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2 UNITED STATES DISTRICT COURT  
3 FOR THE NORTHERN DISTRICT OF CALIFORNIA  
4 OAKLAND DIVISION  
5

6 THE SOLYNDRA RESIDUAL TRUST, BY  
7 AND THROUGH ITS LIQUIDATING  
8 TRUSTEE, R. TODD NEILSON,

9 Plaintiff,

10 vs.

11 SUNTECH POWER HOLDINGS CO., LTD.,  
12 SUNTECH AMERICA, INC., TRINA  
13 SOLAR LIMITED, TRINA SOLAR (U.S.),  
14 INC., YINGLI GREEN ENERGY HOLDING  
15 COMPANY LIMITED, YINGLI GREEN  
16 ENERGY AMERICAS, INC.,

17 Defendants.

Case No: C 12-05272 SBA

**ORDER DENYING DEFENDANTS'  
JOINT MOTION TO DISMISS  
PLAINTIFF'S FIRST AMENDED  
COMPLAINT**

Docket 74

16 Solyndra LLC (“Solyndra”) was a domestic manufacturer of tubular solar panels  
17 which declared bankruptcy in late 2011. The Solyndra Residual Trust, as the assignee of  
18 Solyndra’s assets, brings this antitrust action alleging that various China-based solar panel  
19 manufacturers engaged in a predatory price-fixing conspiracy to drive domestic solar panel  
20 manufacturers, including Solyndra, out of business by selling their Chinese-made panels at  
21 below-market prices in the United States. The First Amended Complaint (“FAC”), the  
22 operative pleading before the Court, alleges a federal claim under the Sherman Antitrust  
23 Act, 15 U.S.C. § 1, and various supplemental state law claims against the following  
24 Defendants: Suntech Power Holdings Co., Ltd.; (“Suntech”); Suntech America, Inc.  
25 (“Suntech America”); Trina Solar Limited (“Trina”); Trina Solar (U.S.) Inc. (“Trina U.S.”);  
26 Yingli Green Energy Holding Company Limited (“Yingli”); and Yingli Green Energy  
27 Americas (“Yingli Americas”).  
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1 The parties are presently before the Court on Defendants’ Joint Motion to Dismiss  
2 Plaintiff’s First Amended Complaint. Dkt. 74. Having read and considered the papers filed  
3 in connection with this matter and being fully informed, the Court hereby DENIES the  
4 motion for the reasons set forth below. The Court, in its discretion, finds this matter  
5 suitable for resolution without oral argument. See Fed. R. Civ. P. 78(b); N.D. Cal. Civ.  
6 L.R. 7-1(b).

7 **I. BACKGROUND**<sup>1</sup>

8 **A. THE PARTIES**

9 **1. Plaintiff**

10 Solyndra was a manufacturer of solar panels based in Fremont, California. FAC  
11 ¶ 12, Dkt. 70. Unlike traditional solar panels, which are comprised of flat polysilicon-  
12 based solar cells constructed into a planar surface, Solyndra’s panels featured an array of  
13 cylindrical tubes covered with a thin film photovoltaic material. Id. ¶ 13. A side-by-side  
14 comparison of a traditional panel (Fig. A) and Solyndra’s panel (Fig. B) is shown below:



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Fig. A



Fig. B

Id. ¶¶ 46, 47. Solyndra began production in 2007 and shipped its first commercial solar  
panels in 2008, and thereafter increased its sales volume and revenue every quarter through  
March 2010. Id. ¶¶ 13, 71-73. During its existence, Solyndra sold more than \$300 million  
worth of panels and had over 1,100 employees worldwide. Id. ¶ 13.

In September 2011, Solyndra filed for chapter 11 bankruptcy protection and  
eventually ceased operations, allegedly due to Defendants’ conspiracy to fix prices at

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<sup>1</sup> The facts that follow are taken from Plaintiff’s FAC, which, for purposes of this  
motion, the Court accepts as true.

1 anticompetitive levels in the United States. Id. ¶¶ 13, 20, 244. In late 2012, the  
2 Bankruptcy Court confirmed a liquidation plan, pursuant to which all of Solyndra's assets,  
3 including the claims and causes of action asserted in this lawsuit, were transferred to a  
4 liquidating trust created under the Plan, i.e., the Solyndra Residual Trust. Id. ¶ 13. R. Todd  
5 Neilson is the duly-appointed Liquidating Trustee of the Solyndra Residual Trust. Id.

## 6 **2. Defendants**

7 Suntech is the world's largest producer of solar panels, and is managed from its  
8 headquarters in China. Id. ¶ 14. As of December 31, 2011, Suntech has assets of \$4.5  
9 billion, more than \$3 billion in revenue, and 17,500 employees. Id. Suntech's sales in the  
10 United States increased from a negligible amount in 2005 to almost \$750 million in 2011.  
11 Id. Suntech America is a wholly-owned subsidiary of Suntech based in San Francisco,  
12 California, and is the alter ego of Suntech. Id. ¶¶ 14, 15.

13 Like Suntech, Trina is headquartered in China, and is a leading manufacturer of  
14 photovoltaic solar panels. Id. ¶ 16. As of December 31, 2011, Suntech had \$2.8 billion in  
15 assets and \$2 billion in revenue. Id. In the United States, Trina has increased its sales from  
16 \$13 million in 2009 to \$440 million in 2011, and has correspondingly increased its market  
17 share. Id. Trina U.S. is a wholly-owned subsidiary of Trina which is based in San Jose,  
18 California, and is the alter ego of Trina. Id. ¶ 17.

19 Yingli is a leading solar energy company based in China and one of the largest  
20 vertically integrated manufacturers of photovoltaic solar panels. Id. ¶ 18. As of December  
21 31, 2011, Yingli Solar had \$2 billion in assets, more than \$2.3 billion in revenues, and over  
22 16,000 employees. Id. Like its co-conspirators, Yingli's sales in the United States  
23 increased from a negligible amount to \$340 million in 2011. Id. Yingli Americas is a  
24 wholly-owned subsidiary of Yingli International and is based in San Francisco. Id. ¶ 19.  
25 Yingli Americas and Yingli share certain of the same executives and are alter egos of one  
26 another. Id.

27 According to Plaintiff, the alleged price fixing scheme which led to the demise of  
28 Solyndra and numerous other American solar panel manufacturers was perpetrated by

1 Suntech, Trina and Yingli (all of which are publicly-traded on the New York Stock  
2 Exchange), and their respective American alter egos, Suntech America, Trina U.S. and  
3 Yingli Americas. Id. ¶ 1. Defendants are members of the China New Energy Chamber of  
4 Commerce (“China New Energy”), a trade association which has the stated purpose of  
5 promoting “collaboration” amongst its members. Id. ¶ 4. The chairmen of Suntech and  
6 Yingli serve on its board of directors, while the chairman of Yingli serves as a director for  
7 China New Energy. Id. ¶ 87. Through China New Energy, Defendants were able to meet  
8 regularly and develop a coordinated pricing and output strategy aimed at dominating the  
9 United States solar panel market. Id. ¶ 87.

