its face applied to any alien who “has reentered the United States
25 illegally,” the Court found that “[c]ommon principles of statutory interpretation fail to unsettle the
26 apparent application of [the law] to any reentrant present in the country, whatever the date of return.”
27 *Id.* at 41-42. The Court found this “facial reading . . . confirmed” in part by the fact that “the text of
28 th[e] provision . . . show[s] that it applies to [the alien] today not because he reentered . . . at any . . .

1 particular time, but because he *chose to remain* after the new statute became effective.” *Id.* at 42-43
2 (emphasis added). In other words, the “trigger” for application of the law was not the antecedent fact
3 of the alien’s reentry, but the post-enactment fact of the alien’s continued unlawful presence in the
4 country.

5 The same textual approach, applied here, entitles Micron to ACPERA’s protection. As in
6 *Fernandez-Vargas*, the “trigger” for application of ACPERA is not the antecedent fact that Micron
7 entered into an amnesty agreement, but rather Oracle’s post-enactment decision to file a lawsuit
8 against Micron (and any judicial determination of damages that might occur in this lawsuit).
9 ACPERA’s operation, like that of the laws at issue in *Cox*, *Schooner Peggy*, and *Fernandez-Vargas*,
10 confirms that the statute applies to prospective litigation activity.

11 3. Applying ACPERA To This Case Would Further The Statute’s Purposes

12 Oracle suggests that this Court should not apply ACPERA according to its plain language
13 because doing so would not further the purposes of the statute. Oracle Br. 8-9. But the purpose of an
14 enactment cannot override its text. *See, e.g., Mertens v. Hewitt Assocs.*, 508 U.S. 248, 261 (1993);
15 *Van Orden v. Perry*, 545 U.S. 677, 731-32 (2005). Thus, even if Oracle were correct that the only
16 purpose underlying ACPERA were “to incentivize companies that had not yet come forward to
17 confess their participation in cartels to do so” (Oracle Br. 9), applying the damages limitation to
18 unintended situations that fall within its plain text would still be required by law.

19 In any event, incentivizing initial cooperation with law enforcement is *not* the sole purpose
20 underlying ACPERA. To the contrary, as noted above, the statute also provides an additional
21 incentive for parties to “conditional” amnesty agreements to continue to cooperate with the Antitrust
22 Division throughout its investigation until their agreements become “final.” Micron’s duty to
23 cooperate with the government under its “conditional” amnesty agreement persisted *for years* after
24 ACPERA was enacted, until its amnesty agreement became final in March 2008. Indeed, the very
25 excerpts of legislative history cited by Oracle show that members of Congress cared at least as much
26 about incentivizing *cooperation* with the Antitrust Division as they did about the initial *disclosure* of
27 the cartel. *See, e.g.,* 150 Cong. Rec. S3610-02, S3613 (2004) (ACPERA provides “increased
28 incentives for participants in illegal cartels to blow the whistle on their co-conspirators *and cooperate*

1 *with [DOJ]*) (statement of Sen. Hatch; emphasis added); *id.* at S3619 (ACPERA’s civil leniency
2 provisions “provide[] a far greater incentive for corporations *to cooperate with the Antitrust*
3 *Division*”) (statement of Senator DeWine; emphasis added). Anti-competitive conduct is not
4 revealed, explained, understood, and successfully prosecuted in a day. It takes time, which is why
5 ACPERA provides an incentive for a “conditional” amnesty applicant to continue to cooperate with
6 the government, to ensure that it has a “currently effective” agreement in place if and when a court
7 assesses damages.

