

Plaintiffs' Closing Argument

Federal Trade Commission, et al. v. The Kroger Company and Albertsons Companies, Inc.

Docket No. 3:24-cv-00347-AN



Step 1: Plaintiffs must first establish a *prima facie* case that a merger is anticompetitive.

Step 2: Defendants must produce facts to rebut the *prima facie* case.

Step 3: If Defendants rebut the Plaintiffs' *prima facie* case the burden of production shifts back to the Government and merges with the ultimate burden of persuasion.

St. Alphonsus Med. Ctr. –Nampa Inc. v. St. Luke's Health Sys., Ltd., 778 F.3d 775, 783 (9th Cir. 2015)

Supermarket and Large Format Markets are Properly Defined

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The Supreme Court has recognized that, within a broader market, **well-defined submarkets may exist which, in themselves, constitute product markets for antitrust purposes.** *Brown Shoe*, 370 U.S. at 325 (citation omitted) (emphasis added).

- While aluminum and insulated copper conductors could be analyzed as a **single product market**, that **does not preclude their division for purposes of [Section 7] into separate submarkets**). *United States v. Aluminum Co. of Am.*, 377 U.S. at 274-77 (emphasis added).
- **[R]elevant submarkets are common in merger analysis.** *Olin Corp. v. FTC*, 986 F.2d 1295, 1301 (9th Cir. 1993) (rejecting Defendants' argument that it was "inconsistent" to identify a larger market once a narrower market had been identified and explaining "[that] is not true as a matter of federal antitrust law.>").
- **A "broad product market . . . may contain smaller markets . . . which themselves 'constitute [relevant] product markets for antitrust purposes.'**" *FTC v. Peabody Energy Corp.*, 492 F. Supp. 3d 865, 885 (E.D. Mo. 2020) (quoting *Brown Shoe*, 370 U.S. at 325).

Plaintiffs' Product Markets

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Supermarkets Product Market	Large Format Product Market
TRADITIONAL SUPERMARKETS      	TRADITIONAL SUPERMARKETS      
	SUPERCENTERS   
	CLUB STORES  
SUPERCENTERS   	LIMITED ASSORTMENT STORES  
	NATURAL/GOURMET   

Supermarket Product Market Has Been Recognized

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California v. Am. Stores Co., 697 F. Supp. 1125, 1129 (C.D. Cal. 1988), *rev'd on other grounds*, 872 F.2d 837 (9th Cir. 1989) (**the fact that other outlets sell groceries does not mean that “grocery shoppers seriously consider, for example, gasoline service stations or department stores as competing sources with supermarkets for their grocery needs.”**).



"However, within this broad market, well-defined submarkets may exist which, in themselves, constitute product markets for antitrust purposes. The boundaries of such a submarket may be determined by examining such practical indicia as **industry or public recognition** of the submarket as a separate economic entity, the product's **peculiar characteristics and uses, unique production facilities, distinct customers, distinct prices, sensitivity to price changes, and specialized vendors.**"

Brown Shoe Co. v. United States, 370 U.S. 294, 325 (1962)

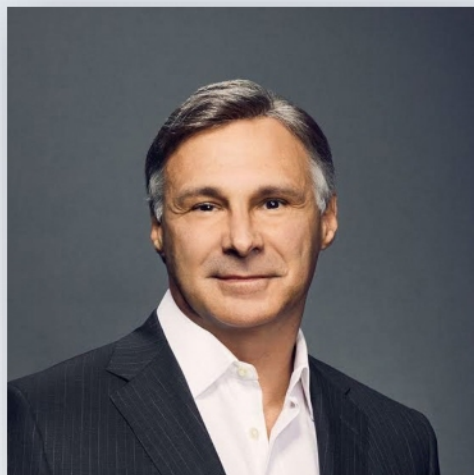
Peculiar Characteristics and Uses

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Keith Knopf, The
Raley's Company,
CEO

12 A. Very similar to the description I provided of Raley's
13 and Bashas': A store that offers a wide variety of
14 categories and SKUs, that offers full-service counters, a
15 reasonably high degree of service and assistance; the
16 ability to produce custom offerings in meat, prepared foods,
17 bakery, with a meaningful offering of center store packaged
18 goods that consist of national brands or private label
19 products.

Raley's

Peculiar Characteristics and Uses: One-Stop Shop

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	SKUs	Size	Specialty Counters	National Brands	Source
Supermarkets (e.g., Raleys, Kroger, and Albertsons)	40,000-50,000	25,000-60,000 sq ft	Several Staffed	Full Selection	162:22- 163:9; 518:23- 519:1; 807:19-20; 866:25- 867:9; 933:2-13
Limited Assortment (e.g., Aldi & Lidl)	1,200-2,000	Typically smaller than supermarkets	None	Limited	170:17-25; 940:10-25
Club Stores (e.g., Costco)	<4,000	140,000+ sq ft	Unstaffed	Limited	2034:9-14
Dollar Stores (e.g., Dollar Tree)	8,000	8,000 sq ft	None	Limited	459:5
Natural/Organic Stores (e.g., Sprouts)	20,000+	23,000-30,000 sq ft	Limited	Limited	371:12

Distinct Customer Needs | Shopper's "Need State" Drives Format Choice

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11 Q. Now, the kind of trip the shopper has in mind, or the
12 needs state, will determine what kind of store the shopper
13 will travel to; right?
14 A. That's correct.
15 Q. For example, if I have a list of ingredients I need to
16 cook a meal, I'm looking for a store that can satisfy that
17 need; right?
18 A. That's correct.
19 Q. A traditional supermarket, like Walmart Neighborhood
20 Market, could satisfy that need; right?
21 A. Yes, that's right.
22 Q. And a Walmart Supercenter could also satisfy that need;
23 right?
24 A. Yes, that's correct.

Distinct Customer Needs | Customers Look for a One-Stop Shop

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Peter Van Helden,
Stater Bros.
Markets,
Chairman & CEO

5 Q Mr. Van Helden, do you find that other traditional
6 supermarkets offer similar services to the ones you just
7 described?
8 A I do.
9 Q Does Stater Brothers offer customers a unique shopping
10 experience that they can't get at other types of retail
11 formats?
12 A Well, as it relates to some other types of formats, yes, I
13 would say we are similar to a conventional supermarket.
14 Q How would you describe the differences between a
15 conventional supermarket and other formats in terms of the
16 customer base?
17 A Well, you can pick the competitor, but let me talk about a
18 couple. Let's use an Aldi, for example. The price is very,
19 very inexpensive, virtually no service. They don't even
20 publish their telephone number so you could call the store if
21 you wanted to. They only carry 1,200 items across the stores
22 compared to our 30,000 items, and they don't have the service
23 departments that we offer. So for a customer looking for
24 service and the service departments and someone there to help
25 them with their needs, they wouldn't go to an Aldi.

171

P. Van Helden - D

1 Dollar Store is similar as well.

12 Q So does this concept of a one-stop shop still have
13 salience for Stater Brothers' business today?
14 A Absolutely.

Distinct Customer Needs | Dollar Stores

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Kurt Unkelbach,
Dollar Tree, Vice
President of
Merchandise
Strategy & Analytics

9 Q Are you familiar with the term "fill-in shop"?
10 A Yes.
11 Q What is that?
12 A It is kind of like an in between your stock-up trips. So
13 maybe you're going to a big box store or a grocery store once a
14 week, but maybe in the middle of the week you need to get a few
15 things.
16 Q And when you say "stock-up trip," what do you mean?
17 A It can be just a larger basket of goods. Maybe it's \$50,
18 maybe it's a hundred, maybe it's \$200 worth of goods.
19 Q Does Dollar Tree offer a fill-in shopping experience for
20 shoppers?
21 A It can be.
22 Q Are you familiar with the term "treasure hunt"?
23 A Yes.
24 Q What does that mean to you?
25 A To me, that's where Dollar Tree is focused and sells with

K. Unkelbach - D

1 the seasons. So again, right now we are going into harvest and
2 Halloween, and so there is a treasure hunt feel of different
3 products that Americans are excited to see in a Dollar Tree.
4 So that's kind of a heritage of Dollar Tree.
5 Q And based on your experience, is it typical for Dollar
6 Tree shoppers to get their weekly groceries at a Dollar Tree?
7 A No.
8 Q Why not?
9 A Dollar Tree doesn't carry a lot of -- there is no produce.
10 There is very limited frozen products. There's just not enough
11 available.

6 Q We previously spoke about "fill-in shop" when referring to
7 Dollar Tree. Is Family Dollar also a fill-in shop?
8 A Yes.
9 Q And typically do Family Dollar customers get the majority
10 of their weekly groceries at a Family Dollar?
11 A Not typically.

Distinct Customer Needs | Club Stores

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Sarah George,
Costco, Senior Vice
President of Food
and Sundries

2045

S. George - X

1 Q If you could read silently to yourself lines 15 through 20
2 and then look up at me when you're completed. In the meantime,
3 Mr. Dunkin is showing that to the Court and counsel only, not
4 the public.

5 Okay. Ms. George, is it fair to say that this answer
6 remains approximately accurate today?

7 A Yes.

8 MR. ANDERSON: At this time we offer this section,
9 page 78, lines 15 through 20 into evidence.

10 MR. OBARO: No objection.

11 THE COURT: It will be received.

12 BY MR. ANDERSON:

19 Q It is fair to say that on those trips the average Costco
20 member buys enough groceries to last them for more than a day?

21 A Yes.

22 Q In fact, Costco has a name, a special term for the types
23 of larger stock-up trips that its members take. Are you
24 familiar with that term?

25 A I'm familiar with what I call it, yes.

24 familiar with that term?

25 A I'm familiar with what I call it, yes.

2046

S. George - X

1 Q What does Costco refer to those larger stock-up trips?

2 A "Making a Costco run."

5 purchase a membership; is that right?

6 A That's correct.

7 Q And just a few days ago Costco raised its membership fees;
8 is that right?

9 A Yes, they did, a few days ago.

10 Q So the cost of a base membership now is \$65 a year?

11 A Yes.

12 Q And the higher tier is now \$130 per year; is that right?

13 A Correct.

14 Q Okay. If we could look at DX1456, the Costco 2023 annual
15 report, the page ending in 011, again, a page that we have been
16 on frequently, I would like to look at the second paragraph,
17 the last sentence, where it says, "By strictly controlling the
18 entrances and exits and using a membership format, we believe
19 our inventory losses (shrinkage) are well below those of
20 typical retail operations."

21 Is that still an accurate statement for Costco
22 warehouses today?

23 A It is.

24 Q And "by strictly controlling entry," that means a member
25 must scan or show a card to get into the warehouse at all; is



Distinct Customer Needs | Natural/Organic Stores

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John Scott Neal, Sprouts
Farmers Markets, Chief
Merchandising Officer

11 Q. So what kind of a shopping trip does Sprouts position
12 itself to be?

13 A. We position it to be -- it can be a primary shop for
14 some customers, but primarily it's a secondary shop; and we
15 want it to be a treasure hunt.

16 So the purpose of our stores are, is we have smaller
17 boxes, we have cleaner sightlines, which means that our --
18 you know, the racking and things that we have are lower, so
19 you can see across the store and it's more easily navigable.
20 Right?

21 And as customers go through and buy the products,
22 they -- you know, it's an environment where our team members
23 are there to help. They're there to discover products and
24 find things that they didn't know that they necessarily
25 wanted.

375

Neal - D

1 And that's part of the magic of what we believe Sprouts
2 is.

SPROUTS
FARMERS MARKET

Unique Production Facilities

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Club Stores

- Warehouse feel
- Pallets

See, e.g., Hr. Tr. 173:4-6; 2028:19-2032:5



TRADER JOE'S

Limited Assortment Stores

- "No frills" experience
- No specialty departments

See, e.g., Hr. Tr. 170:14-171:1, 940:10-25, 2196:6-8, 2362:23-2363:10

DOLLAR GENERAL



Dollar Stores

- Often smaller store size
- No specialty departments

See, e.g., Hr. Tr. 458:25-459:2, 459:11-15, 462:22-463:2, 464:19-24, 466:23-24



Natural/Organic Stores

- Often smaller store size
- More of a "farmers market feel"

See, e.g., Hr. Tr. 367:18-368:7; 381:9-15; 382:1-21; 383:5-10

Distinct Prices

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Club Stores

- Large pack pricing
- Membership fee required

See, e.g., Hr. Tr. 2046:3-13; 2366:23-2367:2



Limited Assortment Stores

- Prices reflect private label focus, lower quality, and lack of service
- Charge for basics like shopping carts

See, e.g., Hr. Tr. 170:14-25; 174:13-20; 940:10-941:6

DOLLAR GENERAL



Dollar Stores

- Most priced in the dollar range
- Not over \$5.00

See, e.g., Hr. Tr. 457:19-458:24; 465:22-466:8



Natural/Organic Stores

- Premium pricing relative to supermarkets
- Do NOT price to supermarkets

See, e.g., Hr. Tr. 389:7-21; 941:25-942:5

Distinct Prices | Supermarkets price off other supermarkets

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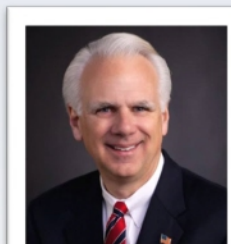


Todd Broderick, Albertsons, Denver Division President

"Q. And Albertsons, in fact, most frequently indexes its pricing against Kroger and Walmart in your division; correct? A. Yes.

Q. Specifically for Kroger, Albertsons seeks to be competitive with Kroger on regular items or white tag pricing; correct? A. Yes."

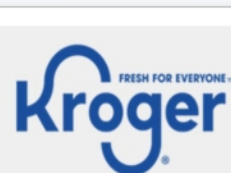
Hr. Tr. 1367:10-17



Peter Van Helden, Stater Bros. Markets, Chairman & CEO

"Q. Which competitors does Stater Brothers most frequently adjust prices in response to? A. **Albertsons, Vons, and Ralphs.**"

Hr. Tr. 180:5-7 (emphasis added)



Andy Groff, Kroger, Senior Director of Pricing Strategy and Execution

For 9 of Kroger's 10 core pricing programs, Kroger benchmarks prices vs Walmart plus conducts check on traditional competitors, including Albertsons, to ensure Kroger is in line.

Hr. Tr. 271:15-272:11



Keith Knopf, The Raley's Company, CEO

"Q. Which banners does Raley's price-check most extensively in Nevada? A. Raley's price-checks most extensively against Safeway and Smith's, and on some occasions, Save Mart. . . .

Q. And what retailers does Bashas' set prices in reference to for key value items? A. Specifically, Fry's, Safeway, and Albertsons."

