# UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

UNITED STATES OF AMERICA, et al., Plaintiffs,	) ) )
v.	) Civil Action No. 16-1493 (ABJ)
ANTHEM, INC., et al.,	)
Defendants.	) ) )

### FINAL CASE MANAGEMENT ORDER

Pursuant to the agreement of the parties after consultation with the Special Master, as set forth in the parties' Joint Proposed Scheduling and Case Management Order [Dkt. # 72-1], the following Final Case Management Order shall govern the pretrial proceedings in this case. Given the expedited nature of the discovery schedule set forth below, the Court encourages the parties to keep in mind the strict limits that have been imposed on the number of trial days when identifying witnesses and making decisions about the nature and scope of discovery to undertake. *See* Scheduling Order of Aug. 12, 2016 [Dkt. # 68] ("Plaintiffs will have no more than ten trial days in which to present their case-in-chief, defendants will have no more than six trial days in which to present their case-in-chief, and plaintiffs will have two trial days for rebuttal."). The parties should be advised that the Court may issue further orders in the future governing the form and content of any submissions to be made to the Court, including whether demonstrative exhibits must be included in the October 28, 2016 submission or other submissions.

## 1. Case Schedule

Event	Dates
Referral Order and Protective Order Entered; Fact Discovery Begins	August 12, 2016
Deadline for Amendments to Pleadings, Including Adding Additional Parties	August 15, 2016
Plaintiffs and Defendants Complete Production of Investigation Materials from Third Parties	September 2, 2016
Plaintiffs Complete Production of Investigation Materials from the Parties to the Health Insurance Cases	September 8, 2016
Exchange of Initial Fact Witness Lists	September 9, 2016
Supplemental Exchange of Initial Fact Witness Lists	September 12, 2016
Cigna's Answer to Complaint	September 19, 2016
Each Side Designates All Experts That it May Call in its Respective Case-in-Chief and Defense Case, Along with a Brief Statement of the Subject Matter on Which the Expert May Testify	September 23, 2016
Parties Exchange Expert Reports	October 7, 2016
Exchange of Final Witness Lists	October 7, 2016
Exchange of Exhibit Lists	October 19, 2016
Parties Exchange Rebuttal and Supplemental Expert Reports	October 21, 2016
Close of Fact Discovery	October 21, 2016
Expert Reports Submitted to the Court	October 21, 2016
Objections to Exhibits and Exchange of Supplemental Exhibit Lists (to include only exhibits identified based on developments between October 19 and the close of fact discovery)	October 24, 2016
Exhibits, Stipulations, and Deposition Designations Submitted to the Court	October 28, 2016
Motions in Limine	October 31, 2016
Written Opening Statements (if ordered, and subject to instructions to be provided in a future order)	November 4, 2016
Oppositions to Motions in Limine	November 7, 2016
Close of Expert Discovery	November 9, 2016
Pre-trial Conference	November 14, 2016; 10:00 a.m.

Trial Begins	November 21, 2016; 10:00 a.m.
Trial Concludes	December 30, 2016
Findings of Fact and Conclusions of Law	January 4, 2017

- 2. **Service of the Complaint.** Counsel for Defendants, acting on behalf of Defendants, have accepted service of the Complaint and waived formal service of a summons.
- 3. **Discovery Conference.** The Parties' prior consultations and submission of this stipulated Order relieve the Parties of their duty under Rule 26(f) of the Federal Rules of Civil Procedure and the Local Civil Rules to confer further generally about scheduling and a discovery plan. The Parties will meet and confer when particular scheduling or discovery issues arise.
  - 4. **Definitions.** The following definitions apply to this Order:
- A. "**Health Insurance Cases**" means collectively the following actions: the action by the United States and certain Plaintiff states against Anthem, Inc. and Cigna Corp., Case No. 1:16-cv-01493 (ABJ), and the action by the United States and certain Plaintiff states against Aetna Inc. and Humana Inc., Case No. 1:16-cv-01494 (JDB).
- B. "Investigation" means the pre-Complaint investigation of the Agreement and Plan of Merger among Anthem and Cigna dated July 23, 2015, and the Agreement and Plan of Merger among Aetna Inc. and Humana Inc. dated July 2, 2015.
- C. "Investigation Materials" means non-privileged correspondence, documents, data, written information or statements, transcripts of testimony, declarations (including drafts), affidavits (including drafts), civil investigative demands, informal requests for information, or any other materials that:

- 1) were exchanged between any Defendant, or affiliated person or entity, and any Plaintiff, either voluntarily or under compulsory process, during, and in connection with the Investigation; or
- were exchanged between any counsel for a Party who provided legal services to the Party in connection with the Investigation and any non-party not having an attorney-client or common-interest relationship with the Party (e.g., experts, consultants, counsel for co-Defendants, and counsel for states' attorneys general), either voluntarily during and in connection with the Investigation or in response to any request issued during and in connection with the Investigation, where such communications were made for the purposes of the Investigation.
- 5. **Calculation of Dates.** Unless otherwise specified, dates are calculated according to Rule 6(a) of the Federal Rules of Civil Procedure.
- 6. **Completion of Transaction.** If Defendants intend to consummate or otherwise complete the challenged acquisition prior to the entry of a final and appealable judgment by the District Court, the Defendants will provide the Plaintiffs with 96 hours' notice prior to closing.
- 7. Statements Regarding Local Civil Rules 16.3(c)(1) and (6): Dispositive Motions. Defendants will not file any Rule 12(b) motions. Defendants consent, for the purposes of this case only, to personal jurisdiction in this Court.

#### 8. Production and Use of Discovery Between the Health Insurance Cases

- A. *Documents, Interrogatories, and Admissions*. The Special Master shall coordinate, as necessary and consistent with this Order, discovery between this case and *United States, et al. v. Aetna Inc., et al.*, Case No. 1:16-cv-01494 (JDB) (D.D.C.).
- B. *Depositions*. If a non-party is subpoenaed for deposition in both Health Insurance Cases, the Parties will use their best efforts to minimize the burden on the non-party.
- C. *Experts*. Expert discovery will not be coordinated across the Health Insurance Cases.

- D. *Production to Plaintiffs*. For purposes of this paragraph only, the Defendants may provide one copy of non-party document productions to the United States for the Plaintiff States in this case. The Plaintiff States' rights to those productions are the same as if the documents were produced to the Plaintiff States.
- 9. **Initial Disclosures and Investigation Materials.** Parties agree to waive exchange of disclosures under Rule 26(a)(1) of the Federal Rules of Civil Procedure, except as otherwise provided in this paragraph. The Parties will produce Investigation Materials to each other on a rolling basis. The Parties will conduct good-faith, reasonable, and diligent searches for Investigation Materials; if any Investigation Material is not produced as agreed in this Paragraph, the Parties will meet and confer in good faith to agree on a resolution. Plaintiffs need not produce back to a Defendant documents, data, or other materials originally received from that same Defendant, either voluntarily during the Investigation or in response to any request during the Investigation. Defendants need not produce back to the United States documents, data, or other materials originally produced to the United States, either voluntarily during the Investigation or in response to the Investigation. The Plaintiff United States' only Rule 26(a)(1) disclosure obligation is to produce non-privileged data it obtained from HHS during the Investigation. The Plaintiff United States will promptly and on a rolling basis produce this data and complete the production no later than September 2, 2016.
- 10. **Attorney Work-Product.** The Parties, during this case, will neither request nor seek to compel the production of any interview notes, interview memoranda, or recitation of information contained in such notes or memoranda, except as specified in paragraph 13(c). Nothing in this Order requires the production of any Party's attorney work product, confidential attorney-client communications, communications with or information provided to any potentially

or actually retained expert, or materials subject to the deliberative-process or any other governmental privilege, except as such production is compelled by paragraph 13(g). Parties will not treat the materials covered by subpart (ii) of the definition of Investigation Materials as attorney work product.

11. **Timely Service of Fact Discovery.** All discovery, including discovery served on non-parties, must be served in time to permit completion of responses by the close of fact discovery. For new persons and related entities added to the Parties' final trial witness lists, the Parties must serve objections to the requests for production of documents within three days of service of the requests and responsive productions (subject to any objections or custodian issues that have not been resolved) will be made on a rolling basis with a good-faith effort to be completed no later than ten days after service of the requests for production.