#### 10 **B. THE ROOFTOP SOLAR ENERGY MARKET**

11 Defendants export 95% or more of their collective solar panel production to the  
12 United States market. Id. ¶ 100. These panels are composed of polysilicon-based solar  
13 cells arranged in spaced arrays for installation on rooftops and other surfaces to capture  
14 sunlight. Id. ¶¶ 46-47. The photovoltaic effect converts captured light energy into  
15 electricity. Id. ¶ 42. These flat panels maximize collection through mounting devices that  
16 tilt the panels toward the moving sun. Id. ¶ 48. However, this traditional design faces  
17 several issues that minimize efficiency and can preclude their use and marketability—for  
18 example, wind can both lift the panels and subject them to down forces, thus requiring  
19 robust and heavy anchoring; flat panels produce shadow, requiring spacing that limits the  
20 usable space of any given installation area; requisite anchoring must penetrate the  
21 installation surface, which may not be possible and may violate roofing warranties or load  
22 bearing limits for a particular installation site. Id. ¶¶ 47-51.

23 In the mid-2000’s, Solyndra developed a novel alternative to the traditional flat  
24 panel design with the “panels” formed with a series of cylindrical tubes wrapped in a thin  
25 solar film. Id. ¶ 55. These tubes are arranged in a horizontal pane array, similar to flat  
26 panels, but differ significantly in design and weight. Id. ¶ 57. Unlike flat panels, the  
27 Solyndra tubes are capable of collecting sunlight from 360 degrees without moving, while  
28 also allowing air, dirt, and snow to pass through the space between the tubes. Id. ¶¶ 58-59,

1 62, 63-65. Additionally, Solyndra’s design is capable of collecting direct, diffused, and  
2 reflected light without tilting, and benefits rather than suffers from close placement. Id.  
3 ¶¶ 58, 62, 66. The Solyndra panels weigh less than traditional flat panels, minimize rooftop  
4 impact and have lower maintenance costs. Id. ¶ 58. Installation of the panels can be  
5 achieved with one-third the labor, in one-third the time, and for one-half the cost of  
6 installing flat panels. Id. ¶ 67. In short, Solyndra’s innovative technology eliminated many  
7 of the inefficiencies and complications of flat panel technology, while simultaneously  
8 maximizing and increasing sunlight collection, energy absorption, and conversion  
9 efficiency. Id. ¶¶ 56, 59.

10 Solyndra began production of its panels in September 2007. Id. ¶ 71. Initially,  
11 Solyndra charged a price premium of approximately 25% but remained competitive with  
12 respect to rooftop installations with the pricing offered by traditional solar panel  
13 manufacturers. Id. ¶ 67. Despite the cost premium, demand for Solyndra’s panels was  
14 strong. Id. ¶ 71. Between 2009 and 2010, Solyndra increased its sales by 87%, and had  
15 contracted for sales worth hundreds of millions of dollars. Id. ¶ 73. At that time, demand  
16 for solar panels in the United States was on the rise, nearly doubling every year since 2007.  
17 Id. ¶ 83. In early 2009, the United States market was expected to continue to increase  
18 significantly over the three years. Id. ¶ 82.

### 19 C. DEFENDANTS’ CONDUCT AND PRACTICES

20 Defendants, desiring to dominate the United States market for solar panels, became  
21 concerned with the innovation presented by Solyndra’s technology. Id. ¶¶ 74-77. To that  
22 end, Defendants allegedly formed a conspiracy to “dump” (i.e., to price their panels below  
23 cost) their solar panels in the United States market. Id. To that end, as demand for solar  
24 panels was rising, Defendants acted contrary to “rational economic rules” by “slash[ing]  
25 their prices in an effort to aggressively capture market share and drive competition from the  
26 marketplace.” Id. ¶¶ 81, 85.

27 Defendants also are alleged to have used China New Energy to fix prices at  
28 artificially low rates. Id. ¶¶ 86, 88. Each year since founding in 2006, China New Energy

1 has held an International Forum (“Forum”), at which the chairs of Suntech, Trina and  
2 Yingli have been featured speakers. Id. ¶ 89. Defendants allegedly used China New  
3 Energy’s annual International Forum as a means of meeting and communicating with one  
4 another and reach agreements to fix and lower prices. Id. ¶ 89. After each Forum, prices  
5 charged by each of the Defendants fell precipitously. Id. ¶ 90. For example, after meeting  
6 during the second Forum which held on December 11-12, 2007, Defendants lowered their  
7 prices by 40%. Id. ¶¶ 91-92. After the third Forum held on November 27-28, 2008,  
8 Defendants’ solar panel prices fell 18%. Id. ¶ 94. Following the fourth Forum on January  
9 20-22, 2010, Defendants’ solar panel prices fell another 20%. Id. ¶¶ 95-96. Between 2008  
10 and 2011, Defendants reduced their prices by 70%. Id. ¶ 102. This pricing behavior  
11 “shocked” even seasoned industry analysts, who had predicted price reductions of only 5%  
12 per year. Id. ¶¶ 101-102.

13 **D. EFFECTS ON UNITED STATES SOLAR MARKET AND SOLYNDRA**

14 As prices for Chinese solar panels in the United States plummeted, American solar  
15 manufacturers could not keep pace. Id. ¶ 156. Since 2010, “at least twelve domestic U.S.  
16 manufacturers have shut down plants, declared bankruptcy, or staged significant layoffs.”  
17 Id. ¶ 151. In contrast, Defendants now occupy a dominant position in the American solar  
18 panel market, and by the end of 2011, controlled 65% of the rooftop solar market. Id.  
19 ¶¶ 40, 172. Correspondingly, Defendants’ net revenues soared, with Suntech’s net revenue  
20 alone increasing to \$3.1 billion in 2011 from \$1.6 billion in 2009. Id. ¶ 173.

21 Defendants’ coordinated pricing strategy also compelled Solyndra to lower their  
22 prices on preexisting contracts with several large solar integrators, installers, and  
23 distributors. Id. ¶¶ 186-91; 197-98, 203, 212. Defendants also threatened Solyndra’s  
24 customers that if they continued to honor the original agreements with Solyndra, other  
25 distributors and installers would buy Defendants’ panels to undersell them, “effectively  
26 threatening the customers’ existence.” Id. ¶ 191. At least one of Solyndra’s customers  
27 renegotiated its contract to buy fewer panels for less money and Solyndra panels with  
28 Yingli panels. Id. ¶¶ 201-207. Taking into account the losses on three of Solyndra’s

1 contracts before and after renegotiation, Solyndra lost \$236.4 million as a result of changed  
2 market conditions caused by Defendants’ coordinated actions. Id. ¶¶ 196-98, 202-03, 210-  
3 12.<sup>2</sup>

4 **E. PROCEDURAL HISTORY**

5 On October 11, 2012, Plaintiff filed suit in this Court against Defendants. The  
6 subsequently-filed FAC alleges five claims for relief, styled as follows: (1) Conspiracy and  
7 Combination to Dump Product and Fix Prices (for Violation of § 1 of the Sherman  
8 Antitrust Act, 15 U.S.C. § 1); (2) Combination to Dump Product and Fix Prices (for  
9 Violation of the Cartwright Act, Cal. Bus. & Prof. Code § 16700 et seq.); (3) Predatory  
10 Pricing (for Violation of §§ 17043 and 17044 of the California Unfair Practices Act, Cal.  
11 Bus. & Prof. Code § 17000 et seq.); (4) Tortious Interference With Existing Agreements;  
12 (5) Tortious Interference With Prospective Economic Advantage. FAC ¶¶ 218-258.