8 Moreover, Congress did not intend merely to create incentives to cooperate *with the*
9 *government*; to the contrary, the statute explicitly conditions the damages cap on “satisfactory
10 cooperation” *with plaintiffs in related civil actions*. **Exhibit A**, sec. 213(b). The legislative history
11 confirms that this was a central concern animating passage of the statute, and that legislators believed
12 that such cooperation would help antitrust plaintiffs fully recover for their injuries. *See, e.g.*, 150
13 Cong. Rec. 150 Cong. Rec. S3610-02, S3614 (“The legislation requires the amnesty applicant to
14 provide full cooperation to the victims as they prepare and pursue their civil lawsuit. . . . I expect that
15 the total compensation to victims of antitrust conspiracies will be increased because of the
16 requirement that amnesty applicants cooperate.”) (statement of Sen. Hatch); 150 Cong. Rec. H3654,
17 H3659 (2004) (“The Department of Justice will only grant . . . leniency [under ACPERA] if the
18 company provides adequate and timely cooperation to both the government and any subsequent
19 private plaintiffs in civil suits”) (statement of Rep. Scott); *id.* at H3660 (statement of Rep. Conyers).

20 The availability of the ACPERA damages limitation provides a powerful incentive for parties
21 with existing amnesty agreements to cooperate not only with government entities but also in the civil
22 actions that inevitably follow public disclosure of the underlying facts. Micron has repeatedly
23 offered Oracle that very cooperation in this case. *See Exhibit D*. It would not be an “extraordinary
24 windfall” (Oracle Br. 3) to provide Micron with the statutorily-mandated reduction in civil damages
25 in exchange for the substantial cooperation required by statute. Rather that is the *quid pro quo*
26 enacted by Congress. And the ultimate determination whether Micron satisfactorily cooperated with
27 Oracle, and thus whether Micron’s damages are limited under ACPERA, lies in the future at the end
28 of this litigation—not in the past.

1 **B. Step Two: Application of ACPERA In Civil Actions Commenced After Its**
2 **Enactment Has No Impermissibly Retrospective Effect**

3 Because enforcement of ACPERA’s civil damages limitations to this case plainly involves
4 post-enactment activity, there is no need to inquire whether applying the statute to Micron would
5 have an impermissible retrospective effect; that is, whether it would, among other things, “take[]
6 away or impair[] vested rights acquired under existing law,” or “attach[] new legal consequences to
7 events completed before its enactment.” Oracle Br. 10 (quoting *Landgraf*, 511 U.S. at 280). But
8 application of this test further confirms that ACPERA raises no retrospectivity issues.

9 Oracle claims that applying ACPERA in these cases would attach new legal consequences to
10 pre-enactment conduct because it “eliminate[s] . . . joint-and-several liability and treble damages” for
11 Micron’s alleged anti-competitive activity. Oracle Br. 10. But *Landgraf* makes clear that statutes
12 that regulate “secondary conduct,” or conduct in litigation, do not raise the same retrospectivity
13 concerns as statutes that regulate “primary conduct,” or the conduct that gives rise to a cause of
14 action. 511 U.S. at 275; *see also Hughes Aircraft Co. v. United States ex rel. Schumer*, 520 U.S. 939
15 (1997) (distinguishing for retrospectivity purposes between statutes that “can fairly be said merely to
16 regulate the secondary conduct of litigation and not the underlying primary conduct of the parties”).
17 Because the “primary conduct” of which Oracle complains remains just as actionable under the
18 antitrust laws today as it was before ACPERA was enacted, the application of a different remedial
19 scheme to those claims (*i.e.*, “secondary conduct”) does not make the statute impermissibly
20 retrospective. And Oracle makes no argument, nor could it, that *its own* “primary conduct”—its
21 purchase of DRAM chips from Micron and others—would have been any different had ACPERA
22 been the law at the time.

23 The fact that Congress has not eliminated Oracle’s *cause of action* distinguishes this case
24 from *Scott v. Boos*, 215 F.3d 940 (9th Cir. 2000), on which Oracle relies, which held that Congress’s
25 effective extinguishment of a cause of action was impermissibly retrospective. *See id.* at 944-45
26 (“the PSLRA has retroactive effect because prior to the PSLRA a plaintiff had a RICO claim based
27 on a defendant[’s] alleged securities fraud, while afterwards a plaintiff does not”). ACPERA, by
28 contrast, merely reduces an antitrust plaintiff’s potential recovery against a cooperating defendant

1 (without disturbing potential total recovery against co-conspirators). Plaintiffs' cause of action
2 against Micron and the other members of the alleged conspiracy remains intact.