#### 12. **Discovery**

- A. *Interrogatories*. The United States may serve up to 20 interrogatories on the Defendants collectively, and each state may serve up to 3 interrogatories on the Defendants collectively. This limitation does not apply to interrogatories propounded by the Plaintiff States limited to issues of standing, jurisdiction, and volume of commerce in the individual states, in the event such issues are in controversy. Defendants collectively may serve up to 20 interrogatories on the United States, and up to 20 on the Plaintiff States collectively, but no more than 3 on any individual Plaintiff State. Absent contrary agreement, each Defendant will have the ability to serve 10 interrogatories on the United States, and 10 interrogatories collectively on the Plaintiff States. The Parties must respond in writing to interrogatories within 20 days after they are served.
- B. **Requests for Production.** There is no limit on the number of requests for production of documents.

- C. **Requests for Admission.** The Parties agree not to serve requests for admission, except those relating solely to the authentication or admissibility of documents, data, or other evidence. The Parties must respond in writing to requests for admission within 10 days after they are served.
- D. Written Responses to Requests for Production. Except as provided in paragraph 11 or as otherwise agreed or ordered, responsive productions will be made on a rolling basis with a good-faith effort to be completed no later than 20 days after service of the request for production. The Parties must serve any objections to requests for production of documents, including a proposal for custodians to search, within five days after the requests are served. For all discovery on any Party served prior to the entry of this Order, the receiving Party shall have 11 days to object from the date served, and 30 days to produce responsive documents from the date served.

Within three days after serving any objections, the Parties will meet and confer to attempt to resolve the conflicts. Responsive productions following resolution of objections and custodians will be completed on a rolling basis with a good-faith effort to be completed no later than 17 days after resolution.

- E. **Data Compilations.** In response to any Rule 34 requests for data or data compilations, the Parties will meet and confer in good faith regarding the requests and the timing of any data production and make employees knowledgeable about the content, storage, and production of data available for informal consultations during a meet-and-confer process.
- F. *Privilege Logs*. The Parties agree that the following privileged or otherwise protected communications may be excluded from privilege logs:
  - 1) any documents or communications sent solely between the following persons:

- (a) outside counsel for the Defendants (or persons employed by or acting on behalf of such counsel);
- (b) counsel for the Defendants (including in-house counsel) and all persons employed by or acting on behalf of such counsel;
- (c) counsel for the United States (i.e., persons acting in the capacity of counsel for the U.S. Department of Justice, U.S. Department of Health and Human Services, the Office of Personnel Management, or any other federal governmental agency) or persons employed by or acting on behalf of such counsel;
- (d) counsel for the United States and the counsel for the state attorneys general or all persons employed or acting on behalf of such counsel;
- (e) counsel for the state attorneys general or all persons employed or acting on behalf of such counsel;
- documents that were not directly or indirectly furnished to any nonparty, such as internal memoranda, and that were authored by the Parties' outside counsel (or persons acting on behalf of such counsel) or by counsel for the Plaintiffs (or persons employed by the Plaintiffs);
- documents or communications sent solely between outside counsel for the Parties (or persons employed by or acting on behalf of such counsel) and employees or agents of each Party;
- 4) privileged draft contracts;
- 5) draft regulatory filings;
- 6) non-responsive, privileged documents attached to responsive documents; and
- 7) documents or communications solely relating to:
  - (a) preparation of state regulatory filings (not including preparation of filings relating to mergers, acquisitions, or sales),
  - (b) ERISA,
  - (c) tax,

- (d) environmental,
- (e) OSHA,
- (f) personal injury,
- (g) employment discrimination or wrongful termination,
- (h) preparation of securities filings,
- (i) purchase, sale, or lease of real property, and
- (j) patent or trademark applications.