13 The gravamen of Plaintiff’s claims is that Defendants conspired to fix prices and  
14 dominate the market for solar panels in the United States by selling their Chinese-made  
15 panels at “below cost, non-competitive prices” and thereby driving domestic manufacturers,  
16 including Solyndra, from the market. Id. ¶¶ 1-2. Plaintiff alleges that these actions were  
17 not merely a matter of permissible competitive business behavior, but predatory conduct  
18 aided by various co-conspirators. Id. Plaintiff prays for judgment not less than \$1.5 billion  
19 for damages, penalties, other monetary relief, and applicable treble damages. Id. at 52.

20 Defendants have filed a joint motion to dismiss the FAC. Dkt. 74. They argue that  
21 the Sherman Act claim should be dismissed because Plaintiff has failed to allege a plausible  
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23 <sup>2</sup> The FAC includes a discussion of investigations conducted by the International  
24 Trade Commission (“ITC”) and Department of Commerce regarding Defendants’ trade  
25 practices and conduct, as well as the resulting injury to United States manufacturers,  
26 including Solyndra. FAC ¶¶ 124-151. In its motion to dismiss, Defendants dispute the  
27 relevance of this information, and argue the findings of the ITC and Department of  
28 Commerce “differ significantly from the metric required by the antitrust laws.” Defs.’ Mot.  
at 3. A court considering a motion to dismiss may take notice of matters of public record,  
and materials necessarily relied upon in the pleadings where authenticity is not contested.  
Lee v. City of Los Angeles, 250 F.3d 668, 669 (9th Cir. 2001). However, for purposes of  
the instant motion, consideration of the ITC and Department of Commerce’s findings is  
unnecessary to determine whether Plaintiff’s claims survive Defendants’ motion to dismiss.

1 conspiracy, has not suffered any antitrust injury, lacks standing to sue, and has failed to  
2 properly plead adequate markets to support its antitrust claim. Defs.’ Mot. at 1-3.  
3 Defendants further argue that the Court should dismiss Plaintiff’s remaining state law  
4 claims, or in the alternative, decline to assert supplemental jurisdiction over them. Id. at 2.  
5 The Court granted the parties’ request to file oversized briefs, and the matter is now ripe for  
6 adjudication.

7 **II. LEGAL STANDARD**

8 Pleadings in federal court actions are governed by Federal Rule of Civil Procedure  
9 8(a)(2), which requires only “a short and plain statement of the claim showing that the  
10 pleader is entitled to relief[.]” A motion to dismiss under Federal Rule of Civil Procedure  
11 12(b)(6) “tests the legal sufficiency of a claim.” Navarro v. Block, 250 F.3d 729, 732 (9th  
12 Cir. 2001). A complaint may be dismissed under Rule 12(b)(6) for failure to state a claim  
13 if the plaintiff fails to state a cognizable legal theory, or has not alleged sufficient facts to  
14 support a cognizable legal theory. Menciondo v. Centinela Hosp. Med. Ctr., 521 F.3d  
15 1097, 1104 (9th Cir. 2008). In deciding a Rule 12(b)(6) motion, courts generally “consider  
16 only allegations contained in the pleadings, exhibits attached to the complaint, and matters  
17 properly subject to judicial notice.” Swartz v. KPMG LLP, 476 F.3d 756, 763 (9th Cir.  
18 2007). The court is to “accept all factual allegations in the complaint as true and construe  
19 the pleadings in the light most favorable to the nonmoving party.” Outdoor Media Grp.,  
20 Inc. v. City of Beaumont, 506 F.3d 895, 899-900 (9th Cir. 2007).

21 To survive a motion to dismiss for failure to state a claim, the plaintiff must allege  
22 “enough facts to state a claim to relief that is plausible on its face.” Bell Atl. Corp. v.  
23 Twombly, 550 U.S. 544, 570 (2007). The allegations made in a complaint must be both  
24 “sufficiently detailed to give fair notice to the opposing party of the nature of the claim so  
25 that the party may effectively defend against it” and “sufficiently plausible” such that “it is  
26 not unfair to require the opposing party to be subjected to the expense of discovery.” Starr  
27 v. Baca, 633 F.3d 1191, 1204 (9th Cir. 2011). “Threadbare recitals of the elements of a  
28 cause of action, supported by mere conclusory statements, do not suffice.” Ashcroft v.



1 Iqbal, 556 U.S. 662, 678 (2009). Where a complaint or claim is dismissed, “[l]eave to  
2 amend should be granted unless the district court determines that the pleading could not  
3 possibly be cured by the allegation of other facts.” Knappenberger v. City of Phoenix, 566  
4 F.3d 936, 942 (9th Cir. 2009).

5 **III. DISCUSSION**

6 **A. SHERMAN ACT**

7 “Section 1 of the Sherman Act proscribes contracts, combinations or conspiracies  
8 that unreasonably restrain trade.” Gorlick Distrib. Ctr., LLC v. Car Sound Exhaust Sys.,  
9 Inc., 723 F.3d 1019, 1024 (9th Cir. 2013).<sup>3</sup> Antitrust plaintiffs may prosecute § 1 claims  
10 under one of two theories of liability. First, under the rule of reason, which “is the accepted  
11 standard for testing whether a practice restrains trade in violation of § 1,” the factfinder  
12 “weighs all of the circumstances of a case in deciding whether a restrictive practice should  
13 be prohibited as imposing an unreasonable restraint on competition.” Leegin Creative  
14 Leather Prods., Inc. v. PSKS, Inc., 551 U.S. 877, 885 (2007) (internal quotations omitted).  
15 Second, antitrust plaintiffs can allege that a restraint is illegal per se because it is “so  
16 plainly anticompetitive that no elaborate study of the industry is needed to establish their  
17 illegality.” Nat’l Soc. of Prof’l Eng’rs v. United States, 435 U.S. 679, 692 (1978). “Price-  
18 fixing agreements between two or more competitors, otherwise known as horizontal price-  
19 fixing agreements, fall into the category of arrangements that are per se unlawful.” Texaco,  
20 Inc. v. Dagher, 547 U.S. 1, 5 (2006); see Knevelbaard Dairies v. Kraft Foods, Inc., 232

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27 <sup>3</sup> The Sherman Act, § 1, prohibits agreements that unreasonably restrain  
28 competition, while § 2 prohibits monopolization, attempted monopolization, and  
conspiracies to monopolize.

1 F.3d 979, 986 (9th Cir. 2000) (“Foremost in the category of per se violations is horizontal  
2 price-fixing among competitors.”).<sup>4</sup>

3 To state a claim under § 1 of the Sherman Act, a plaintiff must show: “(1) that there  
4 was a contract, combination, or conspiracy; (2) that the agreement unreasonably restrained  
5 trade under either a per se rule of illegality or a rule of reason analysis; and (3) that the  
6 restraint affected interstate commerce.” Tanaka v. Univ. of S. Cal., 252 F.3d 1059, 1062  
7 (9th Cir. 2001) (internal quotations and citations omitted). “In addition to these elements,  
8 plaintiffs must also plead (4) that they were harmed by the defendant’s anti-competitive  
9 contract, combination, or conspiracy, and that this harm flowed from an ‘anti-competitive  
10 aspect of the practice under scrutiny.’ This fourth element is generally referred to as  
11 ‘antitrust injury’ or ‘antitrust standing.’” Brantley v. NBC Universal, Inc., 675 F.3d 1192,  
12 1197 (9th Cir. 2012) (quoting Atl. Richfield Co. v. USA Petroleum Co., 495 U.S. 328, 334  
13 (1990)).