Hr. Tr. 944:13-16, 953:2-13

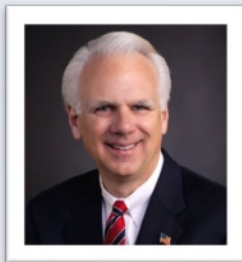
Industry Recognition | Industry Participants Recognize Supermarkets

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Peter Van Helden, Stater Bros. Markets, Chairman & CEO

"Stater Bros., Albertsons, Ralphs, Vons are all traditional supermarkets." "Other formats are different, like club, large discounters, ethnic, and organic stores." 171:5-14; 171:24-172:14



Tony Silva, Albertsons, Vice President, Strategic Initiatives

"Albertsons' "primary food competitor" is a "traditional supermarket." 257:9-11



Mark McGowan C&S, President of Retail

"C&S will be "[o]ne of the largest traditional food retailers, not one of the largest food retailers." "If you look at a traditional food retailer, it's what would be considered a traditional grocery store, whereas food retail is anything but that today. But when you look at the market, you see it described as all food and then traditional food." 1074:19-20; 1074:22-1075:1

Geographic Market | Supermarket Competition is Local

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Rodney McMullen,
Kroger, President and
CEO

9 Q. And do you consider Kroger's offering corner grocery
10 stores?

11 A. Some of our stores.

12 Q. But you would agree that Kroger tries to be focused on
13 the local communities; is that right?

14 A. Yes.

15 Q. And you would agree that Albertsons also, in some
16 cases, offers corner grocery stores; correct?

17 A. Correct.

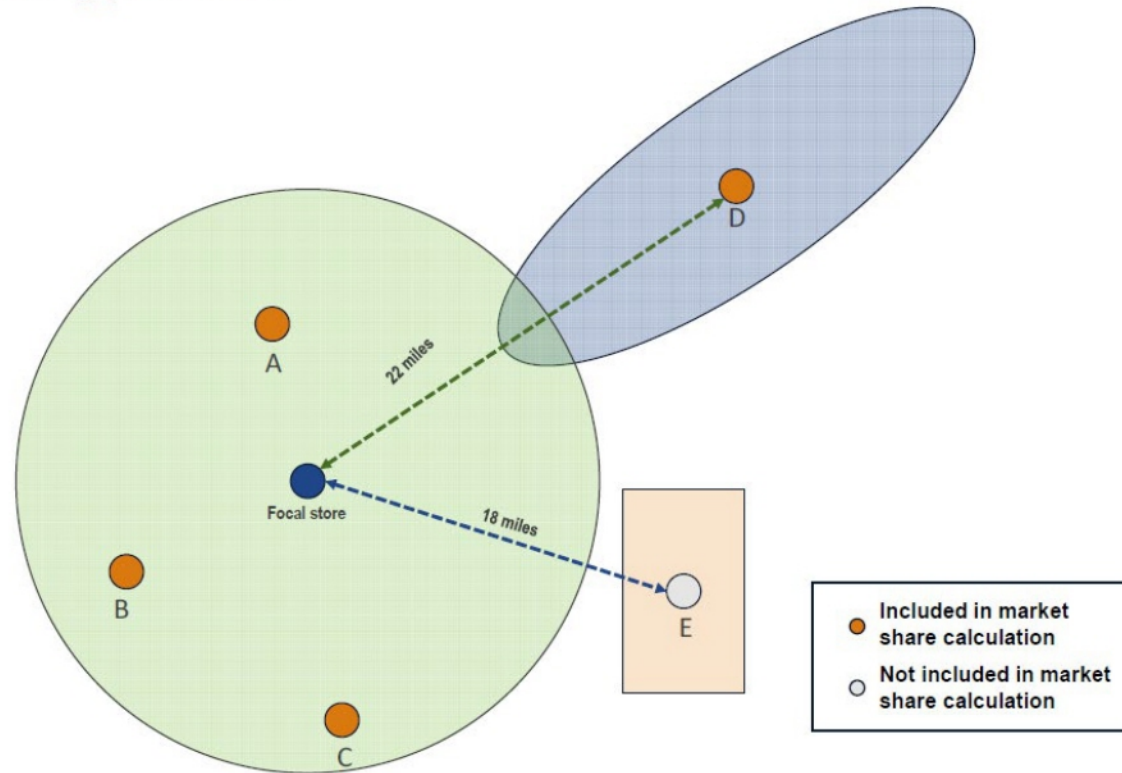
18 Q. And you would agree that Albertsons also tries to be
19 focused on its local communities; is that right?

20 A. Yes.



BATES
WHITE

Illustration of the customer-based geographic market approach



3 September 2024

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PDX12-023

Dr. Hill's Application of the HMT Supports Plaintiffs' Markets

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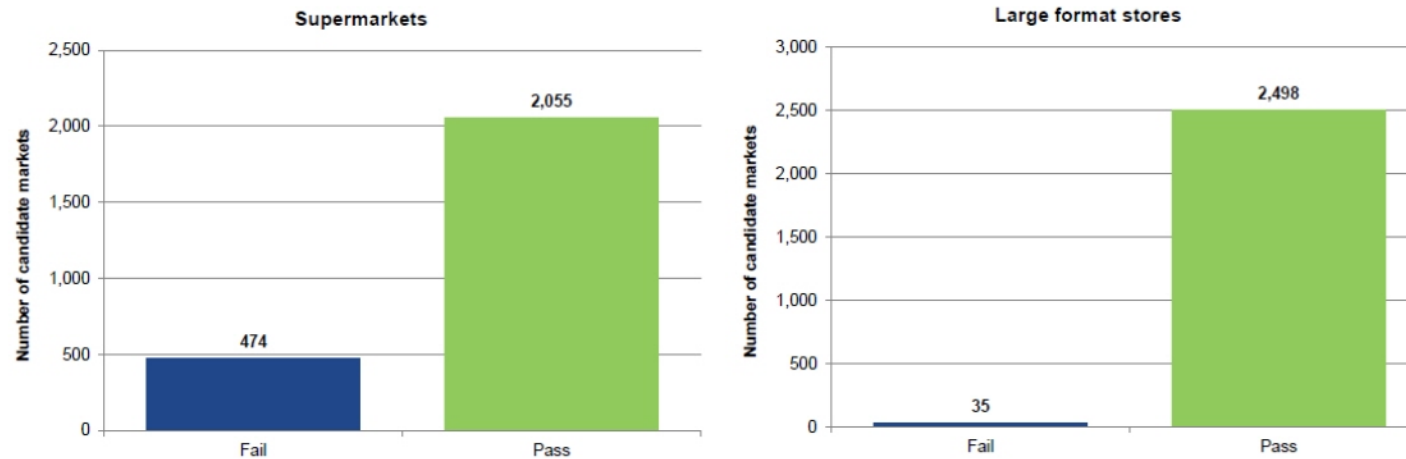
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My candidate markets robustly pass the hypothetical monopolist test



Source: Consolidated 2022 CBG-level sales data.

Notes: 2,533 Large format candidate markets. 2,529 supermarkets candidate markets. The difference of four markets is due to the four Balducci's owned by Albertsons, which are under natural and gourmet food category and included in large format store markets only.

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PDX12-026

The Merger is Presumptively Anticompetitive in 1,922 Local Supermarket Markets

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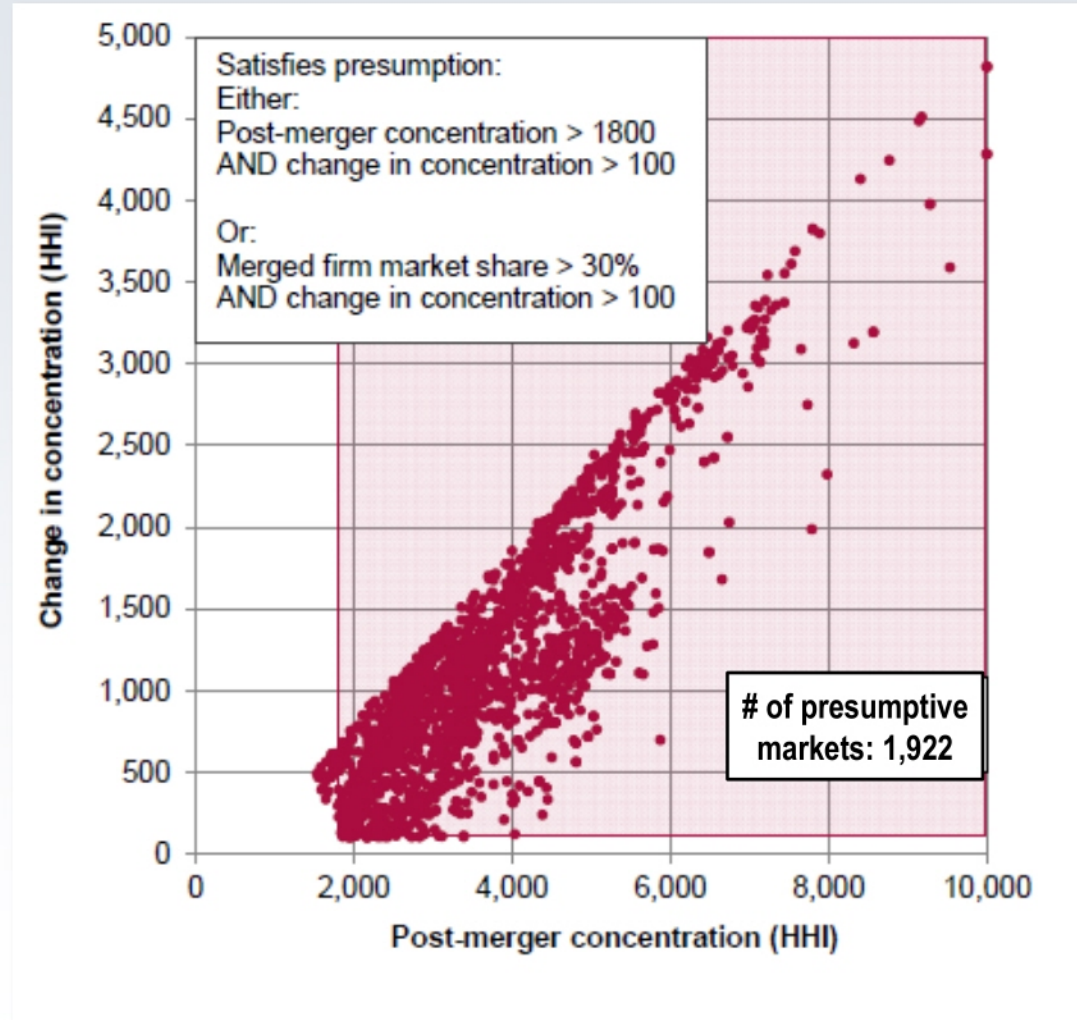
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Hill Rebuttal Report Fig. 42. Presumptive supermarket markets, 2022



\$73 Billion in annual sales at these 1,922 stores

This Merger Is Presumptively Anticompetitive in 1,785 Large Format Markets

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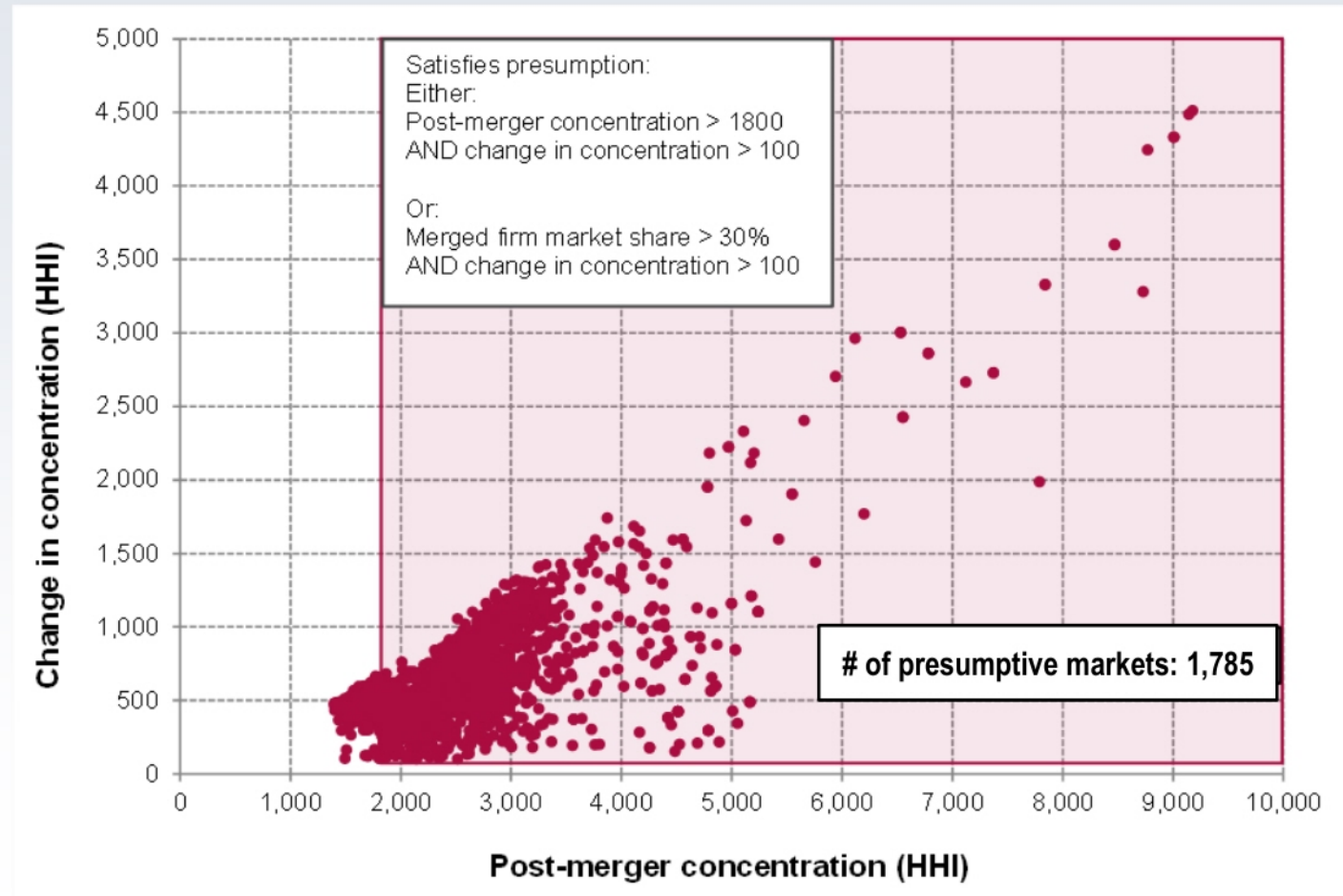
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Market concentration for presumptive large format store markets, 2022.

Includes **supermarkets**, **supercenters**, **club**, **natural**, and **limited assortment** stores



\$73 billion in annual sales at these 1,785 stores



- **A market can be comprised of a set of stores that offer a unique experience.** *FTC v. Staples, Inc.*, 970 F. Supp. 1066, 1078 (D.D.C. 1997) (finding "that office superstores are, in fact, very different in appearance, physical size, format, the number and variety of SKU's offered, and the type of customers targeted and served than other sellers of office supplies.").
- **"The fact that a customer might buy a stick of gum at a supermarket or at a convenience store does not mean there is no definable groceries market."** *FTC v. Whole Foods*, 548 F.3d 1028, 1040 (D.C. Cir. 2008); *see also United States v. Google*, 2024 WL 3647498, at *70-74 (D.D.C. Aug. 5, 2024).

Sometimes a Banana is Not Just a Banana

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Rodney McMullen,
Kroger, President and
CEO

21 Q. But you would agree that for a busy shopper looking to
22 go on her weekly grocery shop between kids' soccer games,
23 going to one store to buy her week's worth of groceries is
24 more convenient than having to go to three stores to buy
25 Gatorade, fresh produce, cold cuts for school sandwiches,

1648

McMullen - X

1 and a pasta salad to have at Sunday dinner?

2 A. **Certainly more convenient.** Not always what they do.



Shoppers Predominantly Shop at Supermarkets for Food

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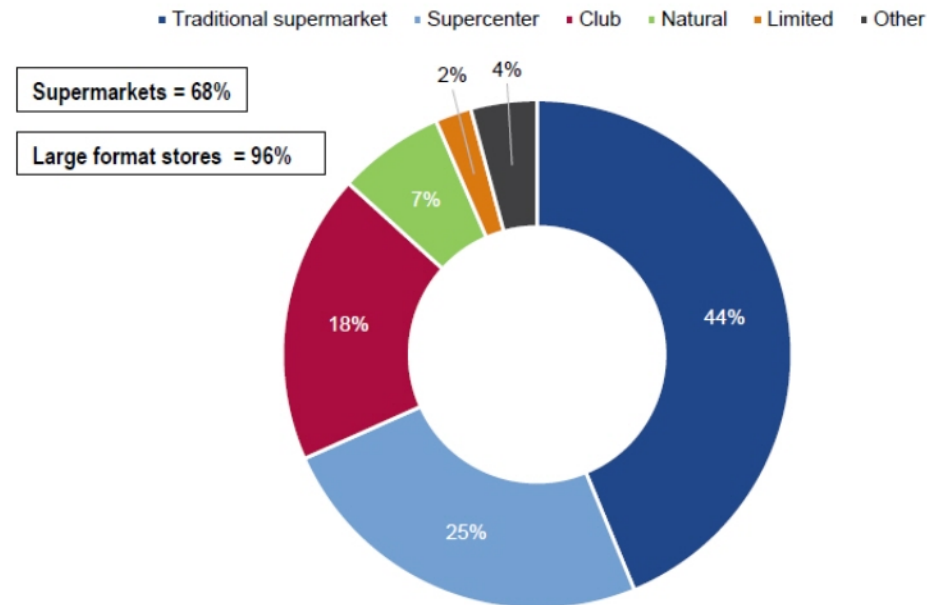
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Supermarkets dominated 2022 food & grocery sales in the overlap areas



Source: PX7004, Fig. 9. Consolidated 2022 store-level data.