3 Oracle complains, however, that applying ACPERA in this case would "dramatically diminish
4 Oracle's pre-existing right to recovery under the U.S. antitrust laws." Oracle Br. 10-11. The
5 underlying premises are that ACPERA reduces Oracle's potential recovery under the antitrust laws,
6 and that that reduction in potential extra-compensatory damages is an impermissible retrospective
7 effect. Neither is correct.

8 First, ACPERA's civil leniency provisions do not reduce the total amount that a plaintiff may
9 recover in damages; rather, they merely adjust *who* is liable. The text of ACPERA explicitly
10 provides that a plaintiff may still seek three times the amount of damages caused by the entire
11 unlawful conspiracy from any party "other than that of the antitrust leniency applicant." **Exhibit A**,
12 sec. 214(3). Indeed, ACPERA's co-sponsors in Congress touted the fact that the statute did not
13 reduce potential damages as one of its signature benefits. *See* 150 Cong. Rec. S3610-02, S3614
14 ("because all other conspirator firms would remain jointly and severably liable for three times the
15 total damages caused by the conspiracy, the victims' potential total recovery would not be reduced by
16 the amendments Congress is considering") (statement of Sen. Hatch); *id.* at S3615 ("while a party
17 that receives leniency would only be liable for the portion of the damages actually caused by its own
18 actions, the rest of its non-cooperating co-conspirators would remain jointly and severally liable for
19 the entire amount of damages, which would then be trebled, to ensure that no injured party will fail to
20 enjoy financial redress") (statement of Sen. Leahy).

21 Thus, Oracle's claims of "entitlement" to treble damages and joint-and-several liability
22 (Oracle Br. 10-12) amount to a mere policy disagreement with Congress that its total recovery under
23 the antitrust laws would be maximized if Micron were jointly and severally liable for the entire
24 amount authorized by statute, rather than if Micron served as a conduit of information that could be
25 used against it and its co-conspirators at trial. This policy disagreement over the best means of
26 ensuring recovery against multiple defendants is not a cognizable "vested right" that could trigger the
27 presumption against retrospectivity. *See, e.g., Bradley v. Richmond Sch. Bd.*, 416 U.S. 696, 711
28 (1974) (fee statute had no retrospective effect because "there was no change in the substantive

1 obligation of the parties”; rather, applying the statute retrospectively “merely serve[d] to create an
2 additional basis or source for the . . . potential obligation to pay attorney’s fees”).

3 Second, parties have no “vested right” to recover more than actual damages in litigation;
4 rather, the availability of extra-compensatory remedies is a matter of legislative grace that *always*
5 remains subject to amendment by Congress. *See, e.g., Smith v. Wade*, 461 U.S. 30, 52 (1983)
6 (“punitive damages . . . are never awarded as of right, no matter how egregious the defendant’s
7 conduct”); *see also, e.g., McKinnon v. Kwong Wah Rest.*, 83 F.3d 498, 508 (1st Cir. 1996); *Jasperson*
8 *v. Purolator Courier Corp.*, 765 F.2d 736, 739 (8th Cir. 1985). That principle applies with particular
9 force here, where Oracle filed its lawsuit six years *after* ACPERA was enacted. Having chosen to
10 file a lawsuit in a post-ACPERA world, Oracle can hardly complain that the procedural rules
11 governing damages were adjusted mid-stream. *Cf. Martin v. Hadix*, 527 U.S. 343, 354 (1999)
12 (addressing “recurring question in the law” of “[w]hen should a new federal statute be applied to
13 *pending cases*”) (emphasis added); *Landgraf*, 511 U.S. at 283 (same). Moreover, Oracle cannot
14 attempt to establish any “right” to treble damages or joint and several liability unless and until it
15 proves Micron’s liability for *actual* damages in this lawsuit, a contingency which has not yet ripened
16 and which once again illustrates that ACPERA applies *prospectively* in this case to a *future*
17 assessment of damages—one that may never materialize if Micron prevails at trial.