#### 14 1. Express Agreement

15 Defendants first argue that Plaintiff has failed to allege a “plausible” conspiracy  
16 “because the [FAC] does not allege *facts* showing any express agreement among  
17 Defendants regarding pricing.” Defs.’ Mot. at 6. They further assert that Plaintiff’s  
18 allegations are conclusory and show nothing more than parallel conduct and the opportunity  
19 to collude. Defs.’ Mot. at 8. These contentions are unavailing.

20 As an initial matter, “it has long been settled that explicit agreement is *not* a  
21 necessary part of a Sherman Act conspiracy.” United States v. General Motors Corp. 384  
22 U.S. 127, 142-43 (1966) (emphasis added). The Sherman Act proscribes agreements to  
23 restrain trade, “whether express or implicit [or] whether by formal agreement or otherwise.”

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25 <sup>4</sup> “The per se analysis is applied to practices that are presumptively illegal, such as  
26 (1) horizontal and vertical price-fixing; (2) horizontal market division; (3) group boycotts  
27 and concerted refusals to deal; and (4) tie-in sales.” McGlinchy v. Shell Chem. Co., 845  
28 F.2d 802, 811 (9th Cir. 1988). “Restraints imposed by agreement between competitors  
have traditionally been denominated as horizontal restraints, and those imposed by  
agreement between firms at different levels of distribution as vertical restraints.” Bus.  
Elects. Corp. v. Sharp Elects. Corp., 485 U.S. 717, 730 (1988).

1 California ex rel. Harris v. Safeway, Inc., 651 F.3d 1118, 1132-33 (9th Cir. 2011). While  
2 conclusory allegations of parallel conduct will not suffice, the pleadings need only allege  
3 enough facts “to *suggest* that an agreement was made.” Twombly, 550 U.S. at 556-57  
4 (emphasis added). That is, there must be enough facts presented “to raise a reasonable  
5 expectation that discovery will reveal evidence of illegal agreement.” Id. at 556-57.

6 Here, the pleadings specifically allege facts that are more than sufficient to suggest  
7 that Defendants reached an agreement to fix prices and flood the American market with  
8 their below cost Chinese-made panels for the purpose of stifling competition. The FAC  
9 alleges that Defendants effectively controlled their industry trade organization, China New  
10 Energy, and held meetings at its annual Forums to coordinate their market strategy,  
11 including the coordinated, drastic lowering of prices to dominate the American market for  
12 solar panels. After each Forum held between 2007 and 2010, Defendants’ prices uniformly  
13 fell precipitously. These uniform price decreases were completely unanticipated within the  
14 industry, given that it was economically irrational to slash prices so significantly in the face  
15 of rising demand. Id. ¶¶ 81, 101-104, 161-62. Allegedly as a result of Defendants’  
16 predatory and collusive conduct, Solyndra and a host of other American competitors went  
17 out of business, while Defendants correspondingly increased their sales and market share in  
18 the United States. Id. ¶¶ 14, 16, 18, 23, 40, 85. Construing these allegations in a light most  
19 favorable to Plaintiff, the Court finds that they are sufficient to present a plausible claim  
20 that Defendants formed an agreement to restrain trade.<sup>5</sup>

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25 <sup>5</sup> Defendants also posit that Plaintiff’s claims of conspiratorial conduct are  
26 “implausible” given the “large number of players alleged to have been involved.” Defs.’  
27 Mot. at 8. Plaintiff has identified seven co-conspirators in addition to named Defendants.  
28 Defendants cite no authority for the proposition that this particular number of co-  
conspirators renders the alleged conspiracy untenable, as a matter of law. In any event,  
given the limited record presented, this issue is not one suitable for resolution at this stage  
of the litigation.

1                                   **2.     Predatory Pricing**

2             Defendants next argue that Plaintiff has failed to allege a “likelihood of recoupment”  
3 and “pricing below marginal cost,” which they aver are necessary to sustain a predatory  
4 pricing claim. Defs.’ Mot. at 10-13.<sup>6</sup> “In a typical predatory-pricing scheme, the predator  
5 reduces the sale price of its product (its output) to below cost, hoping to drive competitors  
6 out of business. Then, with competition vanquished, the predator raises output prices to a  
7 supracompetitive level.” Weyerhaeuser Co. v. Ross-Simmons Hardwood Lumber Co., Inc.,  
8 549 U.S. 312, 318 (2007). Because reducing prices to increase sales is the essence of  
9 competition, the Supreme Court has “carefully limited” the circumstances under which a  
10 plaintiff can bring a Sherman Act § 2 claim based on a claim that prices are “too low.” Pac.  
11 Bell Tel. Co. v. Linkline Commc’ns, Inc., 555 U.S. 438, 451 (2009). “Specifically, to  
12 prevail on a predatory pricing claim, a plaintiff must demonstrate that: (1) ‘the prices  
13 complained of are below an appropriate measure of its rival’s costs’; and (2) there is a  
14 ‘dangerous probability’ that the defendant will be able to recoup its ‘investment’ in below-  
15 cost prices.” Id. (quoting Brooke Grp. Ltd. v. Brown & Williamson Tobacco Corp., 509  
16 U.S. 209, 222, 224 (1993)).

17             Predatory pricing claims generally are brought under § 2 of the Sherman Act. See  
18 Weyerhaeuser, 549 U.S. at 318; Brooke Group, 509 U.S. at 222. Defendants acknowledge  
19 as much, but argue that the two-part test articulated in Brooke applies equally to claims  
20 under § 1 on the ground that “any conspiracy to lose money helps consumers and  
21 competition, unless those losses are later recouped through higher prices.” Defs.’ Reply at  
22 3 (alterations omitted). This contention lacks merit. Despite Defendants’ representations to  
23 the contrary, see id. at 2-3, no Supreme Court or Ninth Circuit decision has expressly held  
24 as such. Moreover, Defendants’ argument overlooks the critical distinctions between these  
25 two sections of the Sherman Act. “Section 1 applies only to concerted action that restrains  
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27             <sup>6</sup> Though the pleadings utilize the term “predatory” in relation to Defendants’  
28 intentional pricing strategy, Plaintiff styles its Sherman Act claim as one for price-fixing,  
and not strictly for predatory pricing. FAC ¶¶ 218-227.