Notes: "Other" category includes dollar stores, general merchandise stores, and superettes. Numbers are subject to rounding adjustments.

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PDX12-016

Evidence Does Not Show a Change in Shopper Habits

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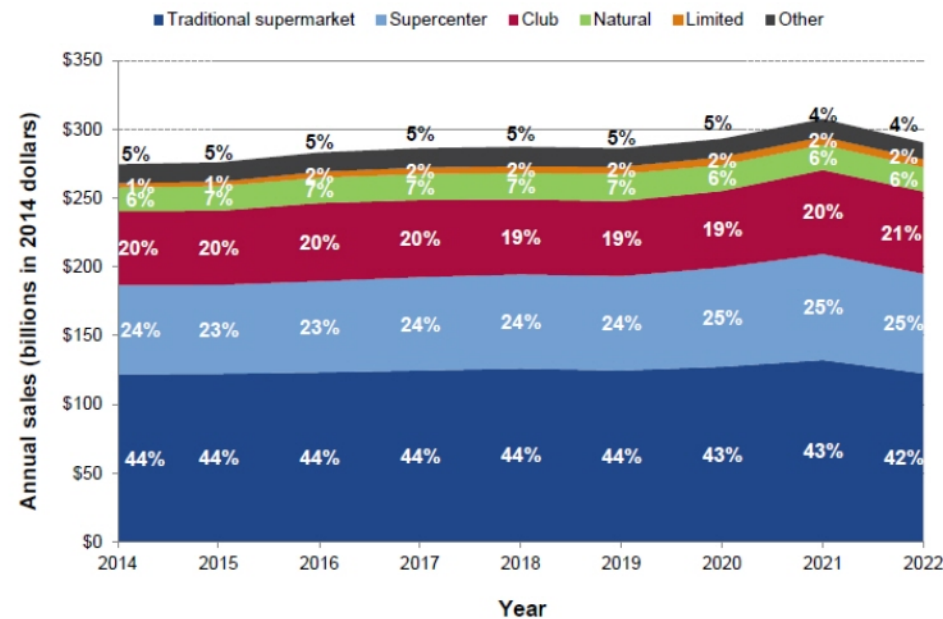
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Share of sales by store format have been stable over time



Source: PX7004, Fig. 10, Nielsen TDLinx; BLS CPI (food and beverages in U.S. city average, all urban consumers, seasonally adjusted).
Notes: "Other" category includes dollar stores, general merchandise stores, and superettes.

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PDX12-018

Kroger Touts Itself as a One-Stop Shop to Investors

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2015 Kroger 10-K

"We believe this format is successful because the stores are large enough to offer the specialty departments that customers desire for **one-stop shopping**, including natural food and organic sections, pharmacies, general merchandise, pet centers and high-quality perishables such as fresh seafood and organic produce."

2023 Kroger 10-K

"We believe this format is successful because the stores are large enough to offer the specialty departments that customers desire for **one-stop shopping**, including natural food and organic sections, pharmacies, general merchandise, pet centers and high-quality perishables such as fresh seafood and organic produce."

2024 Kroger 10-K

"We believe this format is successful because the stores are large enough to offer the specialty departments, including natural food and organic sections, pharmacies, general merchandise, pet centers and high-quality perishables such as fresh seafood and organic produce."

Walmart
early '90s

COSTCO
WHOLESALE

1990s

amazon
2017

Complaint Filed
Feb. 2024

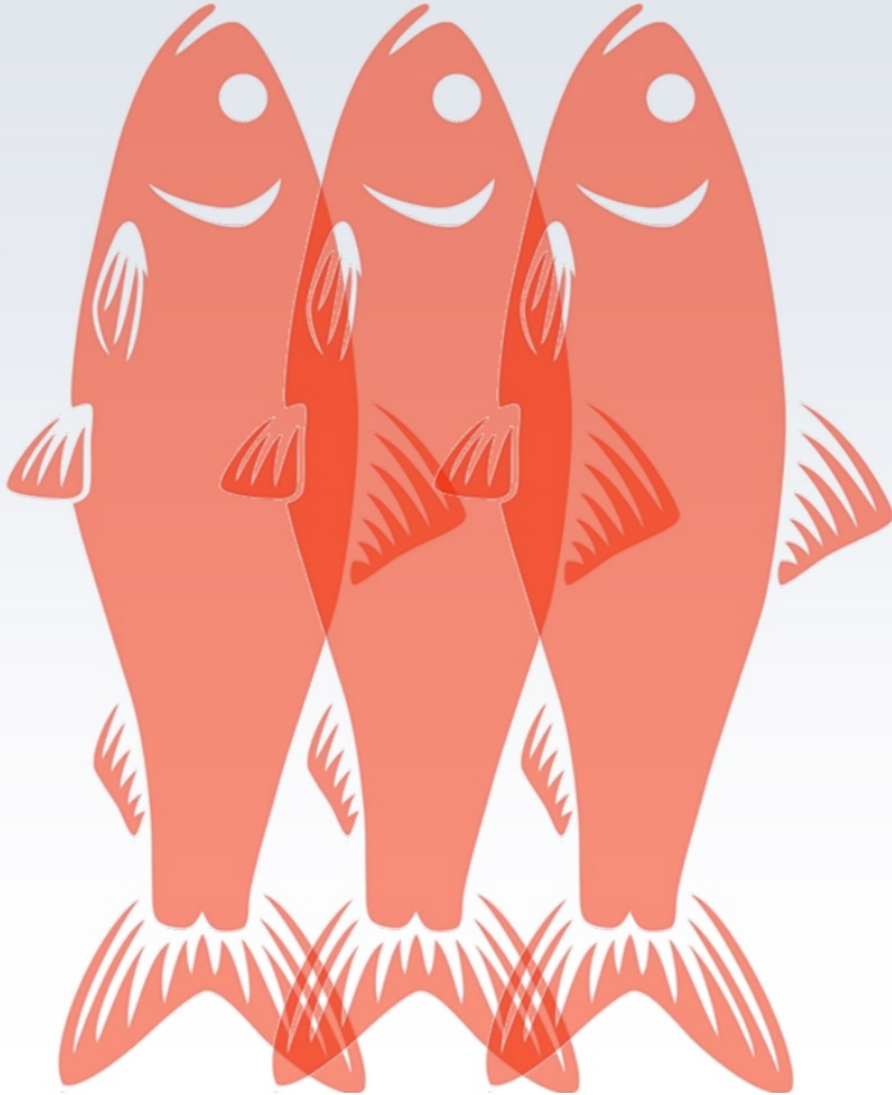
Walmart, Costco, and Amazon are Red Herrings

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Walmart

- Included in both the supermarket and large format product markets

Amazon

- Whole Foods is included in large format product market
- Amazon Fresh is included in both the supermarket and large format product markets
- eCommerce
 - Many customer still prefer brick and mortar stores
 - Share of less than 4%

Costco

- Included in the large format product market

Entry or Expansion Must be Timely, Likely, and Sufficient

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"[C]ourts have frequently relied on their formulation of timely, likely, and sufficient to guide the analysis concerning entry."

United States v. Aetna Inc., 240 F. Supp. 3d 1, 52 (D.D.C. 2017) (internal quotes omitted).

1,513 Large Format Focal Stores Have a CMCR > 5%

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2 Q Dr. Hill, why did you decide to use the CMCR
3 methodology to evaluate the competitive effects of this
4 transaction?

5 A So there are two things I like about the CMCR
6 methodology. One is it builds in the efficiencies or the
7 claimed deficiencies directly into the methodology. It is
8 trying to compare the loss in competition to potential
9 efficiencies, and so it is nice to bring those things
10 together in one framework. Two, compared to the methodology
11 that Dr. Israel used, the GUPPI, the CMCR captures an
12 important feedback effect, and that's the feedback between
13 the parties. So if a Kroger store were to raise price, it
14 softens the competitive environment, it reduces competitive
15 pressure, for example, on an Albertsons store, and so that
16 Albertsons store may also raise its price in response. So
17 that dynamic is captured in the CMCR.

2 the lower right summarizes the number of dots. We have
3 1,513 such markets, and the focal stores in those markets

N. Hill - D

1 Q And why did you use compensating marginal cost
2 reduction threshold of 5 percent here?
3 A So that's a conservative threshold. So it is saying if
4 the compensating marginal cost reduction is not 5 percent or
5 greater, then I'm going to say in that market, the
6 transaction is likely to have an anticompetitive effect. If
7 I compare that to the potential efficiencies that have been
8 identified by the parties, Mr. Yeater estimates they're less
9 than 1 percent. And if I take their claimed cost
10 efficiencies, they are less than 1 percent of combined total
11 cost. So 5 percent is conservative in the sense that it is
12 significantly larger than 1. So I'm giving something of a
13 grace period between 1 and 5.

Head-to-Head | Kroger and Albertsons Compete Across Multiple Dimensions

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4/22/2025



Rodney McMullen,
Kroger, President and
CEO

18 Q. And Kroger competes with Albertsons to offer fresh
19 produce?
20 A. Yes.
21 Q. And Kroger competes with Albertsons to offer a friendly
22 in-store experience; is that right?
23 A. Yes.
24 Q. And Kroger competes with Albertsons on price?
25 A. Yes.

1650

McMullen - X

1 Q. And Kroger competes with Albertsons to offer different
2 rewards or loyalty programs. Is that fair?
3 A. Yes.



Head-to-Head | Kroger and Albertsons Are Close Competitors

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4/22/2025



	Market	# Stores	Division	#1 or #2	Type	Major Competitors	
1	Los Angeles-Long Beach-Anaheim, CA	187	Food 4 Less, Ralphs	Yes	Major Market	Albertsons Safeway/ South Ca Div	Trader Joes Co
3	Houston-The Woodlands-Sugar Land, TX	100	Kroger Houston	No	Major Market	HEB Grocery Co.	Walmart Supercenter
4	Phoenix-Mesa-Scottsdale, AZ	98	Fry's Food and Drug	Yes	Major Market	Walmart Supercenter	Albertsons Safeway/ Southwest Div
5	Dallas-Fort Worth-Arlington, TX	95	Kroger Dallas	Yes	Major Market	Walmart Supercenter	Albertsons Safeway/ Southern Div
7	Seattle-Tacoma-Bellevue, WA	84	Fred Meyer Stores, Quality Food Centers (QFC)	Yes	Major Market	Albertsons Safeway/ Seattle Div	Walmart Supercenter
8	Denver-Aurora-Lakewood, CO	82	King Soopers/City Market	Yes	Major Market	Walmart Supercenter	Albertsons Safeway/ Denver Div
11	Chicago-Naperville-Elgin, IL-IN-WI	60	Food 4 Less, Roundy's, Ruler Foods*	No	Major Market	Albertsons Safeway/ Jewelisco Div	Walmart Supercenter
16	Washington-Arlington-Alexandria, DC-VA-MD-WV	43	Harris Teeter	No	Major Market	Giant Of Maryland Lic	Albertsons Safeway/ Mid Atlantic
18	Riverside-San Bernardino-Ontario, CA	41	Food 4 Less, Ralphs	No	Major Market	Stater Bros Markets	Walmart Supercenter
19	Portland-Vancouver-Hillsboro, OR-WA	41	Fred Meyer Stores, Quality Food Centers (QFC)	Yes	Major Market	Albertsons Safeway/ Portland Div	Winco Foods/North- west Div
21	Las Vegas-Henderson-Paradise, NV	37	Smith's	Yes	Major Market	Albertsons Safeway/ Southwest Div	Walmart Supercenter
24	San Diego-Carlsbad, CA	31	Food 4 Less, Ralphs	Yes	Major Market	Albertsons Safeway/ South Ca Div	Walmart Supercenter
25	Salt Lake City, UT	25	Smith's	Yes	Major Market	Walmart Supercenter	Associated Food Stores/Retail
30	Tucson, AZ	18	Fry's Food and Drug	Yes	Major Market	Albertsons Safeway/ Southwest Div	Walmart Supercenter
33	Albuquerque, N	16	Smith's	Yes	Major Market	Walmart Supercenter	Albertsons Safeway/ United Div
39	Colorado Springs, CO	12	King Soopers/City Market	Yes	Major Market	Walmart Supercenter	Albertsons Safeway/ Denver Div
45	Oxnard-Thousand Oaks-Ventura, CA	10	Food 4 Less, Ralphs	Yes	Major Market	Albertsons Safeway/ South Ca Div	Trader Joes Co

PDX9-001



Head-to-Head | Kroger and Albertsons Are Close Competitors

FOIA-2025-01503

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4/22/2025



Vivek Sankaran
Albertsons, CEO

V. Sankaran - X

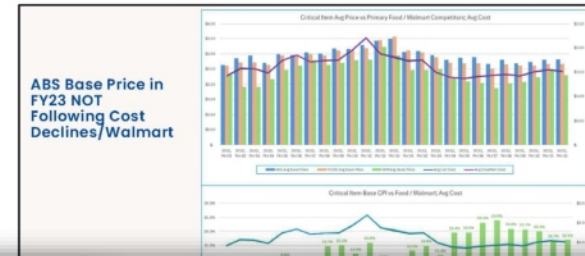
1755

1 A 12. In addition, one more.
2 Q So for eight of those twelve divisions Albertsons'
3 primary food competitor is a Kroger banner?
4 A For the purpose of this price analysis, yes.
5 Q And you testified about competition with nontraditional
6 food retailers on direct.
7 Do you recall that?
8 A All the time. We compete all the time with them, yes.
9 Q You would agree that those competitors you talked
10 about -- Walmart, Aldi, Costco, Amazon, et cetera -- they

2 Q So for eight of those twelve divisions Albertsons'
3 primary food competitor is a Kroger banner?
4 A For the purpose of this price analysis, yes.

17 don't have transparency into that.
18 Q You don't know Amazon's share of fresh meat is?
19 A I don't know Amazon's share of fresh meat in the
20 marketplace.
21 Q You don't know what Amazon's share of seafood is?
22 A I do not know what Amazon's share of seafood is in the
23 marketplace.
24 Q Do you know what Amazon's share of frozen food is?
25 A I do not know what Amazon share of frozen food is in

CONTROLLED



Primary Food competitors for Albertsons divisions:

Denver – King Soopers
Intermountain – Fred Meyers
Jewel Osco – Mariano's
Mid-Atlantic – Giant
Northern California – Lucky's / Foodland (Hawaii)
Portland – Fred Meyers
Seattle – Fred Meyers
Shaw's – Stop N Shop
Southern – Kroger
Southern California – Ralphs
Southwest – Fry's

12

PX12375-014



Kroger Competes with Albertsons to Innovate

FOIA-2025-01503

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4/22/2025



Stuart Aitken, SVP and
Chief Merchant and
Marketing Officer

From: Aitken, Stuart W <Stuart.Aitken@kroger.com>

Sent: Wednesday, January 12, 2022 8:14 AM

To: Adcock, Mary Ellen <maryellen.adcock@kroger.com>; Cosset, Yael <yael.cosset@kroger.com>

Subject: FW: Week 49 Digital Exec Summary

Mary Ellen and Yael,

I want to keep this email to a small group who can make things happen. I need your help. I am growing increasingly concerned on PickUp. We need to do something differently, I am not sure what it is so I am reaching out to you to see if we can get scrappy. The why and some ideas are below. Would love your thoughts. We are losing share and have to turn this around quickly.

Albertsons said yesterday in their earnings announcement that 80% of customers can get a pick up slot in 2 hours, that is amazing and we are not even close to this. I read that as a direct hit at us.

24 Q. Meaning, from a technology perspective, you wanted to
25 see how Kroger could innovate to get scrappy in response to

1 Albertsons; is that correct?

2 A. Ms. Adcock is operations as well, and so I wanted to
3 get scrappy both from a technology standpoint --



Head-to-Head | Kroger Is Albertsons' Primary Food Competitor

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Tony Silva, Albertsons,
Vice President,
Strategic Initiatives

A. Silva - D

1 Q And the goal is that the divisions will achieve prices
2 within these CPI ranges in price advisor, right?

3 A That is the goal. We are not there yet. We have a ways
4 to go, but that is the goal.

5 Q And as we talked about earlier, Kroger's pricing is the
6 most frequent of the primary food competitors to be an input
7 for these CPI ranges, right?