The Parties also agree to the following guidelines concerning the preparation of privilege logs: (a) a general description of the litigation underlying attorney work-product claims is permitted; (b) identification of the name and the company affiliation for each non-defendant person is sufficient identification; (c) parties need not identify the discovery request(s) to which the privileged document is responsive; (d) for documents redacted for privilege, the privilege log need only provide the Bates number, an indication that the document was produced in redacted form, information that can be population from the metadata of the document, the type of privilege being asserted, and the basis for the privilege.

G. Inadvertent Production of Privileged Material. Under Federal Rule of Evidence 502(d), the inadvertent production of any documents or data subject to attorney-client privilege, work-product protection, or other applicable legal or evidentiary privilege ("Inadvertently Produced Privileged Material") is not a waiver in the pending case or in any other proceeding. A Party or person claiming privilege or other protections for an Inadvertently Produced Privileged Material must promptly notify any and all Parties or persons that received the Inadvertently Produced Privileged Materials ("Receiving Persons") and provide sufficient information to the Receiving Person regarding the asserted privileges, in the form of a privilege log as outlined in Rule 26(b)(5) of the Federal Rules of Civil Procedure. Alternatively, if a

Receiving Person discovers a document or other material that it believes to be an Inadvertently Produced Privileged Material, the Receiving Person will promptly notify the Party or person that designated the material as privileged or protected ("Designating Person") of what it believes to be the Inadvertently Produced Privileged Material (no Receiving Person will be found in violation of this Order for failing to identify Inadvertently Produced Privileged Material). After discovering or being notified of Inadvertently Produced Privileged Material, any Receiving Person may not use or disclose the Inadvertently Produced Privileged Material in any way until the claim is resolved and must take reasonable steps to retrieve the Inadvertently Produced Privileged Material if the Receiving Person disclosed it before being notified of or discovering the inadvertent production. In addition, within five days of discovering or being notified, any Receiving Person must return or destroy the specified Inadvertently Produced Privileged Material and any copies. The Designating Person must retain a copy of the document until the resolution or termination of this Case. A Party may move the Court for an order compelling production of the Inadvertently Produced Privileged Material, but such Party may not assert as a ground for entering such an order the mere fact of inadvertent production. The Party or person asserting the privilege must file its opposition under seal and submit a copy of the Inadvertently Produced Privileged Material for in camera review.

Nothing in this order overrides any attorney's ethical responsibilities to refrain from examining or disclosing materials that the attorney knows or reasonably should know to be privileged and to inform the Party or person that produced the materials of such occurrence.

This Order is not intended to impose on a Party a waiver of its rights to review its documents for privilege or any other reason (including to identify non-responsive documents) and the existence of this Order cannot be used to compel a Party to produce documents without review. Moreover, this Order does not mean that the cost of review should not be considered in whether

any particular discovery is proportionate (i.e., that the benefit of the discovery is not as great as the cost of said discovery including review).

H. Depositions of Fact Witnesses. All depositions of fact witnesses are limited to a maximum of seven hours of examination. For any deposition, the Parties and any affected non-party may stipulate to additional time beyond the seven hours on the record provided by the Federal Rules of Civil Procedure. Absent agreement of the Parties, the length of depositions provided for in this Order may only be modified by an order of the Court for good cause. The Parties will make available in this District its officers or other employees whose depositions are noticed in this action. Party witnesses will be made available for deposition upon seven days' notice. Parties will use their reasonable best efforts to make Party witnesses available on the date the deposition is noticed or on a date within three business days of the date noticed.

There is no limit on depositions of party witnesses.

Each side is permitted to take up to a maximum of 275 hours of non-party depositions. Upon a showing of extraordinary good cause, the Special Master, in accordance with ¶ 5 of the Appointment Order [Dkt. # 66], may grant additional hours for non-party depositions.

Either Party may depose witnesses whose depositions were taken during the Investigation, and the fact that the witnesses' depositions were taken during the Investigation may not be used as a basis for either side to object to their deposition during the above-captioned action pending in this Court. All depositions, including the depositions of Defendants' employees taken by Plaintiffs during the Investigation, may be used for all purposes under Rule 32 of the Federal Rules of Civil Procedure or Federal Rule of Evidence 801(d)(2)(D).