1 trade. Section 2, by contrast, covers both concerted and independent action, but only if that  
2 action ‘monopolize[s],’ 15 U.S.C. § 2, or ‘threatens actual monopolization,’ . . . a category  
3 that is narrower than restraint of trade.” Am. Needle, Inc. v. Nat’l Football League, 560  
4 U.S. 183, 190 (2010) (quoting in part Copperweld Corp. v. Independence Tube Corp., 467  
5 U.S. 752, 767 (1984)) (brackets in original). “Concerted activity subject to § 1 is judged  
6 more sternly than unilateral activity under § 2” because concerted activity inherently is  
7 fraught with anticompetitive risk.” Id. at 768-69.<sup>7</sup>

8 Unlike concerted activity, the harm to competition posed by monopolization or  
9 attempted monopolization proscribed by § 2 is not always readily apparent. Spectrum  
10 Sports, Inc. v. McQuillan, 506 U.S. 447, 458-59 (1993) (“It is sometimes difficult to  
11 distinguish robust competition from conduct with long-term anticompetitive effects.”). For  
12 that reason, the Supreme Court has “been careful to avoid constructions of § 2 which might  
13 chill competition, rather than foster it.” Id. Thus, a plaintiff bringing a § 2 claim must, *in*  
14 *addition to* showing that the defendant’s tactics were “predatory” or “unfair,” ultimately  
15 demonstrate that the defendant’s conduct “actually monopolizes or dangerously threatens to  
16 do so.” Id. There is no such corresponding requirement in § 1, where the focus is on  
17 “concerted action.” Am. Needle, 506 U.S. at 190 (“§ 1 prohibits any concerted action ‘in  
18 restraint of trade or commerce,’ even if the action does not ‘threate[n] monopolization,’”  
19 (brackets in original). “[B]ecause concerted action is discrete and distinct,” there is less  
20 danger of chilling competition, since “a limit on such activity leaves untouched a vast  
21 amount of business conduct,” and, in turn, “less risk of deterring a firm’s necessary  
22 conduct[.]” Id.

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24 <sup>7</sup> “Certain agreements, such as horizontal price fixing and market allocation, are  
25 thought so inherently anticompetitive that each is illegal *per se* without inquiry into the  
26 harm it has actually caused.” Copperweld, 467 U.S. at 780. Such activity “deprives the  
27 marketplace of the independent centers of decisionmaking that competition assumes and  
28 demands” and “not only reduces the diverse directions in which economic power is aimed  
but suddenly increases the economic power moving in one particular direction.” Id. at 769.  
Though the combination of resources “may well lead to efficiencies that benefit  
consumers, . . . their anticompetitive potential is sufficient to warrant scrutiny even in the  
absence of incipient monopoly.” Id.

1           In view of the fundamental distinctions between § 1 and § 2 of the Sherman Act, the  
2 Court is not persuaded by Defendants’ contention that Plaintiff’s claim under § 1 of the  
3 Sherman Act is subject to dismissal for failing to plead a likelihood of recoupment. The  
4 recoupment requirement derives directly from the Supreme Court’s insistence that § 2  
5 claims be supported by a showing of monopolization or the dangerous threat of  
6 monopolization. Brooke Group, 509 U.S. at 232 (“[t]he success of any predatory scheme  
7 depends on maintaining monopoly power for long enough both to recoup the predator’s  
8 losses and to harvest some additional gain.”) (quoting Matsushita Elec. Indus. Co., Ltd. v.  
9 Zenith Radio Corp., 475 U.S. 574, 589 (1986)). Monopolization or the dangerous threat  
10 thereof simply is not pertinent to a claim under § 1. Western Concrete Structures v. Mitsui  
11 & Co., 760 F.2d 1013, 1017 (9th Cir. 1985) (noting that predatory pricing under § 2  
12 “differs from [§] 1, which requires a conspiracy, but does not require monopolizing or  
13 attempting to monopolize.”). As such, a defendant’s recoupment of losses resulting from  
14 its below cost pricing need not be alleged to state a claim under § 1. See Fricke-Parks  
15 Press, Inc. v. Fang, 149 F. Supp. 2d 1175, 1183 (N.D. Cal. 2001) (“[E]lements crucial in  
16 monopoly and price discrimination claims are not required for a claim under section 1.  
17 Indeed, so long as [plaintiff] can establish that injury to competition has occurred . . . ,  
18 [plaintiff] need not prove that the underlying objective of the alleged conspiracy between .  
19 . . defendants is likely to succeed through ultimate recoupment of . . . defendants’  
20 losses . . . .”). To conclude otherwise and find that the two-part test for predatory pricing  
21 claims under § 2 applies also to § 1 claims would inappropriately conflate these two  
22 sections of the Sherman Act.

23           Even if Plaintiff were required to plead recoupment, there are sufficient allegations  
24 to satisfy such requirement. Plaintiff alleges that Defendants’ collusive pricing led to  
25 numerous American solar panel manufacturers, including Solyndra, going out of business,  
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1 thereby rendering the market more concentrated and less competitive. FAC ¶¶ 151-55.<sup>8</sup>  
2 With Defendants’ alleged control of the domestic market, they now are alleged to possess  
3 sufficient market power to control prices. *Id.* ¶ 40. Plaintiff also has alleged that the each of  
4 the Defendants’ sales revenues has increased exponentially as a result of the elimination of  
5 their American competitors. FAC ¶¶ 14, 16, 18. Defendants dispute the import of these  
6 allegations, noting that the FAC avers nothing regarding increasing prices or profits. Defs.’  
7 Mot. at 4. Perhaps so, but a permissible inference to draw from allegations that  
8 Defendants’ revenues increased from a *negligible* amount to collectively well over *a billion*  
9 *dollars* is that they have, or at least have the dangerous ability, to recoup any losses  
10 resulting from below-cost pricing.

11 Nor is the Court persuaded by Defendants’ ancillary argument that a predatory price  
12 fixing claim must be accompanied by allegations that Defendants priced their products  
13 below the “incremental cost of production (i.e., marginal cost) . . . .” Defs.’ Mot. at 12-13.  
14 The Ninth Circuit has recognized that pricing may be deemed predatory, “even though it is  
15 impossible to establish that it is below either the ‘product’s’ marginal or average variable  
16 cost.” Marsann Co. v. Brammall, Inc., 788 F.2d 611, 613 (9th Cir. 1986). Indeed, courts  
17 have resisted setting any particular bright-line test with respect to the level of pricing that  
18 qualifies as predatory. *See, e.g., Western Concrete Structures Co. v. Mitsui & Co.*  
19 *(U.S.A.)*, 760 F.2d 1013, 1016 (9th Cir. 1985) (holding that predatory pricing underlying a  
20 § 1 claim “usually” but is not always based on below cost pricing); Transamerica Computer  
21 Co., Inc. v. IBM Corp., 698 F.2d 1377, 1387 (9th Cir. 1983) (“this court has already  
22 recognized that prices exceeding average total cost might nevertheless be predatory in some  
23 circumstances”); William Inglis & Sons Baking Co. v. ITT Continental Baking Co., Inc.,  
24 668 F.2d 1014, 1034 (9th Cir. 1981) (rejecting the “rigid adherence to a particular cost-  
25 based rule” with respect to its “analysis of alleged predatory pricing,” holding instead that

26 \_\_\_\_\_  
27 <sup>8</sup> In their reply, Defendants posit that 65% control of the solar panel market is  
28 insufficient to confer the requisite market power to control prices. Defs.’ Reply at 5.  
Defendants cite no authority for this assertion, which, in any event, is not suitable for  
resolution on a pleading motion.