8 A For the primary food competitor.

17 Q So the plaintiffs asked you a number of questions.

18 Mr. Smith asked you some questions about a tool called price
19 advisor. Just so you have an opportunity, in your own words,
20 what is price advisor? What's its function?

21 A It is a rules-based pricing engine that was designed to
22 provide recommended price points for our divisions to price and
23 execute pricing, and the division is designed to do some of the
24 heavy lifting in fact-based/data driven to provide focus on the
25 items that matter most to our customers', including price so we

259

A. Silva - X

1 can price right in the market too.



Head-to-Head | Kroger and Albertsons Compete on Price

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4/22/2025

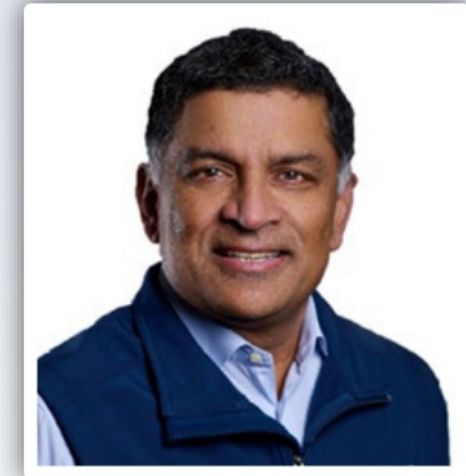


7 Q But you would acknowledge for items in certain
8 geographies Albertsons might be priced lower than Kroger?
9 A That is always the case at any point in time at any
10 category against different competitors and different
11 markets. Prices are always moving.
12 Q And this slide talks particularly about critical items.
13 Do you see that?
14 A I see that.
15 Q What do you understand "critical items" to refer to?

16 7 Q But you would acknowledge for items in certain
17 8 geographies Albertsons might be priced lower than Kroger?
18 9 A That is always the case at any point in time at any
19 10 category against different competitors and different
20 11 markets. Prices are always moving.

V. Sankaran - x

1 right?
2 A It is. You could have snapshots at different points in
3 time that will reflect very different pictures. These are
4 targets that are always moving in the markets, and we are
5 always trying to adjust it. And in general we typically end
6 up at a higher price.



Vivek Sankaran
Albertsons, CEO



Head-to-Head | Albertsons is Investing to Close the Gap

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6 Q And going forward, Albertsons expects to continue to
7 adjust pricing and promotions all the time to see if it can
8 improve its value proposition to gain market share?

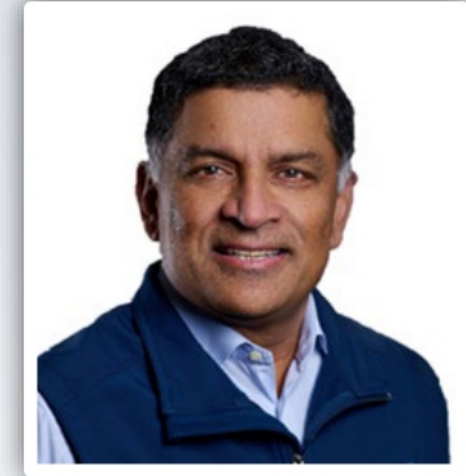
9 A Again, is it a question or something you are reading?

10 Q A question.

11 A We are always striving to find a way to define
12 productivity invest in different things. One of the things
13 we try to invest in is pricing to see if we can improve our
14 market share.

15 Q And going forward, Albertsons will continue to invest
16 in price?

17 A That is always a philosophy to find ways to optimize
18 pricing so that we can win market share.



Vivek Sankaran
Albertsons, CEO

19 Q Has Albertsons made improvements in many different
20 markets?

21 A Yeah. It would be many. We have many, many markets,
22 and we've made difference in many markets.

lower margin rate on COVID-19 vaccines. In addition, the benefits from our productivity initiatives allowed us to provide incremental targeted price investments to our customers during fiscal 2023.



Head-to-Head | Kroger Competes with Albertsons on Price

FOIA-2025-01503

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4/22/2025



Andy Groff

Kroger, Senior Director of
Pricing Strategy and
Execution

5 Q Mr. Groff, this email from Mr. Bottoms accepted the
6 pricing rule at Kroger called the HPR rule, right?

7 A Yes.

8 Q HPR is short for "high-price retailer"?

9 A Yes.

10 Q And the HPR rule ensures that Kroger's prices aren't
11 higher than the prices of traditional competitors, right?

12 A Yes. That is the reason for the rule.

20 Q And the section amount for 40 million is Kroger's
21 anticipated investment over a full year, right?

22 A Yes. That's correct.

23 Q And that's, again, the investment Kroger would make to
24 lower prices under the HPR rule, right?

25 A Yes.



Head-to-Head | Division Presidents Are Aligned with Local Conditions

FOIA-2025-01503

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4/22/2025



Rodney McMullen,
Kroger, President and
CEO

5 Q. And being close to community helps Kroger understand as
6 local shoppers within that community. Is that fair?
7 A. Yes.
8 Q. It also helps Kroger understand competition in that
9 local community; is that right?
10 A. Yes.
11 Q. And those divisions you spoke to, they are headed by
12 division presidents. Is that fair?
13 A. Yes.
14 Q. And you would agree that those division presidents'
15 purpose is to be a liaison between the local community and
16 Kroger corporate; is that right?
17 A. That would be one of their responsibilities.
18 Q. And you would agree that competition differs by local
19 community. Is that fair?
20 A. Yes.



Head-to-Head | Competition in Illinois

FOIA-2025-01503

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4/22/2025



CONFIDENTIAL

Date: Thursday, May 26, 2022 8:18 PM

Subject: Re Eggs

From: Mike Marx

To: Mike Marx

CC: Michael Marx

Attachments: image001.png

View this message in your inbox

Michael

On May 26, 2022, at 8:18 PM, Michael Marx wrote:

Dear Mike,

Thank you for your email regarding the egg prices. We are in line with the market and will be adjusting our prices accordingly.

Best regards,

Michael Marx

President, Roundy's Stores

Roundy's Stores, Inc.

1000 North Dearborn Street

Chicago, IL 60610

Phone: (312) 329-1000

Fax: (312) 329-1001

Web: www.roundys.com

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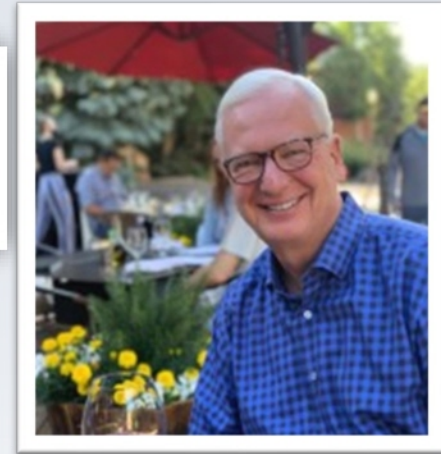
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Eggs are going down \$0.14 per dozen starting this upcoming Sunday. Jewel stayed the same. Wal-Mart and Meijer's both lowered their pricing, but we are in line with them. Staying at our current TPR prices, which are what Jewel is at as well.

Good plan

Thanks
Mike



Michael Marx,
Roundy's Stores,
President

Marx - D 429

1 A. They did.

2 Q. And Mariano didn't change its prices either, did you?

3 A. I don't believe so.

4 Q. And to that, Mr. Marx replied, "Good plan."

5 Do you see that?

6 MR. ROTUNDO: If we could have -- yes, thank you.

7 THE WIT

8 BY MR. ROTUNDO:

9 Q. Just so we

10 replied to that,

11 A. Yes.

12 Q. Mr. Marx, you

13 price at the same

14 A. I did.

15 Q. I'd like to

16 2023, and look at

17 were influenced

18 This will be

19 PX1824 is at

20 and Tony Brown

21 A. Yes, that's

22 Q. And do you see the three bolded lines above this table

23 here?

24 A. I do.

25 Q. In the second of those bolded lines, Mr. Marx writes,

12 Q. Mr. Marx, you approved that plan to keep Mariano's
13 price at the same price as Jewel, didn't you?
14 A. I did.



Head-to-Head | Competition in Southern California

FOIA-2025-01503

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4/22/2025



15 Q And then there is an Albertsons' price and a Vons'
16 price. They are the same at 6.49, correct?

17 A Yes.

18 Q So the difference is 1.20, correct?

19 A Yes.

20 Q The recommendation is to move up in price for Ralphs,
21 correct?

22 A Yes.

7 Q And so for all these items, Albertsons and Vons is
8 acting as a price ceiling, correct?

9 A In this case.

Date: Tuesday, May 16 2023 07:38 PM
Subject: Fwd: White Tag Price Changes Next available 5/24
From: Schwilke, Tom
To: Peters, Laura L <laura.peters@ralphs.com>;
Attachments: image001.gif
Great finds LP!!! Keep em coming

Sent from my iPhone
Begin forwarded message:

From: "Piersma, John L" <john.piersma@ralphs.com>
Date: May 16, 2023 at 4:32:35 PM PDT
To: "Peters, Laura L" <laura.peters@ralphs.com>, "Schwilke, Tom" <tom.schwilke@ralphs.com>
Subject: Fwd: White Tag Price Changes Next available 5/24

Laura - here is the list.

Thanks,

John

Begin forwarded message:

From: "Velasquez, Leo" <leo.velasquez@ralphs.com>
Date: May 16, 2023 at 10:18:52 AM PDT
To: "Silva, Ed" <ed.silva@kroger.com>
Cc: "Piersma, John L" <john.piersma@ralphs.com>
Subject: White Tag Price Changes Next available 5/24

Ed,
Please move on the items below next available 5/24 on White Tag. None of these are Price Program items.
John- we were able to move on 70 items including Tampons.

Head-to-Head | Competition in the Pacific Northwest

FOIA-2025-01503

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15 Q And Fred Meyer will sometimes change its prices in
16 response to Albertsons' price changes, right?

17 A Through that everyday essentials program -- again, that
18 the general office team oversees and implements, it is my --
19 I'm aware that prices would change based on Albertsons/Safeway,
20 along with other retailers within the market.



Todd Kammeyer
Kroger, Division
President, Fred Meyer

14 Q And what was this email about?

15 A This email was an interesting instance where it was
16 Super Bowl week. Super Bowl is the biggest beer sales holiday
17 or sales week of the entire year. We received notification
18 that Safeway/Albertsons had advertised beer at a shockingly low
19 retail, and this note, as I recall, was correspondence about
20 that.

21 Q And that shockingly low retail was below cost, right?

22 A Yes.

23 Q And this is what you would call a promotional price,
24 correct?

25 A Yes.

3 Q It states, "On eggs we are using Safeway/Albertsons' as a
4 ceiling," right?

5 A Yes.

6 Q By "ceiling," you understood that to mean that was a price
7 that Fred Meyer would not exceed, right?

8 A Yes.

9 Q So if that price goes up, Fred Meyer could go up, right?

10 A In a sense. If there was a ceiling, we would not exceed
11 what they were priced at within those markets they may be.



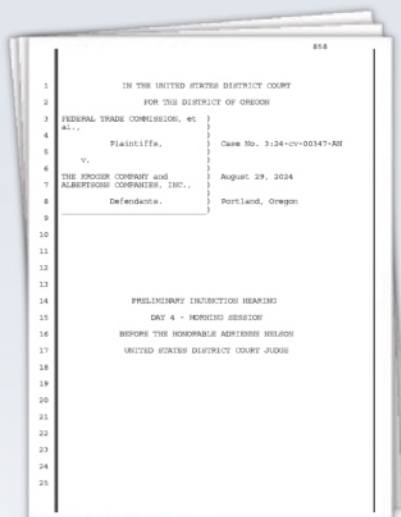
Head-to-Head | Competition in Southern California

FOIA-2025-01503

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4/22/2025



15 Q. Okay. And you write, "A win in So. Cal"; correct?

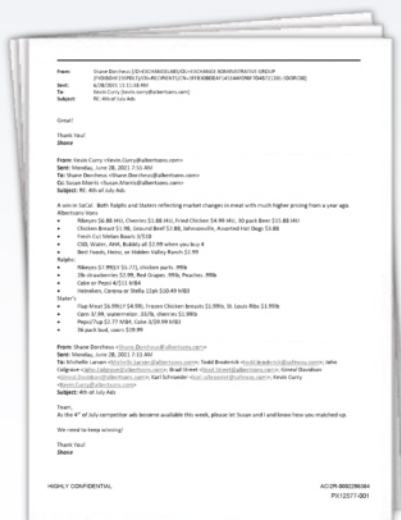
16 A. My perception, yes.

16 Q. Because you view Ralphs as one of your closest
17 competitors and one that you do monitor closely for both
18 price and other factors to ensure that Albertsons' stores
19 are competing as best as they can to attract other
20 customers; correct?

21 A. Yes.



Kevin Curry
Albertsons, President,
Southern California
Division



Team,
As the 4th of July competitor ads become available this week, please let Susan and I and know how you matched up.

We need to keep winning!

Thank You!
Shane



Head-to-Head | Competition in the Portland Division

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4/22/2025



Carl Huntington
Albertsons,
President,
Southwest
Division (formerly
Portland Division)

539

C. Huntington - D

1 A Yeah. Brent, amongst others, helped lead negotiations for
2 Albertsons Companies, so he's provided an update.

3 MR. KAYSER: Your Honor, I would like to move Exhibit
4 PX2448 into evidence.

5 MS. MAINIGI: No objection, Your Honor.

6 THE COURT: It will be received.

7 BY MR. KAYSER:

8 Q And if you look back at the first page of this exhibit,
9 the second email is an email from you to Chris Lanoue dated
10 December 11, 2021.

11 Do you see that?

13 Q You say, "Keeping you in the loop on this one. Nothing
14 you need to do on your end yet. This would be massive for us
15 if they actually went on strike," right?

16 A Yes, sir. I see that.

17 Q And it could be massive for you, because it could drive a
18 lot of sales to Albertsons, right?

19 A Potentially any strike like this from a competitor could
20 deliver more sales and more customers to our stores. Yes, sir.

21 Q And, in fact, an analysis was done of the actual potential
22 sales upside to Albertsons if the strike went through, wasn't
23 it?

24 A I think Chris provided me with his form of analysis at
25 some point, if I remember correctly. Yes, sir.

From: Carl Huntington <Carl.Huntington@albertsons.com>
Sent: Saturday, December 11, 2021 12:25:25 PM
To: Christopher Lanoue <Christopher.Lanoue@albertsons.com>
Subject: Fwd: Portland -- UFCW 555 Negotiation Update

Keeping you in the loop on this one. Nothing you need to do on your end yet. This would be massive for us if they actually went on strike...Think COVID 2.0, but with the knowledge we already have under our belt. Keep very confidential please.

Thanks,

Carl

From: Carl Huntington <Carl.Huntington@albertsons.com>
Sent: Saturday, December 11, 2021 9:09:29 AM
To: Ryan Kidwell <Ryan.Kidwell@safeway.com>
Cc: Brent Bohn <Brent.Bohn@albertsons.com>
Subject: Fwd: Portland -- UFCW 555 Negotiation Update

Ryan,
Just jumped off the phone with Brent. The note below is an overview of our conversation (please do not forward).

I need assistance with two things-

1. Brent needs to address our team with a high level overview of this information on Monday's staff call. Please forward him the invite and give him a 10 minute time slot to speak somewhere near the end.

2. We need to create a separate, confidential 30 minute call on Monday afternoon with just the DMs, Daryl Kidd and Chris Lanoue to get into the specific implications to our business. While nothing has happened yet, we need to start thinking of solutions and keep everyone up to date.

Please reach out to me with any questions.