Plaintiffs may take one deposition pursuant to Rule 30(b)(6) of the Federal Rules of Civil Procedure of each Defendant family, and one additional Rule 30(b)(6) deposition of Defendants

collectively limited to Defendants' claimed facts and quantification of the merger's cost savings and synergies. The Parties shall use reasonable efforts to reduce the burden on witnesses noticed for depositions and to accommodate the witnesses' schedules.

I. Third Parties. If a Party serves on a non-party a subpoena for the production of documents or electronically stored information and a subpoena commanding attendance at a deposition, the scheduled deposition date must be at least seven business days after the return date for the document subpoena. If extending the date of production for the document subpoena results in fewer than seven business days between the extended production date and the date scheduled for that non-party's deposition, the date scheduled for the deposition must be postponed to be at least seven business days following the extended production date, unless the other Party consents to fewer than seven business days.

During non-party depositions, the non-noticing side will receive at least two hours of the seven-hour examination time. Each side will determine the allocation of time among its Parties. If the non-party deposition is noticed by both sides then time will be divided equally. Any time allotted to one side not used by that side in a non-party deposition may be used by the other side up to the seven-hour limit in total.

In addition, if a Party serves on a non-party a subpoena for the production of documents or electronically stored information, within two business days of receipt, the noticing Party must copy and produce in the format that they were received the materials obtained from the non-noticing Party.

13. **Expert Witness Disclosures and Depositions.** Expert disclosures, including each Party's expert reports, shall be conducted in accordance with Federal Rule of Civil Procedure 26(a)(2) and 26(b)(4), including Rule 26(a)(2)(B)(vi) and Rule 26(b)(4)(C)(i), except that neither

the Plaintiffs nor the Defendants must preserve or disclose, including in expert deposition testimony, the following documents or information:

- (a) any form of oral or written communications, correspondence, or work product not relied upon by the expert in forming any opinions in his or her final report shared between any Party's counsel and its experts or between any agent or employee of any Party's counsel and the Party's experts, between testifying and non-testifying experts, between non-testifying experts, or between testifying experts;
- (b) any form of oral or written communications, correspondence, or work product not relied upon by the expert in forming any opinions in his or her final report shared between experts and any persons working at the direction of and assisting the expert;
- (c) the expert's notes, except for the expert's fact-witness interview notes relied upon by the expert in forming any opinions in the expert's report;
- (d) drafts of expert reports, affidavits, or declarations; and
- (e) data formulations, data runs, data analyses, or any databaserelated operations not relied upon by the expert in forming any opinions in his or her final report.

The Parties agree that the following materials will be disclosed simultaneously with the exchange of expert reports:

- (f) all final reports;
- (g) a list by Bates number of all documents relied upon (but not documents merely considered but not relied upon) by the testifying expert in the final report; and copies of any materials relied upon by the expert in the final report not previously produced that are not readily available publicly; and
- (h) for any calculations appearing in the final report, all data and programs underlying the calculation, including all programs and codes necessary to recreate the calculation from the initial ("raw") data files, in standard machine-readable format(s).

Depositions of each side's experts may be conducted only after the disclosure of all expert reports and materials. Each expert deposition is limited to seven hours of examination, and expert witnesses will be made available for deposition upon seven days' notice.

- 14. **Changes to the Transaction.** If Defendants intend to offer any remedy proposals to the Court—including any agreements to divest assets, or any commitments to state departments of insurance—Defendants must notify Plaintiffs within 48 hours of reaching any remedy agreement. Any Party may then seek leave of Court or the Special Master to re-open or extend discovery, or otherwise modify the schedule.
- 15. **Witness Lists.** Each side is limited to 35 persons on its preliminary trial witness list, and 25 persons on its final trial witness list. Any witness who resides outside the United States on the witness lists of a Party will be produced by that Party for deposition in the United States. The final trial witness lists may identify no more than 10 witnesses that were not identified in the preliminary trial witness list.

Both the preliminary trial witness list and the final trial witness list must be good-faith attempts to identify for the other side the witnesses the Party expects that it may present live at trial other than solely for impeachment. If any new witnesses are added to a final witness list that were not on that side's preliminary witness list, a deposition by the other side of such witness will not count against that side's total deposition time. The final trial witness list must comply with Rule 26(a)(3)(A) of the Federal Rules of Civil Procedure.