1 “[a] price should be considered predatory if its anticipated benefits depended on its  
2 tendency to eliminate competition.”<sup>9</sup>

3 As for the cases cited by Defendants, they are inapposite. In Church & Dwight Co.,  
4 Inc. v. Mayer Laboratories, Inc., No. C 10-4429 EMC, 2011 WL 1225912, at \*9 (N.D. Cal.  
5 Apr. 1, 2011), the district court merely observed that “predatory pricing” refers to the  
6 “pricing of goods or services at a level with which competitors cannot compete such that  
7 pricing itself operates as an exclusionary tool.” Nor did the Ninth Circuit in Cascade  
8 Health Solutions v. PeaceHealth, 515 F.3d 883 (9th Cir. 2008), which involved bundled  
9 discounting, hold that marginal cost is the definitive measure of determining whether  
10 pricing is predatory. Id. at 909. In fact, the court recognized that a determination of  
11 incremental costs may be difficult to ascertain, and therefore, “average variable cost” may  
12 suffice to show predation. Id. In any event, neither case states that, at the pleading stage,  
13 an allegation of predatory pricing requires factual allegations showing that the defendants  
14 engaged in below-marginal cost pricing. At this stage of the proceedings, Plaintiff’s  
15 allegation that Defendants priced their product below cost is sufficient to avoid dismissal.

### 16 3. Standing

17 Defendants assert that Plaintiff lacks standing to bring a federal antitrust claim on  
18 the ground that Plaintiff has failed to plead a “viable allegation of predatory conduct and  
19 harm to competition.” Defs.’ Mot. at 15. To establish antitrust standing, a plaintiff must  
20 plead the existence of an antitrust injury; that is, “[an] injury of the type the antitrust laws  
21 were intended to prevent and that flows from that which makes defendants’ acts unlawful.”  
22 Atl. Richfield Co. v. USA Petroleum Co., 495 U.S. 328, 334 (1990). Antitrust injury is  
23 comprised of “(1) unlawful conduct, (2) causing an injury to the plaintiff, (3) that flows  
24 from that which makes the conduct unlawful, and (4) that is of the type the antitrust laws

25 \_\_\_\_\_  
26 <sup>9</sup> In the context of a Sherman Act § 1 claim, the Supreme Court has expressly  
27 declined to decide “what ‘cost’ is relevant in such cases.” Matsushita, 475 U.S. at 584 n.8.  
28 In dicta, however, the Court has suggested that predatory pricing used to “drive [a  
competitor] out of the relevant markets” could be shown by “(i) pricing below the level  
necessary to sell their products, or (ii) pricing below some appropriate measure of cost.”  
Id.



1 were intended to prevent.” Glen Holly Entm’t, Inc. v. Tektronix, Inc., 352 F.3d 367, 371  
2 (9th Cir. 2003) (internal quotations and citation omitted). In addition, the plaintiff must be  
3 a participant in the same market as the defendants allegedly responsible for the injury. Id.

4 Defendants do not specifically address the elements of antitrust injury as set forth in  
5 Glen Holly. Instead, Defendants contend that Plaintiff has failed to demonstrate that they  
6 engaged in predatory pricing, and that Solyndra’s mere inability to “meet or beat”  
7 Defendants’ prices is insufficient to establish an antitrust injury. Defs.’ Mot. at 15-16. As  
8 discussed above, however, Plaintiff has adequately pleaded that Defendants engaged in  
9 predatory pricing, and that such conduct resulted in losses to domestic solar panel  
10 manufacturers, including Solyndra. FAC ¶¶ 143, 149, 156-59. These allegations are  
11 sufficient to show antitrust injury. See Knevelbaard Dairies, 232 F.3d at 988 (“When  
12 horizontal price fixing causes . . . sellers to receive less [] than the prices that would prevail  
13 in a market free of the unlawful trade restraint, antitrust injury occurs.”); Amarel v.  
14 Connell, 102 F.3d 1494, 1508 (9th Cir. 1996) (“Losses a competitor suffers as a result of  
15 predatory pricing is a form of antitrust injury because ‘predatory pricing has the requisite  
16 anticompetitive effect’ against competitors.”). The pleadings also allege that Defendants’  
17 conduct has deprived consumers of technological choices and innovative technology  
18 options. FAC ¶¶ 176-179. The elimination of “market alternatives” may also be  
19 considered a form of antitrust injury. Glen Holly, 352 F.3d at 374 (citing Amerel, 102 F.3d  
20 at 1509).

#### 21 4. Relevant Market

22 Defendants next contend that Plaintiff has failed to adequately allege a “relevant  
23 market.” Defs.’ Mot. at 17. “In order to state a valid claim under the Sherman Act, a  
24 plaintiff must allege that the defendant has market power within a ‘relevant market.’ That  
25 is, the plaintiff must allege both that a ‘relevant market’ exists and that the defendant has  
26 power within that market.” Newcal Indus., Inc. v. Ikon Office Solution, 513 F.3d 1038,  
27 1044 (9th Cir. 2008). A “relevant market” has two dimensions: the “relevant geographic  
28 market” and the “relevant product market.” Brown Shoe v. United States, 370 U.S. 294,

1 325 (1962). “[A] complaint may be dismissed under Rule 12(b)(6) if the complaint’s  
2 ‘relevant market’ definition is facially unsustainable.” Newcal Indus., 513 F.3d at 1045.

3 As an initial matter, the Court notes that there is Ninth Circuit authority holding that  
4 “[w]hen a per se violation such as horizontal price fixing has occurred, there is no need to  
5 define a relevant market or to show that the defendants had power within the market.”  
6 Knevelbaard Dairies, 232 F.3d at 986; accord Big Bear Lodging Ass’n v. Snow Summit,  
7 Inc., 182 F.3d 1096, 1101-102 (9th Cir. 1999) (noting that in a per se violation case, the  
8 plaintiff need not to identify the relevant market in which the defendants’ conduct has had  
9 an anticompetitive effect); TV Signal Co. of Aberdeen v. Am. Tel. & Tel., 617 F.2d 1302,  
10 1309 n.8 (8th Cir. 1980) (“No proof of relevant market is required under section 1 [of the  
11 Sherman Act] where a per se violation is established.”). Plaintiff alleges that Defendants  
12 conspired together to engage in price-fixing. FAC ¶¶ 20, 74, 86. Nonetheless, for reasons  
13 that are not entirely apparent, Plaintiff’s opposition omits mention of these cases, and  
14 instead, simply argues that its “relevant market” allegations are sufficient. Although it is  
15 not entirely clear that a relevant market analysis is necessary, the Court, in the absence of  
16 briefing to the contrary, addresses the arguments presented in the parties’ memoranda.

17 *a) Geographic Market*

18 A geographic market must “‘correspond to the commercial realities’ of the industry  
19 and be economically significant.” Id. at 336-37. The relevant market is one “in which the  
20 seller operates, and to which the purchaser can practicably turn for suppliers.” Tampa Elec.  
21 Co. v. Nashville Coal Co., 365 U.S. 320, 327 (1961). The FAC expressly alleges that  
22 “[t]he relevant geographic market is the United States” where Defendants export 95% of  
23 collective solar panel production. FAC ¶ 33, 100. Defendants contend that limiting the  
24 market to the United States is too narrow because Solyndra admittedly sold its products  
25 globally and customers can purchase solar panels from European suppliers. Defs.’ Mot. at  
26 19. However, in identifying the relevant geographic market, “the threatened foreclosure of  
27 competition must be in relation to the market affected.” Tampa Elec., 366 U.S. at 327.  
28 Here, the pleadings allege that Defendants treated the United States as “a single and distinct

1 geographic market” which they penetrated through their alter egos. FAC ¶ 15, 17, 19, 33.  
2 Their effect on the United States market is shown by the fact that Defendants sold 95% of  
3 their output domestically, where Solyndra and almost a dozen other United States-based  
4 solar manufacturers went out of business, allegedly attributable to Defendants’ anti-  
5 competitive actions. Id. ¶ 5. Thus, at the pleading stage, the Court is satisfied that Plaintiff  
6 has sufficiently alleged that the United States is the relevant geographical market.