Thanks,

Carl

From: Brent Bohn <Brent.Bohn@albertsons.com>
Sent: Friday, December 10, 2021 8:06:30 PM

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Head-to-Head | Competition in Colorado, Wyoming, South Dakota, New Mexico

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4/22/2025



Todd Broderick
Albertsons,
President,
Denver Division

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From: Todd Broderick [/o=ExchangeLabs/ou=Exchange Administrative Group (FYDIBOHF23SPDLT)/cn=Recipients/cn=baddcb02cb049589eeb714c9e9f1520-TBROD00]
Sent: 1/27/2022 9:14:33 AM
To: Shane Dorcheus [shane.dorcheus@albertsons.com]
Subject: Re: King Soopers / Joe Kelly Voice Mail to Employees

I totally agree!

I think we can really leverage the upcoming employee appreciation (I decided to hold off our division level (\$30 off \$30) we were thinking about doing - didn't want to take a chance of doing something like that would hamper negotiations - timing works out great since we will be announcing our company emp appreciation.

We gained over 800 transferred prescriptions from Kings and I'm going to continue with the ramped up 7 day grocery / fresh orders through Super Bowl. They are struggling to get their stores stocked so this will be an

you through in advance of remodels / need some of your thoughts on design (big ol monster deli's - Starbucks hidden in corners etc
My calendar is pretty tight the first week of March (holding what we call dept strategic planning meetings where each dept reviews the annual strategies - been doing these for 5 years and always get a lot out of them - you're welcome to join but they are pretty much all day in office meetings.

2) planning on being off tomorrow - I'll be around town until 2 then heading to KC returning Sunday morning.

Have a great day!
Get Outlook for iOS

From: Shane Dorcheus <Shane.Dorcheus@albertsons.com>
Sent: Thursday, January 27, 2022 6:58:05 AM
To: Todd Broderick <todd.broderick@safeway.com>
Subject: RE: King Soopers / Joe Kelly Voice Mail to Employees

Todd,
I am catching up and just listened to this, also all of the correspondence around it.

Man, they really are tone def and it's our opportunity.

Crazy!
Shane

From: Todd Broderick <todd.broderick@safeway.com>
Sent: Wednesday, January 26, 2022 8:34 AM
To: Daniel Dosenbach <Daniel.Dosenbach@albertsons.com>; Brent Bohn <Brent.Bohn@albertsons.com>; Robert McLaughlin <robert.mclaughlin@safeway.com>; Andy Lukes <Andy.Lukes@albertsons.com>

HIGHLY CONFIDENTIAL

ACI2R-0009142103
PX2395-001

1404

T. Broderick - D

1 you gained these 800 prescriptions from Kings during the
2 strike, correct?

3 A Yes.

4 Q Then you write: "And I'm going to continue with the
5 ramped up seven-day grocery/fresh orders through Super Bowl.
6 They are struggling to get their stores stocked, so this
7 will be a competitive advantage for us," correct?

These guys are spiraling down and I need to push my foot on the back of their neck (in a friendly way of course).

12 Q And you write: "These guys are spiraling down, and I

13 need to push my foot on the back of their neck (in a
14 friendly way, of course)," correct?

15 A Yes.

16 Q And "these guys" is referring to Kroger or
17 King Soopers, correct?

18 A Yes.

24 and Kroger is fierce?

25 A Just as fierce as what it is with Walmart, Costco,



Other Competitors Do Not Offset Harm

FOIA-2025-01503

00000067086

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4/22/2025



The “merger of the second and fifth largest firms in the secondary lead market is not the merger of ‘two small firms.’” *RSR Corp. v. FTC*, 602 F.2d 1317, 1325 (9th Cir. 1979).

“‘[M]ergers that eliminate head-to-head competition between close competitors often result in a lessening of competition....’ And this is true even where the merging parties are not the only two, or even the largest, competitors in the market.” *US v. Anthem, Inc.*, 236 F. Supp. 3d 171, 216 (D.D.C. 2017), *aff’d*, 855 F.3d 345 (D.C. Cir. 2017) (collecting cases).

“The acquired firm need not be the other's closest competitor to have an anticompetitive effect; the merging parties only need to be close competitors.” *US v. Anthem, Inc.*, 236 F. Supp. 3d 171, 216 (D.D.C. 2017), *aff’d*, 855 F.3d 345 (D.C. Cir. 2017).

“[T]he merging parties need not be the top two firms to cause unilateral effects....” *FTC v. Sysco Corp.*, 113 F. Supp. 3d 1, 62 (D.D.C. 2015).

“The fact that Intuit may be the closest competitor for both HRB and TaxACT also does not necessarily prevent a finding of unilateral effects for this merger.” *US v. H&R Block, Inc.*, 833 F. Supp. 2d 36, 83 (D.D.C. 2011).

Pricing Today (Defendants' Opening Slide)

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Albertsons

Kroger

Walmart



Pricing After Merger

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Albertsons

Kroger

Walmart

"RSR next contends that, even if some anticompetitive effects are felt as a result of the merger, competition in the overall secondary lead market will increase because the enlarged RSR will be better able to compete with the industry giant, NL Industries...We [] reject RSR's attempt to justify the RSR/Quemetco merger on such grounds." RSR Corp. v. FTC, 602 F.2d 1317, 1325 (9th Cir. 1979).

Kroger | Albertsons is "doing all the right things"

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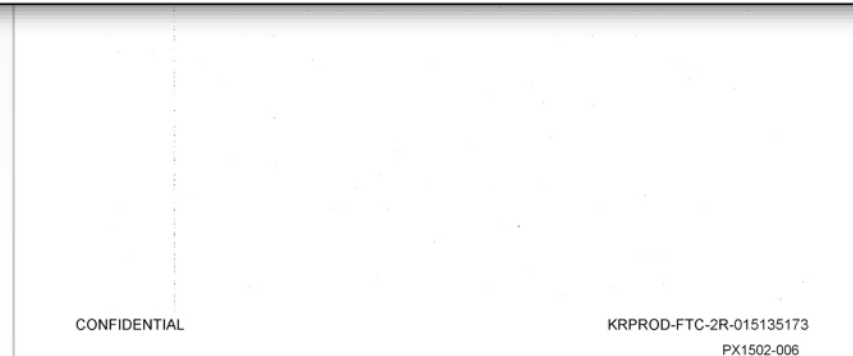
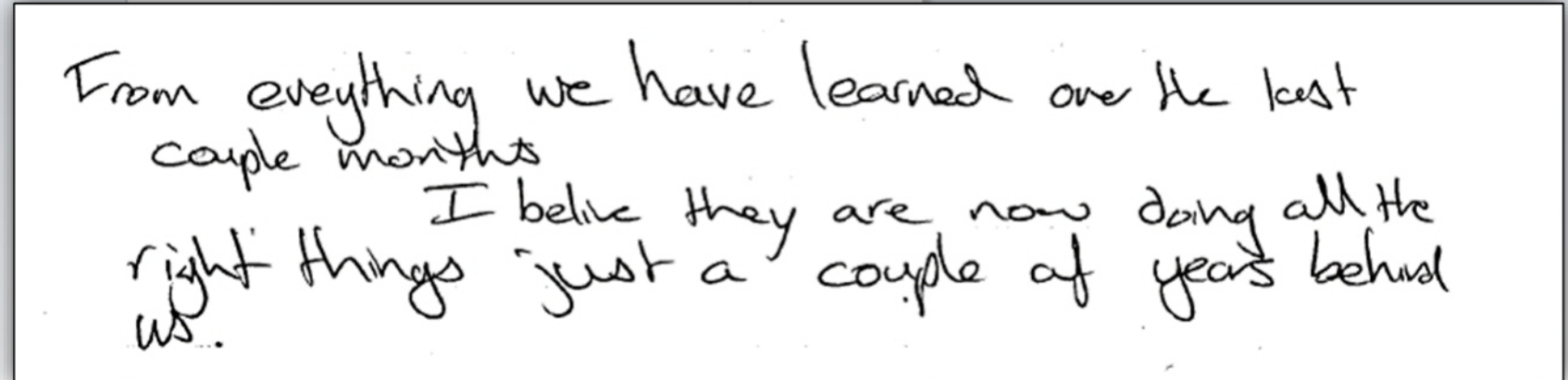
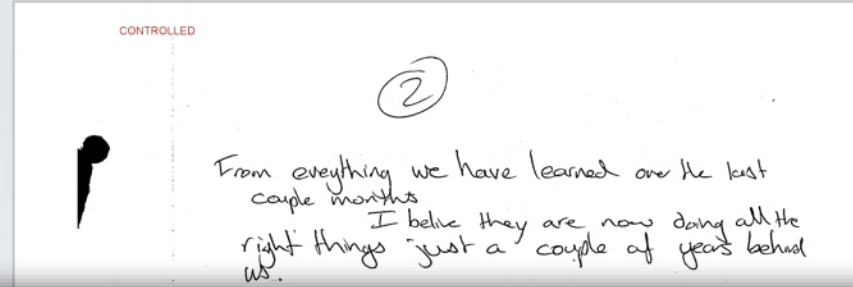
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Stuart Aitken

Kroger, SVP and Chief
Merchant and Marketing
Officer



Labor | Unions Leverage Competition During Negotiations

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Andrea Zinder
UFCW Local 324,
President

15 Q During a strike or a boycott or another type of job
16 disruption, does Local 324 direct customers where to buy
17 their groceries?
18 A We need to have suggested locations that we think are
19 comparable to the store that we're targeting so that
20 customers aren't put in a position of crossing our line and
21 going into the store. So we definitely try to find another
22 union grocery store in the area, and we say, "Please go to
23 shop there right now during this dispute. You'll get the
24 same experience there, and you will have the union
25 employees. You will have the same shopping experience, the

A. Zinder - D

1 same customer service. But for right now, we just ask you
2 to switch your shopping patterns." We hope they'll come
3 back. But they don't always come back. It may be
4 permanent, which is one of the fears that the companies
5 have.

6 Q And I heard you say that you direct customers to a
7 union grocery store. Did I hear you correctly?

8 A Our goal is to direct customers to a union grocery
9 store; to make the shopping experience as comparable as
10 possible. And also, if we are out on strike, we want those
11 other companies to have the business because sometimes then
12 need extra employees, because their business picks up. So
13 when our members aren't picketing, maybe they can pick up
14 some hours to supplement the strike benefits that they're
15 receiving.

Labor | Whipsaw Strikes are an Important Tool Unions Use for Leverage

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Jon McPherson,
Kroger, VP of Labor Relations

20 Q. And what is a whipsaw strike?

21 A. It's one where we're negotiating at the table and
22 there's at least two employers involved where the union
23 reaches an agreement with one employer and then threatens to
24 strike the other employer if they don't agree to those
25 terms.



Dan Clay
President, UFCW Local 555

Clay - D

1 Q. What is your understanding of what it means, in the
2 context of labor negotiations, to whipsaw a company?

3 A. I would -- I would describe it as negotiating the best
4 terms you can with one employer and then using that as
5 leverage to get the other employer to match those benefits.



Labor | Whipsaw Strikes in Action

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Dan Clay

President, UFCW Local 555

23 Q. After Local 555 and Kroger reached an agreement on the
24 new wages to be paid in the December 2021 agreement, did
25 Local 555 use that information to negotiate higher wages

684

Clay - D

1 with Albertsons for Bend, Oregon, locations?

2 A. Yes.

13 Q. When you said you reached an agreement, were you
14 successful in leveraging the wage increases achieved with
15 Kroger in Bend, Oregon, to negotiate higher wages for
16 Local 555 members at Albertsons stores in Bend, Oregon?
17 A. Yes.

Labor | Kroger's and Albertsons' Strategies Are Not Aligned

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Jon McPherson,
Kroger, VP of Labor Relations

McPherson - D

1 Q. Today Kroger and Albertsons may have different business
2 strategies that would cause you to not be aligned?

3 A. Correct.

4 Q. For example, you typically feel that Albertsons takes a
5 more short-term view than Kroger when it approaches union
6 negotiations?

7 A. I do, correct.



Labor | Whipsaw Strikes are an Important Tool Unions Use for Leverage

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Jon McPherson,
Kroger, VP of Labor Relations

McPherson - D

1 Q. In a market where there is only one employer who is
2 unionized, unions cannot use the tactic of a whipsaw strike;
3 correct?

4 A. Correct. A whipsaw strike? They cannot.

5 Q. And why is that?

6 A. Because they would -- they could -- they would having
7 an offer with another employer.

8 Q. So there needs to be at least two unionized employers
9 negotiating with the union in order to use that tactic?

10 A. Correct.



Labor | Post-Acquisition the Threat of Strikes is *de minimis*

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Andrea Zinder
UFCW Local 324,
President

15 Q So based on this experience, do you expect that the
16 acquisition today will affect your ability to credibly
17 threaten a strike or a boycott?

18 A If the acquisition were to go through, the credibility
19 of the threat would be minimized. It would be de minimis.

Labor | Union Workers Throughout the Country Oppose the Merger

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- OPPOSE** UFCW Local 555 (OR, ID, WA)
- OPPOSE** UFCW Local 3000 (WA, OR, ID)
- OPPOSE** UFCW Local 7 (CO, WY)
- OPPOSE** UFCW Local 400 (DC, MD, VA)
- OPPOSE** UFCW Local 770 (Southern CA)
- OPPOSE** UFCW Local 324 (Southern CA)
- OPPOSE** UFCW International
- OPPOSE** And more...



Labor | Union Jobs are Different Than Non-Union Jobs

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4/22/2025



Andrea Zinder
UFCW Local 324,
President

5 Q So the longer a worker stays with their union job, the
6 better benefits they get over time?
7 A Yeah. They vest in their pensions. They get the most
8 affordable healthcare benefits. They've got a certain
9 number of holidays and vacation days. So that's all based
10 on seniority. So the longer they stay, the more they're
11 attached to their company because they have all of these
12 benefits that were based on years of service.

17 Q And if an employer went to go to work for a nonunion
18 grocery store, would they be contributing to a pension fund
19 or a healthcare fund?
20 A No. The benefit plan -- it's a Taft-Hartley benefit
21 plan. It's only for the union, not employers. So another
22 company may have some kind of medical benefits, but they're
23 not anywhere near as comprehensive as the benefits our
24 members get through the trust fund. And I am not aware of
25 any other employer in the grocery industry that is not union

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A. Zinder - D

1 that offers a defined benefit pension plan.

Dan Clay
UFCW Local 555,
President



10 Q. Is it your impression, when you're negotiating with
11 employers on behalf of your members, that Walmart and Amazon
12 provide non-wage benefits to their employees that are
13 similar to the non-wage benefits that Local 555 has been
14 able to secure for its members?

15 A. I mean, they're only similar in that they're benefits,
16 but as far as the quality of the benefit and what it
17 provides for the employees working there, I don't think
18 they're comparative at all.

19 Q. And when you say they're not comparative at all, in
20 your view, is Local 555 providing -- able to secure superior
21 non-wage benefits than those offered by Walmart and Amazon?

22 A. Yes.

Labor | Some Grocery Store Jobs Require More Skill or Training

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Andrea Zinder
UFCW Local 324,
President

21 Q Is it right to say that some jobs at a grocery store
22 require more skills or training than some others?

23 A Yes. Meat cutters require more training. Pharmacy
24 jobs require more training. Department heads. Definitely
25 experience is necessary for a department head. They do

751

A. Zinder - D

1 ordering, rotating of product, et cetera. So they need to
2 have that experience. Receivers are more experienced.
3 Front-end managers, who we also represent, are a little more
4 experienced than the workers in the check stand necessarily
5 or stocking. But there are definitely higher-scaled
6 positions.

Labor | Ordinary Course Evidence Supports Plaintiffs' Geographic Market

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Jon McPherson,
Kroger, VP of Labor Relations



Andrea Zinder
UFCW Local 324, President

9 Q. Okay. You would agree that the majority of Kroger's
10 collective bargaining agreements will specify a geographic
11 area of coverage; right?

12 A. In some cases. That's correct.

13 Q. And, in fact, it's a majority of cases?

14 A. I would say a majority. I would.

4 Q. Okay. The geographic area where Kroger competes for
5 labor is a local area; right?

6 A. I think it depends on collective bargaining agreement.

A. Zinder - X

1 A. We use the term CBA jurisdiction.



Defendants' Efficiencies Do Not Address Harm

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"It is not enough to show that the merger would allow St. Luke's to better serve patients. The Clayton Act focuses on competition, and the claimed efficiencies therefore must show that the prediction of anticompetitive effects from the prima facie case is inaccurate." *St. Alphonsus Med. Center-Nampa, Inc. v. St. Luke's Health System Ltd.*, 778 F.3d 775, 791 (9th Cir. 2015).