18 The distinction between legislative changes in “remedies” and legislative changes in “rights”
19 flows from the distinction between primary and secondary conduct in *Landgraf* and its progeny.
20 “Retroactive modification of remedies normally harbors much less potential for mischief than
21 retroactive changes in the principles of liability,” because “[s]uch modifications do not transform a
22 legal act into an illegal act, or render one responsible to safeguard someone previously thought to act
23 at his peril.” *Hastings v. Earth Satellite Corp.*, 628 F.2d 85, 93 (D.C. Cir. 1980). Rather,
24 “[m]odification of remedy merely adjusts the extent, or method of enforcement, of liability in
25 instances in which the possibility of liability previously was known.” *Id.* at 93-94; *see also*
26 *Sampeyreac v. United States*, 32 U.S. 222, 240 (1833) (a law that operates on preexisting causes of
27 action does not raise due process concerns, “so far as it applies to the remedy, and does not affect the
28 right”). Thus, while Oracle emphasizes that Micron supposedly was “well aware—and accepted, that

1 it would be subject to joint-and-several liability and treble damages in any civil action” (Oracle Br.
2 4), Oracle undoubtedly was “well aware,” and “accepted,” that Micron would *not* be subject to such
3 liability when it filed suit against Micron in 2010—after the enactment of ACPERA.

4 Indeed, at least one district court has recognized that a law firm that accepted cooperation
5 under ACPERA in exchange for an agreement not to pursue treble damages against the cooperating
6 entity “ha[d] not waived the plaintiffs’ rights” or “disposed of the claims” in that case. *In re Mun.*
7 *Derivatives Antitrust Litig.*, 252 F.R.D. 184, 187 (S.D.N.Y. 2008). Rather, as in that case, applying
8 ACPERA in this litigation would “merely reduce[] the amount of damages that [Oracle] may seek
9 directly from [Micron],” while “expressly reserv[ing] [Oracle’s] right to seek treble damages from
10 each of the other [members of the conspiracy], who remain potentially jointly and severally liable for
11 the total damages caused by the alleged conspiracy, including those attributable to [Micron].” *Id.* In
12 short, Oracle is too blunt when it claims that “if a statute takes away a party’s right to a remedy, it has
13 an impermissible retroactive effect.” Oracle Br. 11. Reducing a *remedy* does not eliminate a *right*—
14 and in this instance, Oracle’s total potential recovery was not reduced by *one dollar* when ACPERA
15 was enacted.

16 ACPERA reflects Congress’s considered judgment that it would increase the likelihood of a
17 plaintiff’s recovery under the antitrust laws to eliminate one potential *source* of make-whole
18 damages—a cooperating defendant—and in exchange give a plaintiff the ability to enlist that
19 defendant’s aid in obtaining information outside the formal discovery process. Oracle has already
20 received substantial cooperation from Micron in connection with other antitrust cases that also are
21 governed by ACPERA, which undoubtedly assisted Oracle in settling civil cases against other
22 members of the alleged conspiracy. That Oracle ultimately decided to settle those cases, and thus
23 cannot use any *future* cooperation from Micron in this litigation as evidence against those alleged co-
24 conspirators, was a strategic litigation decision that cannot create a judicially enforceable “vested
25 right.” *Cf. Fernandez-Vargas*, 548 U.S. at 44 (“vested rights” for purposes of retrospectivity analysis
26 “describe[] something more substantial than inchoate expectations and unrealized opportunities”).
27 Nor would it be retrospective for Micron to perform its cooperation obligations under ACPERA in
28

1 this case, as it has repeatedly expressed its willingness to do, or for this Court to assess potential
2 damages at the close of trial.