7 **b) Product Market**

8 The relevant product market consists of “those products to which consumers will  
9 turn, given reasonable variations in price.” Lucas Auto. Eng’g, Inc. v.  
10 Bridgestone/Firestone, Inc., 275 F.3d 762, 767 (9th Cir. 2001). Such a market is  
11 “composed of products that have reasonable interchangeability for the purposes for which  
12 they are produced.” United States v. E.I. du Pont de Nemours & Co., 351 U.S. 377, 404  
13 (1956). “However, within this broad market, well-defined submarkets may exist which, in  
14 themselves, constitute product markets for antitrust purposes.” Brown Shoe Co. v. United  
15 States, 370 U.S. 294, 325 (1962). Among the “‘practical indicia’ of an economically  
16 distinct submarket” are the following: “‘industry or public recognition of the submarket as  
17 a separate economic entity, the product’s peculiar characteristics and uses, unique  
18 production facilities, distinct customers, distinct prices, sensitivity to price changes, and  
19 specialized vendors.’” Newcal Indus., 513 F.3d at 1045 (quoting Brown Shoe, 370 U.S. at  
20 325).

21 The FAC avers that “[t]he relevant product market consists of the market for the  
22 sales or marketing of *commercial and industrial rooftop solar photovoltaic panels to*  
23 *commercial and industrial rooftop solar photovoltaic panel production plants (i.e., sell-*  
24 *side), and the market for the purchase of commercial and industrial rooftop solar*  
25 *photovoltaic panels (i.e., buy-side).*” FAC ¶ 35 (emphasis added). Defendants complain  
26 that Plaintiff has improperly limited the relevant product market to *Solyndra’s* own  
27 products without providing any factual allegations to justify such a limitation. Defs.’ Mot.  
28 at 18. Not so. The pleadings allege that commercial and rooftop systems have specific

1 requirements, including high efficiency (due to limited space), low weight, ease of  
2 installation, non-invasive mounting and ease of maintenance, which make it a distinct  
3 market. FAC ¶ 36. Plaintiff further alleges that industry analysts consider the market for  
4 commercial and industrial rooftop solar photovoltaic panels as distinct. *Id.* Taking the  
5 allegations in the FAC as true and resolving all factual inferences in Plaintiff’s favor, the  
6 Court finds that Plaintiff’s definition of the relevant product market is not facially  
7 unsustainable. *See Newcal Indus.*, 513 F.3d at 1045.

8 **B. CARTWRIGHT ACT**

9 The Cartwright Act “is California’s version of the federal Sherman Act and sets  
10 forth California’s antitrust laws.” *Cellular Plus, Inc. v. Superior Court of San Diego Cnty.*,  
11 14 Cal.App.4th 1224, 1232 (1993). “The analysis under California’s antitrust law mirrors  
12 the analysis under federal law because the Cartwright Act, Cal. Bus. & Prof. Code § 16700  
13 et seq., was modeled after the Sherman Act.” *Cnty. of Tuolumne v. Sonora Comm. Hosp.*,  
14 236 F.3d 1148, 1160 (9th Cir. 2001). As discussed above, Plaintiff has sufficiently stated a  
15 claim for violation of the Sherman Act. For the same reasons, Plaintiff has also sufficiently  
16 stated a claim for relief under the Cartwright Act.

17 **C. UNFAIR PRACTICES ACT**

18 Under California’s Unfair Practices Act, it is unlawful for an entity engaged in  
19 business within the state to “sell any article or product at less than the cost thereof to such  
20 vendor . . . for the purpose of injuring competitors or destroying competition.” Cal. Bus. &  
21 Prof. Code § 17043. The Act also prohibits the sale or use of any article or product as a  
22 “loss leader.” *Id.* § 17044.<sup>10</sup> In claims brought under these provisions, the plaintiff must  
23 demonstrate that the defendant “act[ed] with the purpose, i.e., the desire, of injuring  
24 competitors or destroying competition.” *Cel-Tech Commc’ns, Inc. v. L.A. Tel. Co.*, 20  
25 Cal. 4th 163, 174-75 (1999). “[A] generalized understanding or intent that particular

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26  
27 <sup>10</sup> Section 17030 of the Business and Professions Code defines a “loss leader” as an  
28 “article or product sold at less than cost: [¶] (a) Where the purpose is to induce, promote or  
encourage the purchase of other merchandise; or [¶] (b) Where the effect is a tendency or  
capacity to mislead or deceive purchasers or prospective purchasers; or [¶] (c) Where the  
effect is to divert trade from or otherwise injure competitors.”

1 conduct will injure competition is insufficient to state a claim; instead, the violator must act  
2 with the specific purpose of injuring its competition.” Sybersound Records, Inc. v. UAV  
3 Corp., 517 F.3d 1137, 1153-54 (9th Cir. 2008) (quoting Cel-Tech, 20 Cal. 4th at 174-75).

4 Plaintiff alleges that Defendants sold their products at below-cost for the purpose  
5 and effect of destroying competition, and precluding new entrants, such as Solyndra, from  
6 successfully entering into the market. FAC ¶¶ 220-23, 241. Further, Plaintiff alleges  
7 specific facts in support of this claim. E.g., id. ¶¶ 77, 82-85, 100, 103, 105, 163-67.  
8 Defendants nonetheless argue that they could not have intended to harm Solyndra in  
9 particular because they allegedly formed their anticompetitive agreement *before* Plaintiff  
10 began selling its solar panels. Defs.’ Mot. at 21-23. But the Unfair Practices Act does not  
11 require a defendant to have the purpose of specifically injuring the *plaintiff* in particular;  
12 the conduct is actionable if it harms *competition*. See Bay Guardian Co. v. New Times  
13 Media LLC, 187 Cal. App. 4th 438, 459-61 (2010) (“[S]ection 17043 applies to acts of  
14 below-cost pricing committed for the purpose of injuring either a single or multiple  
15 competitors or destroying competition.”); Rheumatology Diagnostics Lab., Inc. v. Aetna,  
16 Inc., No. 12-CV-05847-WHO, 2013 WL 5694452, at \*19 (N.D. Cal. Oct. 18, 2013)  
17 (allegations that defendant acted with the purpose of injury plaintiffs and destroying  
18 competition were sufficient to state a claim under the Unfair Practices Act).

19 Defendants next argue that the Plaintiff’s allegations show only that their purpose in  
20 selling their solar panels below cost was to gain market share or meeting competitor  
21 prices—which does not violate the Unfair Practices Act. Defs.’ Mot. at 23. While the  
22 Unfair Practices Act does not apply to “vigorous competition” or price reductions aimed at  
23 increasing market share, it does apply to below cost pricing directed at harming  
24 competition. See Bay Guardian Co., 187 Cal. App. 4th at 456-57. Defendants are alleged  
25 to have acted in an economically irrational manner by dramatically reducing prices over a  
26 multi-year period notwithstanding increasing demand. FAC ¶ 78. Defendants uniformly  
27 employed their price reduction strategy with the goal of harming competition, which, in  
28 fact, occurred, as evidenced by the elimination of Solyndra and numerous other American

1 solar panel manufacturers. Id. ¶ 151. Construing the allegations in a light most favorable  
2 to the Plaintiff, this conduct supports the inference that Defendants desired to destroy  
3 competitors in the United States. Therefore, Plaintiff has sufficiently stated a claim for  
4 relief under the Unfair Practices Act.