"If anticompetitive effects in one market could be justified by procompetitive consequences in another, the logical upshot would be that every firm in an industry could, without violating §7, embark on a series of mergers that would make it in the end as large as the industry leader." *United States v. Philadelphia Nat. Bank*, 374 U.S. 321, 370 (1963).

"[A]nticompetitive effects in one market cannot be offset by procompetitive effects in another market." *RSR Corp. v. FTC*, 602 F.2d 1317 at 1325 (9th Cir. 1979).

Increased Profits are Not Cognizable Efficiencies

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"[R]evenue enhancement opportunities are not true efficiencies because they merely shift revenue among the participants in the market and, in effect, do nothing more than increase [defendant's] bottom-line." *FTC v. ProMedica Health*, 2011 WL 1219281, at *36 (N.D. Ohio Mar. 29, 2011).

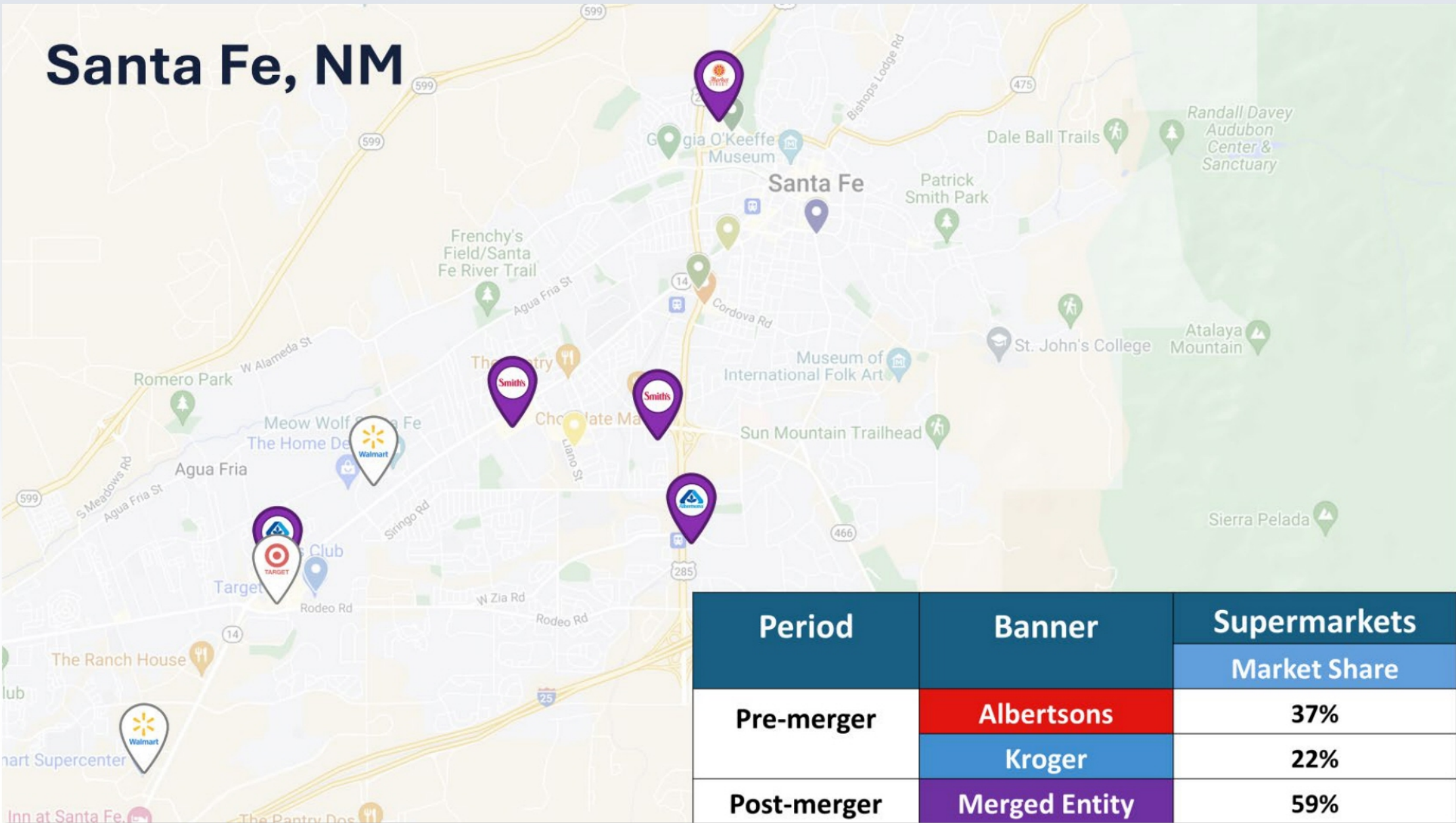
"While reducing the costs of doing business provides several advantages for the merged firm, these advantages could show up in higher profits instead of benefitting customers or competition." *FTC v. CCC Holdings, Inc.*, 605 F.Supp.2d 26, 73-74 (D.D.C. 2009).

Proposed Divestiture to C&S **Will Not** Remedy Substantial Lessening of Competition

Dr. Israel: "The four stores that are above 5 percent are all in Santa Fe, New Mexico."



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Divestiture Made for Litigation, Not Business Success

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Yael Cosset

Kroger, Senior Vice President and Chief Information Officer

11 Q Now, I understand you can't testify about whether you were
12 consulted regarding the stores included in the divestiture
13 package. So I'll leave that aside and make that clear.

14 In the April 2024 divestiture package, C&S was not
15 consulted regarding the stores Kroger and Albertsons chose to
16 include in that package, right?

17 A That is -- that was known by outside counsel and the
18 experts.



16 Q So C&S did not have the option to carve out one store that
17 was in the wrong spot in Delaware and say, "I don't want that
18 store," right?

19 A That was the package. There was no contemplated
20 alternative, if you will, if that's what you're implying.



24 Q. Did C&S have a role in selecting the 579 stores in the
25 package?

1170

Winn - D

1 A. We did not.



Eric Winn

C&S, CEO

Divestiture Footprint Shows Lack of Business Input

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Divestiture must “restore competition” and “replac[e] the *competitive intensity* lost as a result of the merger.”

FTC v. Sysco, 113 F. Supp. 3d 1, 72 (D.D.C. 2015)

Defendants must show that the proposed remedy “sufficiently *mitigate[s]* the merger’s effect such that it was no longer likely to *substantially* lessen competition.”

Illumina, Inc. v. FTC, 88 F.4th 1036, 1059 (5th Cir. 2023)



- 1. Defendants' Claims Are Contradictory**
- 2. Divestiture Leaves Hundreds of Markets Unremedied**
- 3. Competition Likely Harmed in Additional Markets**
- 4. No Remedy for Harms to Labor Markets**
- 5. Equities Favor Injunction**

Defendants' Claims Are Contradictory

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- **Scale Is Necessary for Kroger, But Not C&S**
- **The Acquisition is About Scale, But Kroger Won't Divest Assets Irrelevant To Scale**
- **Kroger Claims Purported Efficiencies from Assets It Says C&S Doesn't Need to Compete**

C&S Lacks Scale

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Daniel Galante
Berkeley Research
Group, Managing Director

18 Q And I believe you stated just now to my colleague that
19 the divestiture would open up markets for C&S as a
20 wholesaler where it is not currently present today. What
21 are those geographies?

22 A Currently we don't operate in Southern California as a
23 wholesaler. We are in Northern California. We are not in
24 Arizona. We are not in Colorado. We are not really in any
25 of the InterMountain areas at all. We are certainly not in

1078

M. McGowan - ReD

1 Alaska.



Mark McGowan
C&S, President of Retail

22 Q And the revenue from serving those 7,500 stores is less
23 than a quarter of C&S's revenues, correct?
24 A Yes. That's correct.



From Defendants' Opening

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C&S Is Set Up for Success

Banner Names



Private Label Brands



Tech Stack

Store Technology



Warehouse Technology



Back Office Technology



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Defendants' Supermarket Banners

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Defendants' Supermarket Banners

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C&S
Wholesale
Grocers

WA & PDX



AK

WA



Licensed to C&S
In 2 States Each

From Defendants' Opening

FOIA-2025-01503

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C&S Is Set Up for Success

Banner Names



Private Label Brands

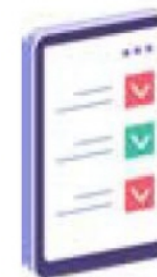


Tech Stack

Store Technology



Warehouse Technology



Back Office Technology



47

Defendants' Private Label Brands

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Defendants' Private Label Brands

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C&S
Wholesale
Grocers



Licensed to C&S
For 4 Years
(2 Years at Cost)



From Defendants' Opening

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C&S Is Set Up for Success

Banner Names



Private Label Brands



Tech Stack

Store Technology



Warehouse Technology



Back Office Technology



Defendants' Technology Assets

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Defendants' Technology Assets

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C&S
Wholesale
Grocers



Licensed to C&S
For Up to 1 Year

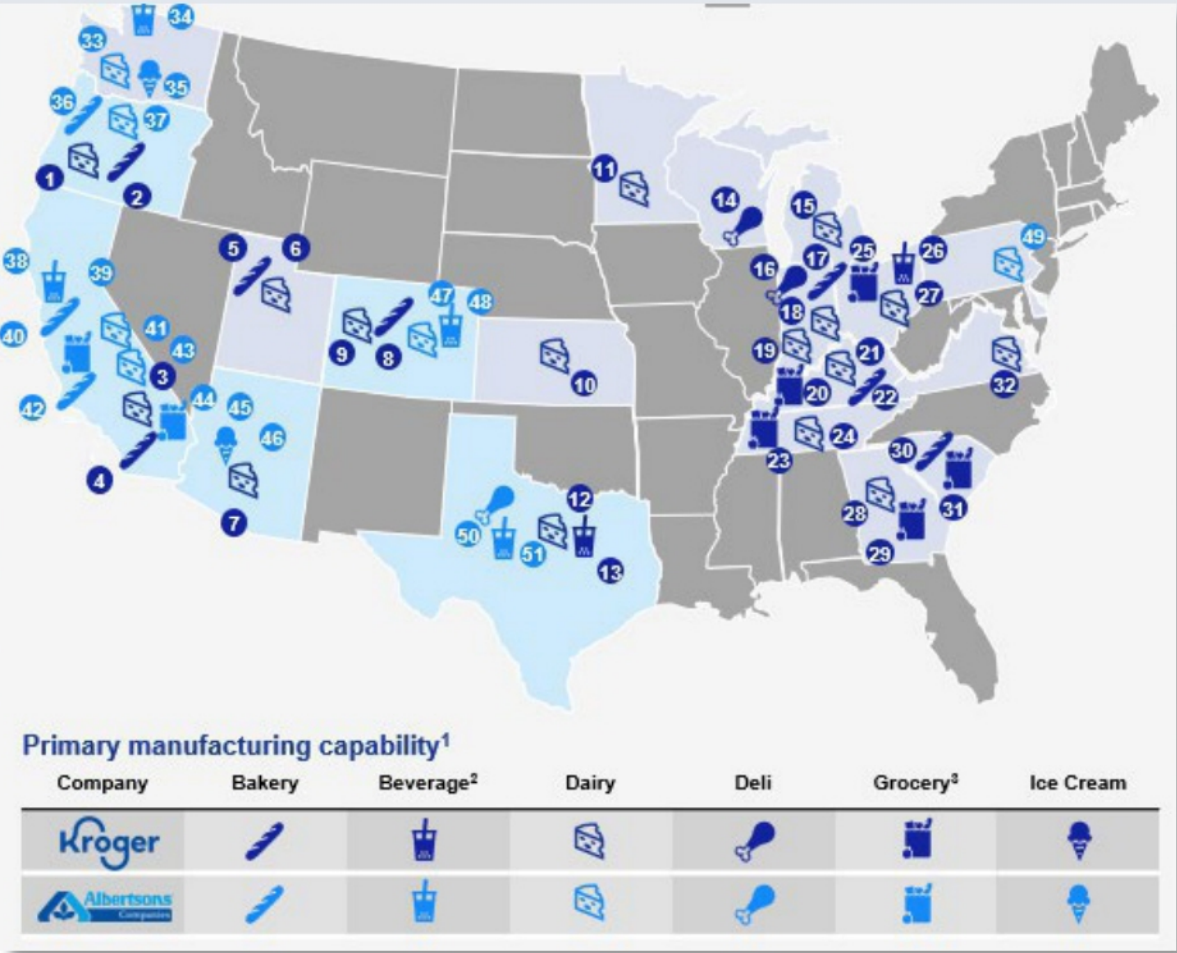


Defendants' Purported Efficiencies

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Manufacturing



Own Brands



Retail Media Network





Where the “*prima facie* case anticipates and addresses the respondent's rebuttal evidence, as in this case, the *prima facie* case is very compelling and significantly strengthened,” and “the respondent’s burden of production on rebuttal is also heightened.”

Chicago Bridge & Iron Co. N.V. v. FTC, 534 F.3d 410, 426 (5th Cir. 2008)

Susan Morris's Testimony

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Susan Morris
Albertsons, Executive
Vice President and
COO

7 Q. And what are the limits of the kind of information that
8 you haven't been able to access?

9 A. So things I wouldn't go deep into detail on is getting
10 into specifics of financials. I've seen an overview of a
11 financial model, but it's never broken down into markets and
12 certainly never to stores. I'm not able to access
13 customer-specific data, loyalty data, those kinds of things,
14 which I don't need to at this point in time. We don't
15 engage in deep discussions on strategy, outside of
16 organizational design, how divisions might be set up; the
17 ins and outs of running stores.

19 Q. But you don't know the timeline on which C&S plans to
20 rebanner; correct?

21 A. There are certain levels of conversation I've not been
22 able to have with C&S, for the reasons I mentioned earlier.



Dr. Israel Offers No Opinion on Divestiture Performance, Effect of Lower Sales, or Store Closures

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Mark Israel,
Compass Lexecon,
President

3 Q Sure. Your GUPPI analysis, using your implementation of
4 the EGK model, does not account for whether any specific store
5 might close, right?

6 A I think it's the same answer as before. GUPPIs are based
7 on current diversions, current competitive pressures, and how
8 that changes when you changes overlaps. So I don't know how
9 you would put that in a GUPPI in particular, but I agree it is
10 not in there.

8 Q And just to be very clear about what analysis you did do
9 and didn't do, your implementation of EGK and your calculation
10 of GUPPI does not account for operational changes at divested
11 stores, correct?

12 A I don't know how you would put them in a GUPPI, because
13 GUPPIs are based on current diversions and therefore whatever
14 competition might be lost. So I'm not sure how they would go
15 in a GUPPI, but I agree I didn't do that.

9 Q The EGK model doesn't account for changes in product
10 assortment or product availability, correct?

11 A I'm trying to think through the variables that are in
12 there. In all cases it's a model of how they substitute today,
13 because that's what you need for the GUPPIs. So I think it's
14 right that it doesn't account for post-transaction changes in
15 either direction.

16 Again, the EGK model, as it feeds into the GUPPIs, is
17 what's the substitution today, and then what would the
18 implications of that be for what competition might be affected
19 by combining certain stores under common ownership.

Mr. Galante Offers No Opinion on Competition

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Daniel Galante
Berkeley Research Group,
Managing Director

14 Q Let's start with what opinions you're not offering in the
15 case. You do not offer an opinion about competitive intensity,
16 correct?

17 A Yes. That's correct.

18 Q And you do not offer an opinion about whether the merger
19 will result in a loss of competition?

20 A Yes. That's correct.

21 Q You do not offer an opinion about whether the proposed
22 divestiture will restore competition loss due to the merger?

23 A Yes.

24 Q You do not offer an opinion about harm to consumers?

25 A Yes.

3190

D. Galante - X

1 Q You do not offer an opinion about consumer welfare?

2 A Yes.

Role of the Court in Evaluating Divestiture

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The Court cannot simultaneously consider the board's ultimate approval of the transaction as evidence that [divestiture buyer] can compete successfully, yet disregard contemporaneous statements to the contrary.