3 **C. Step Three: Any Clear Statement Requirement Is Satisfied Here**

4 Even if this Court were to find that (a) ACPERA is silent as to its temporal reach, and (b)
5 ACPERA has an impermissible retrospective effect, Congress nevertheless spoke with sufficient
6 clarity here to overcome any presumption against retrospectivity that may apply.

7 “Clear statement” requirements do not require the use of any “set phrase[s]” or magic words.
8 *Maldonado-Galindo v. Gonzales*, 456 F.3d 1064, 1067 (9th Cir. 2006). Rather, the purpose of a
9 “clear statement” rule is simply to “ensure[] that Congress has specifically considered [an issue] and
10 has intentionally legislated on the matter.” *Sossamon v. Texas*, 131 S. Ct. 1651, 1661 (2011) (internal
11 citation omitted); *Landgraf*, 511 U.S. at 272-73 (“[r]equiring clear intent assures that Congress itself
12 has affirmatively considered the potential unfairness of retroactive application and determined that it
13 is an acceptable price to pay for the countervailing benefits”).

14 Here, Congress has “specifically considered” and “intentionally legislated” on the topic of
15 what types of leniency agreements are covered under ACPERA: *all* “currently effective”
16 agreements. Moreover, Congress went further and specified *when* such agreements must be “entered
17 into”: “on or before” the sunset date. Micron’s agreement fits all the statutory criteria. Indeed,
18 Oracle cites approvingly to several Ninth Circuit cases for the proposition that the language “before,
19 on, or after the date of enactment” is sufficiently clear to overcome the presumption against
20 retrospectivity. Oracle Br. 8 (citing *Garcia-Ramirez v. Gonzales*, 423 F.3d 935, 940 (9th Cir. 2005);
21 *Oluwa v. Gomez*, 133 F.3d 1237, 1240 (9th Cir. 1998)). Oracle simply ignores the fact that ACPERA
22 contains *substantially similar* language on the *precise* issue of timing it identifies: “With respect to
23 an applicant who has *entered into* an antitrust leniency agreement *on or before the* [sunset] date,”
24 ACPERA’s civil leniency provisions “shall continue to have effect.” **Exhibit A**, sec. 211(b). Under
25 Oracle’s own authorities, no further language is needed to show that Congress was aware of the
26 concerns about timing it raises and addressed them in the statute itself.

1 **II. Oracle Is Barred By Principles Of Equitable Estoppel From Challenging ACPERA's**
2 **Application To This Case**

3 Oracle admits that “[i]n a prior antitrust litigation brought against other DRAM suppliers,
4 Oracle . . . sought cooperation from Micron” under ACPERA, and Micron provided Oracle with
5 material that it had previously produced in other opt-out cases (Oracle Br. 6 n.2; *see also Exhibit*
6 **C**)—even though Oracle had not yet sued Micron and thus did not owe Oracle any duties under *either*
7 *ACPERA or Rule 26 of the Federal Rules of Civil Procedure*. The information that Oracle received
8 included all known facts relating to the alleged conspiracy, all potentially relevant documents, and
9 access to all relevant witnesses requested for interviews and depositions. *See Exhibit D*. Under
10 principles of equitable estoppel, Oracle cannot now raise the retrospectivity issue to prevent
11 application of ACPERA’s limitations on damages.

12 In this context, the doctrine of equitable estoppel provides that “a party with full knowledge
13 of the facts, which accepts the benefits of a transaction, contract, statute, regulation, or order may not
14 subsequently take an inconsistent position to avoid the corresponding obligations or effects.” *First*
15 *Am. Disc. Corp. v. Commodity Futures Trading Comm’n*, 222 F.3d 1008, 1016 (D.C. Cir. 2000)
16 (quoting *Kaneb Servs., Inc. v. FSLIC*, 650 F.2d 78, 81 (5th Cir. 1981)). This doctrine precludes
17 Oracle’s retrospectivity argument here.