16. **Nationwide Service of Trial Subpoenas.** To assist the Parties in planning discovery, and in view of the geographic dispersion of potential witnesses in this action outside this District, each side is permitted, as authorized by 15 U.S.C. § 23, to issue trial subpoenas anywhere in the United States, requiring witnesses to appear in this Court. The availability of

nationwide service of process, however, does not make a witness who is otherwise "unavailable"

for the purposes of Rule 32 of the Federal Rules of Civil Procedure and Rule 804 of the Federal

Rules of Evidence available under these rules regarding the use at trial of a deposition taken in the

above-captioned action pending in this Court.

17. **Discovery of Confidential Information.** Discovery and production of confidential

information is governed by the Protective Order entered by the Court. A copy of the Protective

Order will be sent to any non-parties that have been served with discovery requests, notices, or

subpoenas.

18. **Service of Pleadings and Discovery on Other Parties.** Service of all pleadings,

discovery requests, including Rule 45 subpoenas for testimony or documents, expert disclosures,

and delivery of all correspondence in this matter will be made by ECF or e-mail, except when the

volume of attachments requires overnight delivery of the attachments, such attachments will be

served by overnight delivery on the following individuals designated by each Party:

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For purposes of calculating discovery response times under the Federal Rules of Civil Procedure, electronic delivery will be treated in the same manner as hand delivery. However, for any service other than service of court filings, e-mail service that is delivered after 6:00 p.m. Eastern Time will be treated as if it was served the following business day.

Materials that must be produced to the defendants in the action against Aetna Inc. and Humana Inc., Case No. 1:16-cv-01494 (JDB), should be produced to the following designated individuals, in addition to the individuals designated by the Parties in this action:

For Defendant Aetna Inc.:

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For Defendant Humana Inc.:

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19. **Authenticity and Admissibility.** The Parties will meet and confer in good faith regarding the authenticity and admissibility of documents, data, or other evidence. Documents produced by Parties and non-parties from their own files are presumed to be authentic within the meaning of Rule 901 of the Federal Rules of Evidence. Any good-faith objection to a document's authenticity must be provided with the exchange of other objections to trial exhibits. If the opposing side serves a specific good-faith written objection to the document's authenticity, the

presumption of authenticity will no longer apply to that document and the Parties will promptly meet and confer to attempt to resolve any objection. Any objections that are not resolved through this means or the discovery process will be resolved by the Court. The exhibits provided to the Court on October 28, 2016 must be accompanied by an exhibit list for each side by exhibit number, title, and date, that specifies, on the same list, any exhibits to which there remains an objection and the grounds for objection. The Court expects that any objections submitted to the Court at this juncture will be nonfrivolous and grounded in law.

- 20. **Demonstrative Exhibits.** Demonstrative exhibits do not need to be included on exhibit lists exchanged among the parties, but, unless otherwise agreed or ordered, need to be served on all counsel of record at least 24 hours before any such exhibit may be introduced, or otherwise used, at trial. The following types of demonstrative exhibits need not be pre-disclosed to the opposing Party: demonstrative exhibits used by experts that were disclosed in the experts' report; demonstrative exhibits to be used in cross examination of any witness or to be used in direct examination of a hostile witness; demonstrative exhibits used at any hearing other than trial; and demonstrative exhibits created in court during the witness's examination. Demonstratives representing data must rely only on data that has been produced to the opposing Party by the close of fact discovery or is publicly available.
- 21. **Modification of Scheduling and Case Management Order.** Any Party may seek modification of this Order for good cause.
- 22. **Motions for Extensions.** The parties may agree to a one day extension of any date governing the exchange of information among themselves as long as they inform the Special Master. Any requests for extensions without consent must be presented to the Special Master by telephone in a timely fashion, before the date to be extended, subject to any time limitation he

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chooses to impose. The parties should assume that the Court will not extend the dates for the submissions to it or the date of the pretrial conference given the current trial schedule.

SO ORDERED.

AMY BERMAN JACKSON

United States District Judge

DATE: August 31, 2016