United States v. Aetna Inc., 240 F. Supp. 3d 1, 70-71 (D.D.C. 2017)

Divestiture Is Insufficient to Remedy Acquisition's Harms

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- **Leaves Hundreds of Markets Unremedied**
- **C&S's Poor Track Record of Operating Supermarkets**
- **Divestiture Is Not a Standalone Business**
- **C&S Will Need to Rebanner Hundreds of Stores**
- **C&S Will Depend on Kroger for Up to Four Years**
- **C&S Will Not Compete on Price for Up to Three Years**
- **C&S Will Have Less Incentive to Compete than Albertsons**
- **C&S Predicts Declining Sales and Increased Costs**
- **C&S's Failure with Prior Divestiture**



“[T]he district court did not abuse its discretion in enjoining the merger on the basis of **the merger's anticompetitive effects in the Richmond market**. And, as previously noted, this holding provides **an independent basis for the injunction**, even absent a finding of anticompetitive harm in the fourteen-state national accounts market.”

United States v. Anthem, 855 F.3d 345, 368 (D.C. Cir. 2017) (emphasis added).

"Perfect" Divestiture Leaves Hundreds of Markets Unremedied

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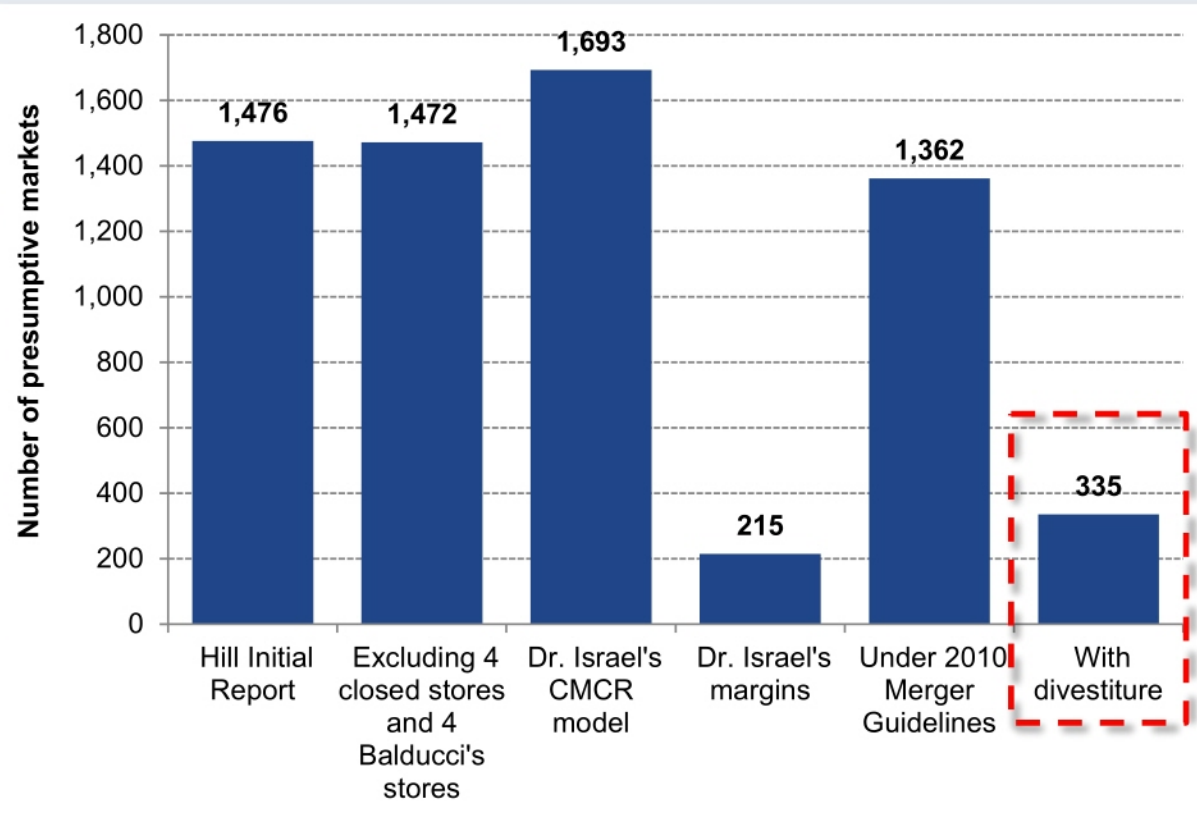
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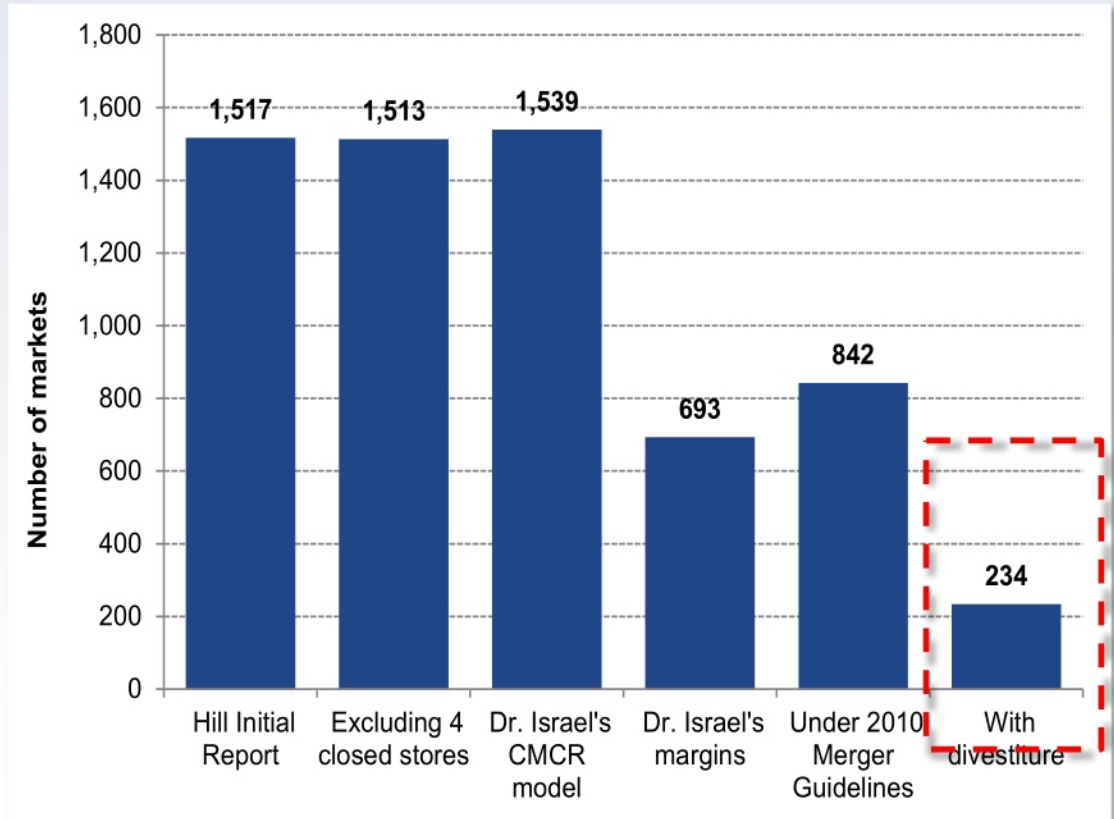
Supermarket Market

Number of presumptive >5% CMCRR markets



Large Format Store Market

Number of presumptive >5% CMCRR markets



Likely Harm to Competition Increases with Sales Loss or Store Closures

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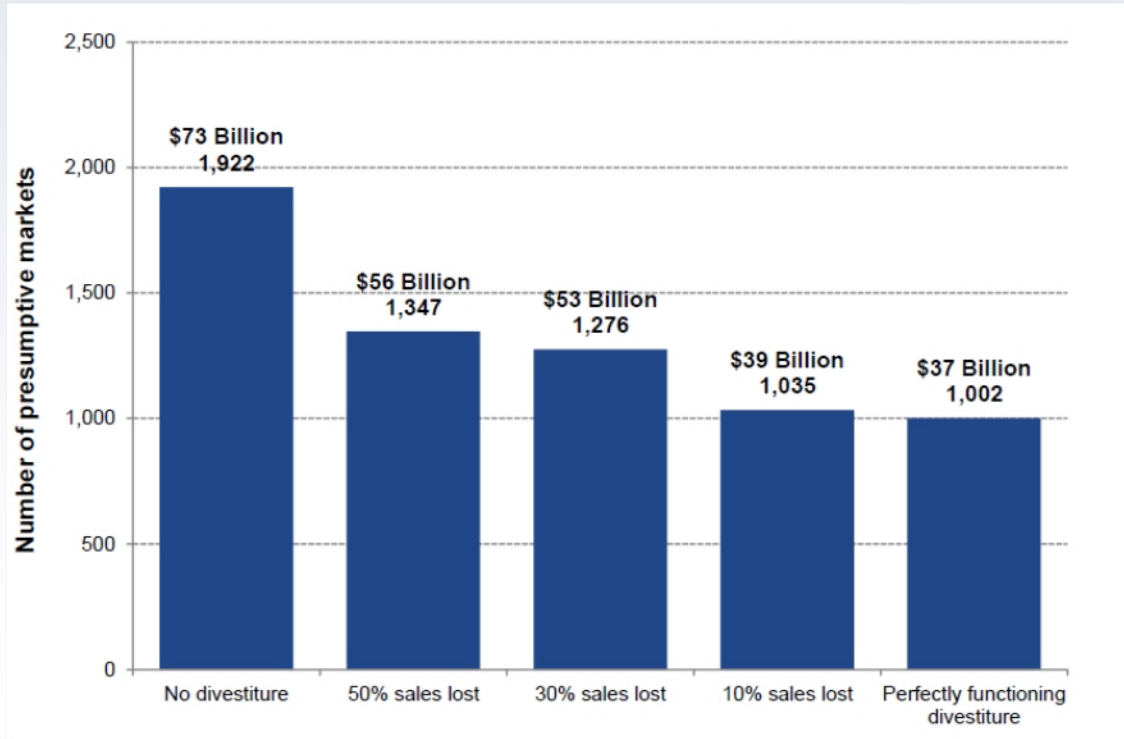
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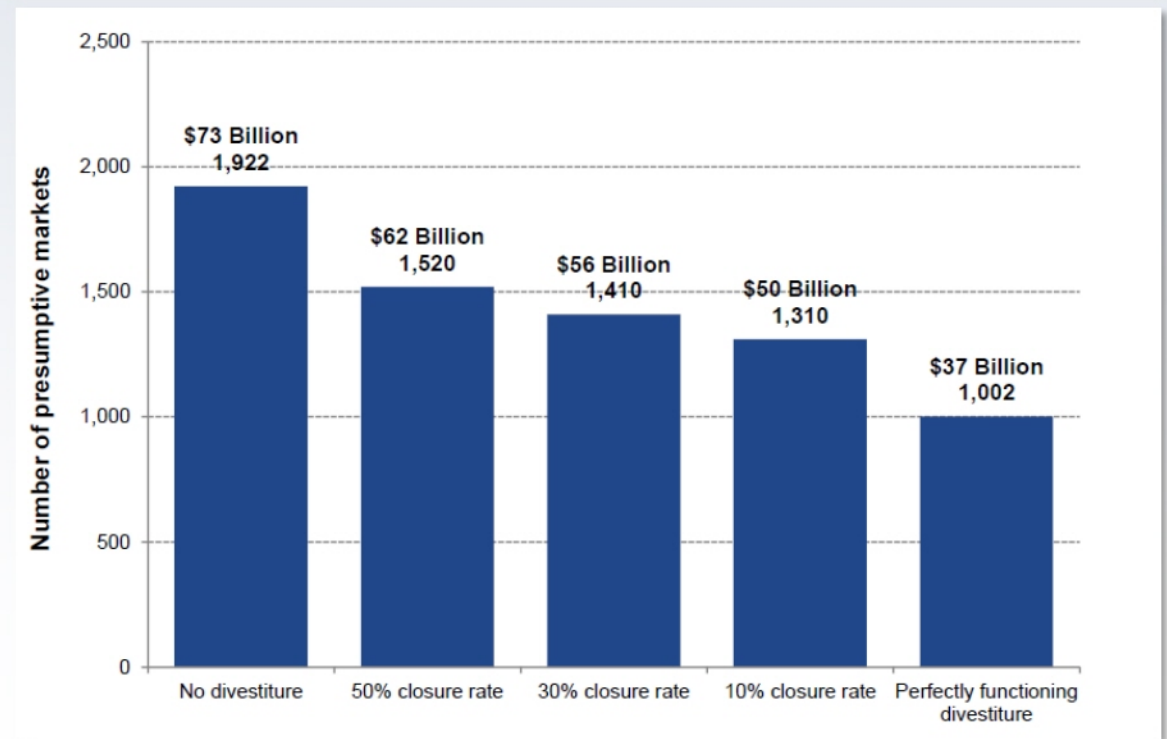


Supermarket Market

Sales Loss Scenarios
(presumptive supermarket markets and total annual sales of focal stores)



Store Closure Rate Scenarios
(presumptive supermarket markets and total annual sales of focal stores)



Zooming in on Santa Fe

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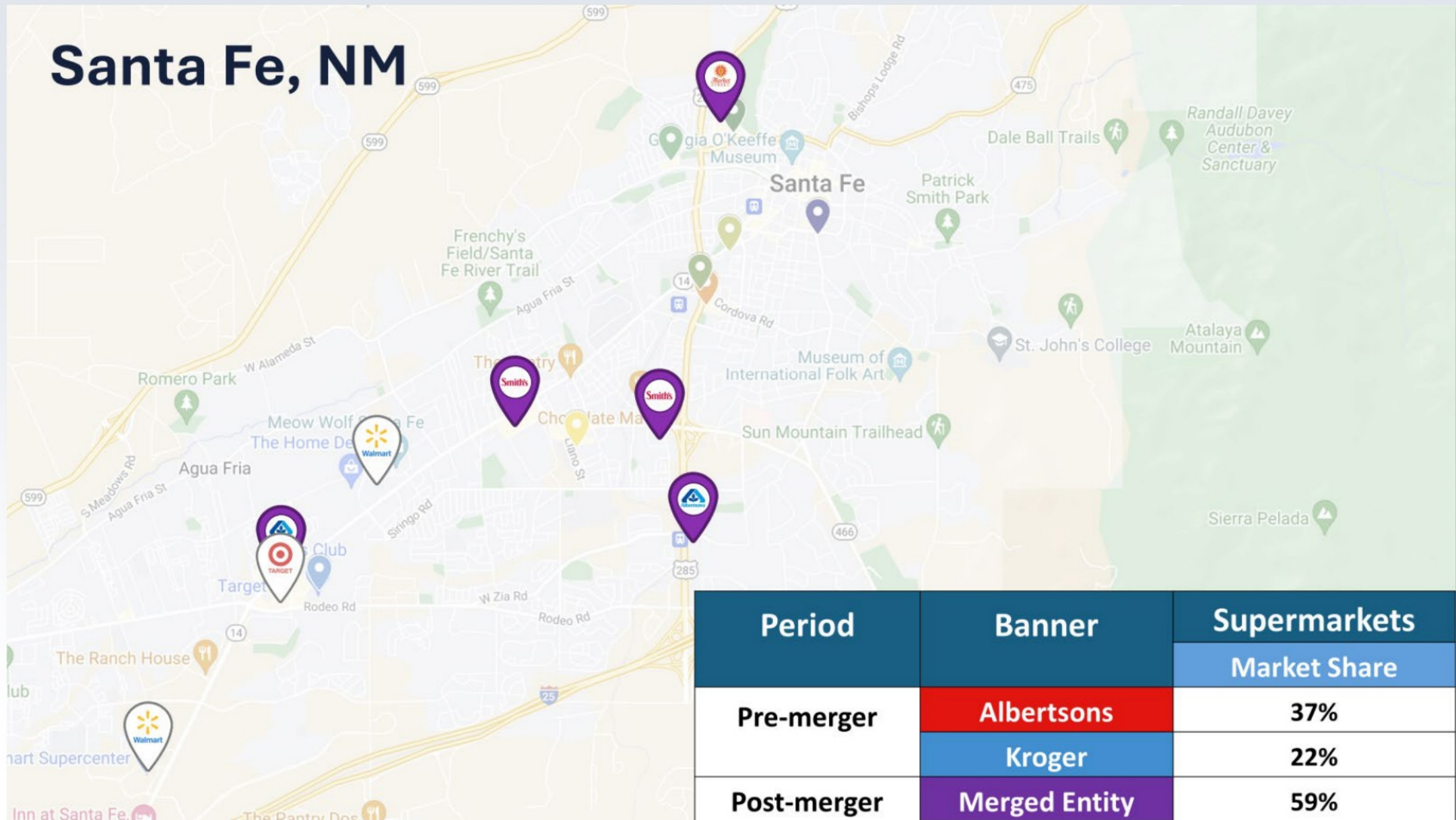
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Santa Fe, NM