5 **D. INTERFERENCE WITH PROSPECTIVE ECONOMIC ADVANTAGE**

6 A claim for intentional interference with prospective economic advantage requires,  
7 among other things, that a plaintiff allege that the conduct constituting the interference was  
8 unlawful for reasons other than that it interfered with a prospective advantage. See CRST  
9 Van Expedited, Inc. v. Werner Enters., 479 F.3d 1099, 1108 (9th Cir. 2007). An act is  
10 unlawful if it is proscribed by some constitutional, statutory, regulatory, common law, or  
11 other determinable legal standard. Korea Supply Co., 29 Cal. 4th at 1159.

12 The parties disagree as to whether Defendants' alleged conduct qualifies as an  
13 unlawful act. Defs.' Mot. at 20-21; Pl.'s Opp'n at 21-22. Defendants argue that because  
14 their alleged sales of solar panels at low prices did not violate the Sherman Act or the  
15 Cartwright Act, Plaintiff has failed to sufficiently plead an independent unlawful act.  
16 Defs.' Mot. at 20-21. However, as discussed above, Plaintiff has sufficiently stated a claim  
17 for relief under the Sherman Act and the Cartwright Act. Defendants' alleged conduct, if  
18 ultimately proven, would constitute an independent unlawful act in violation of federal and  
19 state laws. Accordingly, Plaintiff sufficiently states a claim for interference with  
20 prospective economic advantage. See CRST Van Expedited, Inc., 479 F.3d at 1110  
21 (finding that a plaintiff's sufficient pleading of a violation of California's Unfair  
22 Competition Law constituted an adequate allegation of an independent unlawful act).

23 **E. INTERFERENCE WITH CONTRACTUAL RELATIONS**

24 Under California law, a third party to a contract may be liable in tort for  
25 intentionally interfering with the performance of the contract. Reeves v. Hanlon, 33 Cal.  
26 4th 1140, 1148 (2004). In order to state a claim for intentional interference with  
27 contractual relations, a plaintiff must allege: (1) a valid contract between plaintiff and a  
28 third party; (2) defendant's knowledge of this contract; (3) defendant's intentional acts

1 designed to induce a breach or disruption of the contractual relationship; (4) actual breach  
2 or disruption of the contractual relationship; and (5) resulting damage. Id.

3 With regard to the second element of a claim for interference with contractual  
4 relations, Defendants argue that Plaintiff has failed to plead that they had actual notice of  
5 Plaintiff's contracts. Defs.' Mot. at 24 n.19. Under California law, a cause of action for  
6 intentional interference with contractual relations may be stated if it is possible to infer  
7 from the facts alleged that the defendant knew of plaintiff's contractual relationships with  
8 third parties, even if the defendant does not know the specific identity of the third party.  
9 Sebastian Int'l v. Russolillo, 162 F. Supp. 2d 1198, 1203 (C.D. Cal. 2001). Here, the  
10 pleadings allege that Defendants told Plaintiff's distributors/installers that if they continued  
11 to honor their purchase commitments with Plaintiff, they would be undersold by their  
12 competitors. FAC ¶¶ 249-250. In addition, Plaintiff avers that the identity of Solyndra's  
13 customers was a matter of public knowledge. Id. ¶ 249. A plausible inference may be  
14 drawn from these allegations Defendants had knowledge of Plaintiff's agreements with its  
15 customers.

16 Equally unpersuasive is Defendants' contention that Plaintiff has failed to allege  
17 sufficient intentional acts of inducement. Defs.' Mot. at 24. More specifically, Defendants  
18 assert that merely selling their products "at low prices" is insufficient to constitute  
19 inducement. Id. at 25. But the FAC does not merely allege that Defendants charged "low  
20 prices"; rather, it avers that Defendants sold their products at *below* cost in order to drive  
21 American competitors out of business and to control the United States market. FAC ¶ 1.  
22 Such allegations are sufficient to show intentional acts of inducement. See Quelimane  
23 Co.v. Stewart Title Guar. Co., 19 Cal. 4th 26, 56 (1998) (holding that "intentional  
24 interference" includes situations in which "the actor does not act for the purpose of  
25 interfering with the contract or desire it but knows that the interference is certain or  
26 substantially certain to occur as a result of his action," such as where the interference is  
27 "incidental to the actor's independent purpose and desire but known to him to be a  
28 necessary consequence of his action.").

1 Finally, Defendants argue that the FAC fails to allege facts demonstrating that there  
2 were any contractual breaches, and that Plaintiff’s allegations show only that it “voluntarily  
3 agreed to modify contract terms.” Defs.’ Mot. at 24. Under California law, an express  
4 breach is unnecessary to state a claim for the tort of inducing breach of contract. Ramona  
5 Manor Convalescent Hosp. v. Care Enters., 177 Cal. App. 3d 1120, 1131 (1986). Rather,  
6 liability may be imposed “where the defendant does not literally induce a breach of  
7 contract, but makes plaintiff’s performance of the contract ‘more expensive or  
8 burdensome.’” Id. (quoting Lipman v. Brisbane Elementary Sch. Dist., 55 Cal.2d 224, 232  
9 (1961)).

10 Here, Plaintiff alleges that Defendants warned Solyndra’s customers that “if they  
11 continued to honor their customer agreements to purchase Solyndra’s solar panels, other  
12 distributors/installers, using Defendants’ dumped panels, would undersell them, thereby  
13 effectively threatening the customer’s existence.” FAC ¶ 191. Likewise, Plaintiff cites  
14 examples of the manner in which Defendants’ conduct rendered Solyndra’s performance  
15 more expensive or burdensome. For instance, Plaintiff alleges that in 2008 Solyndra  
16 entered into an agreement with Carlisle Syntec, Inc. (“Carlisle”) which established  
17 purchase prices and volume commitments for the next five years. FAC ¶¶ 193-94. As a  
18 result of Defendants’ dumping of solar panels at below-cost prices to Carlisle, Carlisle  
19 subsequently demanded that Solyndra reduce the price of its products to “well below” what  
20 they had previously agreed upon. Id. ¶ 197. These allegations, construed in a light most  
21 favorable to Plaintiff, are sufficient to demonstrate that Defendants’ conduct rendered  
22 Solyndra’s performance of its agreement with Carlisle more expensive or burdensome, and  
23 that its price modifications were effectively involuntary.

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1 **IV. CONCLUSION**

2 For the reasons stated above,

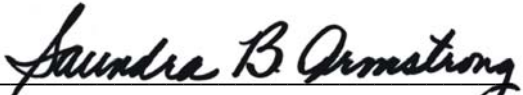
3 **IT IS HEREBY ORDERED THAT:**

4 1. The Defendants' Joint Motion to Dismiss Plaintiff's First Amended  
5 Complaint is DENIED.

6 2. This Order terminates Docket No. 74.

7 **IT IS SO ORDERED.**

8 Dated: March 31, 2014

  
SAUNDRA BROWN ARMSTRONG  
United States District Judge

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