18 Oracle may argue that equitable estoppel applies to misrepresentations of fact, not
19 inconsistent positions of law. But that is incorrect. Although equitable estoppel *may* be based on a
20 party’s misrepresentation of fact, another type of estoppel, sometimes called “quasi-estoppel,” “has
21 its basis in election, waiver, ratification, affirmance, acquiescence, or acceptance of benefits,” and
22 “applies when it would be unconscionable to allow a person to maintain a position that is inconsistent
23 with one to which . . . he or she accepted a benefit.” 31 C.J.S. *Estoppel and Waiver* § 146 (2010).
24 “Quasi-estoppel is a species of equitable estoppel, but unlike equitable estoppel, it does not require
25 . . . as a necessary ingredient the concealment or misrepresentation of existing facts.” *Id.*

26 The Supreme Court has repeatedly applied this type of equitable estoppel where one party
27 seeks and obtains the benefits of a *legal rule*, but later attempts to avoid its burdens. For example, in
28 *Electric Co. v. Dow*, 166 U.S. 489, 492 (1897), the parties agreed to submit their dispute to a jury

1 under the General Mill Act, which provided for recovery in the amount of the jury’s verdict, plus a
2 fifty percent increase. The plaintiff was awarded a verdict, at which point the defendant challenged
3 the validity of the fifty percent markup. *See id.* The Court concluded that the defendant was
4 estopped from raising this claim, because it “accepted the powers and rights conferred by the act . . . ,
5 and joined in the proceedings for the assessment of damages.” *Id.* “It must, therefore, be deemed to
6 have agreed that the damages should be assessed in the manner provided for in the act.” *Id.*

7 Other examples abound. *See, e.g., Fed. Power Comm’n v. Colo. Interstate Gas Co.*, 348 U.S.
8 492, 502 (1955) (party who sought and obtained order from Federal Power Commission that served
9 as condition of merger could not later challenge that order while retaining its benefits); *Exch. Trust*
10 *Co. v. Drainage Dist.*, 278 U.S. 421, 425 (1929) (party who sought and obtained annexation of
11 government land and enjoyed its benefits could not later challenge the validity of assessments made
12 on that land as result of acquiring title); *Wall v. Parrot Silver & Copper Co.*, 244 U.S. 407, 411
13 (1917) (“appellants, by their action in instituting a proceeding for the valuation of their stock,
14 pursuant to these statutes, which is still pending, waived their right to assail the validity of them”);
15 *Winslow v. Baltimore & Ohio R.R.*, 208 U.S. 59, 62 (1908) (noting that party could not “ratify [a]
16 condemnation [of land] by receiving the appraised value of the land condemned and then ask to have
17 the condemnation set aside and annulled”); *First Am. Disc. Corp.*, 222 F.3d at 1016 (party accepting
18 financial benefits of CFTC rule could not later challenge the rule as procedurally invalid).

19 Indeed, the Ninth Circuit applied this theory of estoppel in *Building Syndicate Co. v. United*
20 *States*, 292 F.2d 623 (9th Cir. 1961). In that case, a corporation took depreciation deductions for
21 eighteen years on the basis that it was the owner of a piece of commercial real estate. *Id.* at 625. The
22 corporation later defaulted and transferred its assets to a nominal successor corporation, which
23 proceeded to claim an added deduction on the basis that it was not the same entity as the previous
24 owner. *Id.* The court noted that it had previously “passed approvingly” on the doctrine of quasi-
25 estoppel, which “is sometimes expressed in the language of the rule or maxim that one cannot blow
26 both hot and cold.” *Id.* at 626 (citing *Tozzi v. Lincoln Nat’l Life Ins. Co.*, 103 F.2d 46 (9th Cir.
27 1939)). The Ninth Circuit thereby found the corporation’s tax claim equitably estopped: “Having
28