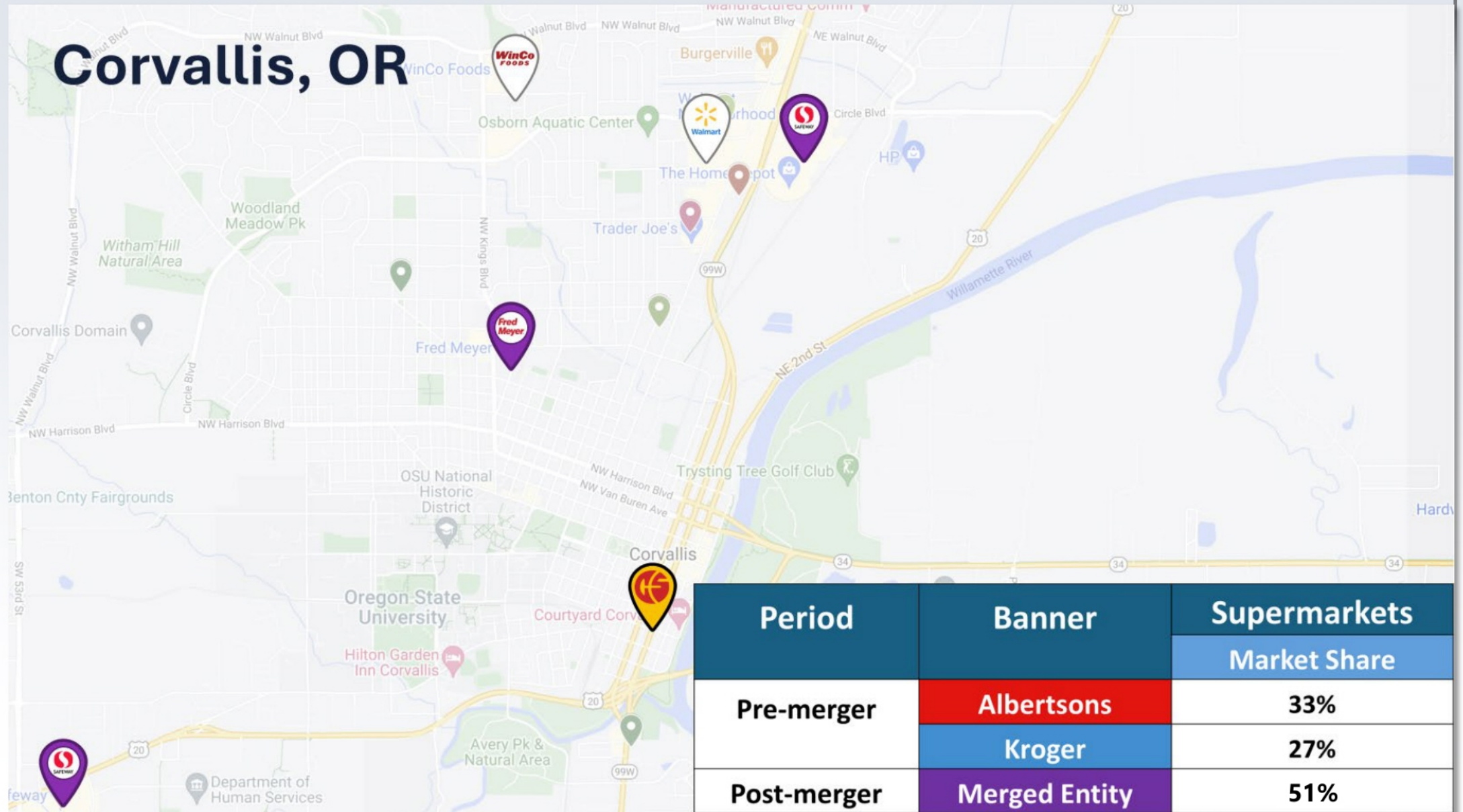
Zooming in on Corvallis

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Period	Banner	Supermarkets
		Market Share
Pre-merger	Albertsons	33%
	Kroger	27%
Post-merger	Merged Entity	51%

C&S's Poor Track Record of Operating Supermarkets

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Mark McGowan
C&S, President of Retail

24 Q And is it true that if you exclude the wholesale
25 profits, the Grand Union stores lose approximately

M. McGowan - D

1 \$3 million annually?

2 A Approximately. As I said, improving. But that's
3 reflective of what I testified to, yes.

4 Q Did C&S close that Piggly Wiggly Midwest store because
5 it was underperforming?

6 A C&S closed -- well, Piggly Wiggly Midwest, which
7 operated that store, closed it because it had invested
8 numerous months in an improvement plan, which did not work.
9 The store needed a tremendous amount of capital. It was not
10 profitable, and we were approached by the landlord to return
11 the building because he had a better use for it. That's why
12 we closed the store.

13 Q And was that store meeting an acceptable level of
14 profitability?

15 A No, it was not.

11 Q. So one percent of C&S's total revenues come from its 23
12 owned and operated stores?

13 A. Yes. I apologize. My math was fuzzy this morning.



Eric Winn
C&S, CEO



Divestiture Is Not a Standalone Business

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Divestiture Assets Are Not a “Standalone Business”

In the Divestiture, C&S receives:

579 Divested Stores:

- 485 from Albertsons
- 94 from Kroger

Banners and PL Brands:

- Kroger banners (QFC, Mariano's)
- Albertsons banners (Carrs, Haggen, Safeway license AZ + CO, Albertsons license CA + WY)
- Five Albertsons PL brands (15% of PL sales)

Limited Supporting Manufacturing Assets:

- One Albertsons dairy manufacturing plant in CO

Limited Supporting Distribution Assets:

- Three distribution centers + leases/rights to three

Limited Supporting Capabilities:

- Copy of Albertsons tech stack minus marketing and competitive functionalities

“Mixed Bag”

Stores currently rely on four different IT systems and various supporting assets and services

Not receiving many of Kroger's and Albertsons' key assets

Not receiving any bakery, grocery, beverage, or ice cream facilities; Kroger retains its 33 plants + Albertsons' other 18

Not acquiring the primary distribution center for 267 of the 579 stores

Tech stack provision will require C&S to build out competitive marketing program largely from scratch (pricing, loyalty, RMN)

Source: Expert Report of Daniel Galante, ¶ 68; PX7008 (Expert Rebuttal Report of Edward J. Fox), ¶ 58; PX7002 (Expert Report of Edward J. Fox), ¶¶ 93, 169, 205, Figure 24.

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C&S Will Need to Rebanner Hundreds of Stores

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Alona Florenz

C&S, SVP Corporate Development

11 Q. Did C&S include Bain's worst-case scenarios for
12 rebanner sales impact in its conservative model?
13 A. No, we did not.

Winn - D

1 Q. And did C&S rebanner those stores from Tops to Grand
2 Union?
3 A. Yes.
4 Q. And did rebanner the stores cause any losses in
5 store sales?
6 A. That would be one of the contributors, yes.



Eric Winn

C&S, CEO





“Courts are skeptical of a divestiture that relies on a continuing relationship between the seller and buyer of divested assets because that leaves the buyer susceptible to the seller's actions—which are not aligned with ensuring that the buyer is an effective competitor.”

United States v. Aetna Inc., 240 F.Supp.3d 1, 60 (D.D.C. 2017) (internal citations omitted).

C&S Will Depend on Kroger for Up to Four Years

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Eric Winn
C&S, CEO

21 Q. So will C&S be completely independent from Kroger until
22 all of the TSA services cease?

23 A. No.

24 Q. Is the longest TSA service private label supply active
25 for up to four years?

1195

Winn - D

1 A. Yes.

2 Q. So for up to four years, will C&S be decoupled from
3 Kroger?

4 A. No.





“[S]tatements by [buyer] executives indicate that [the buyer] might decide to withdraw from several of the divestiture [markets] in short order, and instead only compete in some The low purchase price thus further supports the conclusion that [the buyer] has serious doubts about its own ability to manage all the divestiture [assets] but is willing to try given the low risk to the company reflected in the bargain price. That does not give the Court confidence in [the buyer’s] ability to effectively replace the competition lost by the merger.”

United States v. Aetna Inc., 240 F.Supp.3d 1, 72 (D.D.C. 2017) (internal citations omitted).

C&S Will Have Less Incentive to Compete

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Mark McGowan
C&S, President of Retail



Eric Winn
C&S, CEO

18 Q And what do you mean by the "geography"?
19 A Well, if you look at -- we were all looking at the map
20 that was up on the wall. C&S is pretty much a perimeter
21 company when you look at the United States. So we're
22 coastal. We've got Texas and the southeast and Wisconsin,
23 and we get a little bit in off the Pacific. But this gives
24 us an opportunity to get into Arizona, Colorado, the
25 InterMountain areas and a much broader area in the West

1048

M. McGowan - X

1 Coast as well as a bigger presence in the Chicago market.
2 And why is this such an amazing opportunity for
3 us, we absolutely believe it's going to make us a successful
4 retailer, but equally a better wholesaler. Our wholesale
5 footprint with the distribution centers that we're going to
6 acquire and build as part of this transaction will open up
7 more markets for us as a wholesaler. It will allow us to
8 help independents.

-We are committed to being a much larger wholesaler than retailer so we are focused on excellence in being a wholesaler and growing our wholesale business



C&S Predicts Declining Sales and Increased Costs

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Alona Florenz

C&S, SVP Corporate Development

4 Q. In its deal model, has C&S modeled any impact on sales
5 from the loss of transition services?

6 A. We did not put an impact on sales, but we built in
7 costs.

8 Q. In its deal model, has C&S modeled any impact on sales
9 after customers can no longer use Kroger or Albertsons
10 loyalty cards at C&S?

11 A. No, we did not.

12 Q. In its deal model, has C&S modeled any impact on sales
13 after C&S customers are no longer able to use the current
14 Kroger and Albertsons ecommerce apps to order from C&S
15 stores?

16 A. No, we did not on sales.

17 Q. Has C&S modeled any impact on sales after C&S no longer
18 receives TSA support relating to store operations?

19 A. No, we did not.

20 Q. Has C&S modeled any impact on sales after C&S no longer
21 receives support from Kroger for promotions?

22 A. No, we do not.

23 Q. Has C&S modeled any impact on sales after C&S no longer
24 receives support from Kroger for pharmacy services?

25 A. No, we did not.



No Remedy for Harms to Labor Markets

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Andrea Zinder
UFCW Local 324,
President



Jon McPherson,
Kroger, VP of Labor Relations

A. Zinder - D

1 Q And based on your experience will the proposed
2 divestiture to C&S allow you to successfully leverage C&S
3 against Kroger?

4 A No. We wouldn't be able to, because Kroger would not
5 make any changes to their bargaining stance because of the
6 CVS contract. Even if we were able to negotiate something,
7 Kroger will not pay attention to -- Kroger does not care
8 what a small employer negotiates. They know they have a
9 much greater market share throughout Southern California,
10 and they're going to be able to withstand any kind of work
11 disruption.

7 Q. So you've tried at least three times in the last five
8 years to enter MSAA's with Albertsons in Portland, Denver,
9 and Southern California, and each time you have not been
10 able to agree with Albertsons; is that correct?

11 A. Correct.

UFCW 324
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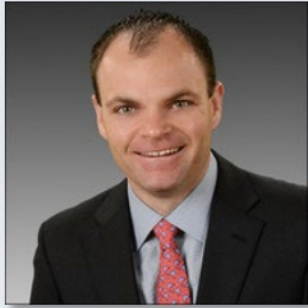
Equities Favor Injunction

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Eric Winn
C&S, CEO

11 but we're in business to have fun and be successful, and I
12 think that's what we're gonna do.



Mark McGowan
C&S, President
of Retail

9 energized. And I also know that grocers want to win. And
10 grocers compete. And I know the people that are going to
11 join that C&S team are going to want to be on the winning
12 side.



Susan Morris,
Albertsons,
Executive
Vice President
and COO

3 I'm excited to take a subset of the stores and go do
4 something really unique and special, excited to weave the
5 Kroger banners into it because I think they have that
6 potential as well. I believe Rick Cohen is sincere in his



Equities Favor Injunction

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Dan Clay
UFCW Local 555,
President

2 Q. Did you form an understanding, as of March 2023, as to
3 the reasons that the members of Local 555 were concerned
4 about this merger and did not want it to proceed?
5 A. So there's concern around -- there were concerns around
6 too much -- too much power. There were concerns about there
7 not being another place to work that's similar, if an
8 employee wasn't able to work at one or the other, and -- and
9 my members that work at Albertsons and Safeway would rather
10 work at Albertsons and Safeway than Kroger.

11 Q Mr. Clay, do you have any cause to doubt that Kroger
12 will not follow through on its supposed commitment to invest
13 in wages and benefits in a way that will benefit the members
14 of Local 555?
15 A Yeah. Based on the conversations that were had in
16 part, I guess, candidly, we just don't believe that it's
17 something that they're going to do.



1 Q Why do you think that your customers -- your workers
2 wouldn't take that risk to work for C&S?
3 A Because they've got too much time in the industry to
4 give all of that up. If somebody was in the middle of their
5 career, it would be basically having to start all over again
6 if they got laid off -- if C&S was not successful or didn't
7 have enough stores in the area and one failed, they'd have
8 no place to go. Our members stay with their companies
9 because of what they've earned and what they've gained.
10 They like their jobs. They really like their jobs, and they
11 really like the fact that because they have been there for a
12 while, they've achieved more over time than they would if
13 they just left and went to someplace else.



Andrea Zinder
UFCW Local 324,
President



Offsetting Risks of Store Closures

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Vivek Sankaran
Albertsons,
CEO



Rodney McMullen
Kroger, CEO



Eric Winn
C&S, CEO

12 Q And you said something about -- that you may have to do
13 more with less. Are layoffs something you might have to
14 consider?

15 A I would have to consider that.

16 Q And store closures? Is that something --

17 A I would have to consider that.



10 Q. And Kroger is only committing to not closing stores at
11 the initial time of the merger; is that correct?

12 A. Correct.

13 Q. And, in fact, Kroger may, indeed, close stores later;
14 is that right?

15 A. Yes.



15 Q. Have Kroger, Albertsons, and C&S made a public
16 commitment -- or a public announcement that no stores will
17 close as a result of the merger?

18 A. Yes.

19 Q. Does that announcement have binding effect?

20 A. No.



Claims that Defendants Will Abandon the Merger Are Irrelevant

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"[E]ven accepting [Defendants'] assertion that they would abandon the merger following issuance of the injunction, the result—that the public would be denied the procompetitive advantages of the merger—would be [Defendants'] doing."

FTC v. Penn State Hershey Med. Ctr., 838 F.3d 327, 353 (3d Cir. 2016)

"If the merger makes economic sense now, the [Defendants] have offered no reason why it would not do so later."

FTC v. H.J. Heinz Co., 246 F.3d 708, 726 (D.C. Cir. 2001)



"The proper disposition of antitrust cases is obviously of great public importance, and their remedial phase, more often than not, is crucial. **For the suit has been a futile exercise if the Government proves a violation but fails to secure a remedy adequate to redress it.**"

United States v. E. I. du Pont de Nemours & Co., 366 U.S. 316, 323 (1961) (emphasis added).